The Corporation of the City of Kawartha Lakes

Agenda

Planning Advisory Committee Meeting

PC2020-03

Wednesday, July 15, 2020

Commencing at 1:00 p.m. - Electronic Public Participation - Live Streaming at https://www.youtube.com/c/cityofkawarthalakes

Council Chambers

City Hall

26 Francis Street, Lindsay, Ontario K9V 5R8

Members:

Mayor Andy Letham
Deputy Mayor Patrick O'Reilly
Councillor Kathleen Seymour-Fagan
Councillor Andrew Veale
Mike Barkwell
Tammy Smith
Jason Willock

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To request to speak to public meeting reports on this agenda please email clerks@kawarthalakes.ca and reference the report number in your email. Following receipt of your email you will receive instruction from the City Clerk's Office how to participate in the meeting electronically. Otherwise, please provide written comments by email to agendaitems@kawarthalakes.ca and reference the report number in the subject line.

		Pages
1.	Call to Order and Adoption of Agenda	
2.	Declarations of Pecuniary Interest	
3.	Public Meeting Reports	
3.1	PLAN2020-021	5 - 17
	Mark LaHay, Planner II An application to amend the Village of Woodville Zoning By-law 1993-9 on land described as Part of Lot 6, Concession 15 being Part Block M, Plan 119, Part 1, RP 57R-6698, former Village of Woodville, known as 99 Agnes Street - Teel	
3.1.1	Public Meeting	
3.1.2	Business Arising from the Public Meeting	
	That Report PLAN2020-021, respecting Part of Lot 6, Concession 15 being Part Block M, Plan 119, Part 1, RP 57R-6698, former Village of Woodville, Application D06-2020-005, be received; and	
	That a Zoning By-law, respecting application D06-2020-005, substantially in the form attached as Appendix D to Report PLAN2020-021 be approved for adoption by Council; and	
	That the Mayor and Clerk be authorized to execute any documents and agreements required by the approval of this application.	
3.2	PLAN2020-022	18 - 31
	Mark LaHay, Planner II An application to amend the United Townships of Laxton, Digby and Longford Zoning By-law 32-83, on land described as Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375, geographic Township of Laxton, known as 7178 Highway 35 - Koster, Sullivan and Ryall	
3.2.1	Public Meeting	

3.2.2 Business Arising from the Public Meeting

That Report PLAN2020-022, respecting Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375, geographic Township of Laxton, Application D06-2020-006, be received; and

That a Zoning By-law, respecting application D06-2020-006, substantially in the form attached as Appendix D to Report PLAN2020-022 be approved for adoption by Council; and

That the Mayor and Clerk be authorized to execute any documents and agreements required by the approval of this application.

3.3 PLAN2020-023

32 - 43

lan Walker, Planning Officer - Large Developments
Applications to amend the City of Kawartha Lakes Official Plan and
Township of Ops Zoning By-law 93-30 on land described as 57R-7429
Parts 1 and 2; Part of Lot 16, Concession 4, geographic Township of Ops
known as 2133 Little Britain Road - 2548346 Ontario Inc.

3.3.1 Public Meeting

3.3.2 Business Arising from the Public Meeting

That Report PLAN2020-023, 57R-7429, Parts 1 and 2; Part of Lot 16, Concession 4, Geographic Township of Ops, 2548346 Ontario Inc. – Applications D01-2020-002 and D06-2020-007, be received;

That PLAN2020-023 respecting Applications D01-2020-002 and D06-2020-007 be referred back to staff to address any issues raised through the public consultation process and for further review and processing until such time that all comments have been received from all circulated agencies and City departments, and that any comments and concerns have been addressed.

- 4. Deputations
- 5. Correspondence
- 6. City of Kawartha Lakes Reports

6.1 PLAN2020-014

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Anna Kalnina, Planner II
Provincial Policy Statement 2020 Information Report

That Report PLAN2020-014, Provincial Policy Statement 2020 Information Report, be received.

7. Adjournment

The Corporation of the City of Kawartha Lakes Planning Advisory Committee Report

Report Number PLAN2020-021

Meeting Date:	July 15, 2020	
Public Meeting		
Title:	An application to amend the Village of Woodville Zoning Bylaw 1993-9	
Description:	To change the Rural General Exception One (A1-1) Zone on the rear portion of the property and the Residential Type One (R1) Zone on the front portion of the property to a Residential Type One Exception (R1-*) Zone to permit an accessory building on the rear portion of the property with a an increased building height, on Part of Lot 6, Concession 15 being Part Block M, Plan 119, Part 1, RP 57R-6698, former Village of Woodville, 99 Agnes Street (Teel)	
Ward Number:	Ward 4	
Author and Title:	Mark LaHay, Planner II	
Recommendati	ons:	
•	2020-021, respecting Part of Lot 6, Concession 15 being Part Part 1, RP 57R-6698, former Village of Woodville, Application received; and	
0 ,	aw, respecting application D06-2020-005, substantially in the ppendix 'D' to Report PLAN2020-021 be approved for il; and	
That the Mayor and Clerk be authorized to execute any documents and agreements required by the approval of this application.		
Department Head	<u> </u>	
Legal/Other:		

Chief Administrative Officer:

Background:

Proposal: The proposal would rezone the subject land from the Rural

General Exception One (A1-1) Zone on the rear portion of the property and the Residential Type One (R1) Zone on the front portion of the property to a Residential Type One Exception (R1-*) Zone to permit an accessory building on the rear portion of the property with a building height of approximately 5.5 metres. The effect of the amendment is to

rezone the property to permit a residential accessory building (garage) on the rear portion as an accessory use to the existing dwelling on the subject land and to establish

appropriate development provisions.

Owners: Frederick and Deborah Teel

Applicant: EcoVue Consulting Services Inc., c/o Kent Randall

Legal Description: Part of Lot 6, Concession 15 being Part Block M, Plan 119,

Part 1, RP 57R-6698, former Village of Woodville

Official Plan: "Urban Settlement Area", with Significant Woodlands Natural

Heritage Feature within 120 metres in the City of Kawartha Lakes Official Plan. "Urban" in the Victoria County Official

Plan

Zoning "Residential Type One (R1) Zone" and "Rural General

Exception One (A1-1) Zone" in the Village of Woodville

Zoning By-law No. 1993-9

Site Size: 42,689 sq. ft. [0.98 ac.] (3,965.9 sq. m.) - MPAC

Site Servicing: The lot is serviced by municipal water and a private individual

sewage disposal system

Existing Uses: Residential

Adjacent Uses: North: Residential/Rural

East: Woodland/Watercourse/Rural

South: Woodland/Watercourse

West: Agnes Street/Residential/Rural/Agricultural

Rationale:

The owner has applied to permit an accessory building (garage) on the rear portion of the subject property, which is currently not permitted along with a minor increase in permitted building height from 5.0 metres to 5.5 metres. The subject lands are on the east side of Agnes Street between King Street and the southern boundary of the former Village of Woodville.

The applicant has submitted the following documents and plans in support of the application, which have been circulated to various City Departments and commenting Agencies for review:

- 1. Zoning By-law Amendment Application received December 17, 2019.
- 2. Planning Justification Report prepared by EcoVue Consulting Services Inc., dated November 15, 2019, which evaluates the proposed amendment within the context of relevant Provincial Policies, the Lake Simcoe Protection Plan, the City of Kawartha Lakes and Victoria County Official Plans and Village of Woodville Zoning By-law 1993-9.
- 3. Concept Sketch prepared by EcoVue Consulting Services Inc., dated November 15, 2019, which illustrates the existing dwelling and proposed accessory building (garage), the existing shed and the location of the existing driveway and septic system.
- 4. Concept Building Elevations, prepared by EcoVue Consulting Services Inc., dated November 6, 2019, illustrates the proposed elevations from each direction.
- 5. Septic Report prepared by EcoVue Consulting Services Inc., dated November 14, 2019 advising that the construction of the proposed structure will not adversely impact the operation of the existing septic system
- 6. Sewage System Inspection Report and Use Permit from the Haliburton, Kawartha, Pine Ridge District Health Unit dated October 2, 1991.

Staff has reviewed the Planning Letter and other supporting documentation and is evaluating the application in the context of applicable zone provisions and policies and generally accepts the planning rationale given.

Applicable Provincial Policies:

A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019 (Growth Plan):

The 2019 Growth Plan (GP) directs development to settlement areas except where the policies of the Plan permit otherwise.

The proposed development is located within the Woodville settlement area. The GP envisions increasing intensification of the existing built-up area and providing a diverse range and mix of housing options. This application facilitates the efficient use of existing infrastructure within a designated settlement area and contributes to the achievement of complete communities and compact built form.

The proposed development is not within a key natural heritage feature but within 120 metres of a key natural heritage feature within the Natural Heritage System, being significant woodland and within 120 metres of a key hydrologic feature, being a watercourse. As the subject land is located outside of the Natural

Heritage System mapping prepared by the Province, the policies regarding natural heritage and lands adjacent to key hydrologic features do not apply as the property is located within a settlement area boundary.

As such, the application conforms to the policies of the 2019 Growth Plan.

Provincial Policy Statement, 2020 (PPS):

The 2020 Provincial Policy Statement (PPS) provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural environment. The PPS requires planning authorities to manage and direct land use to achieve efficient and resilient development and land use patterns.

Settlement areas are the focus of growth, including redevelopment which utilizes existing or planned infrastructure. Development and site alteration shall be directed in accordance with the policies of Section 2 and 3 of the PPS.

Section 2.1 of the PPS provides policy with respect to the Wise Use and Management of Resources to protect Natural Heritage features. Section 3.1 of the PPS provides policies for protecting public health and safety by directing development away from hazardous lands and sites that may be subject to flooding and/or erosion. A Significant Woodland Natural Heritage feature and a watercourse has been mapped within 120 metres of the subject land and the majority of the subject land is within the Lake Simcoe Region (LSRCA) regulated area, which requires a permit prior to any site alteration and/or development. Lake Simcoe Region Conservation Authority (LSRCA) previously advised that there are no Natural Heritage Evaluation requirements and that the location of the proposed accessory building is outside of the floodplain. In addition, LSRCA previously advised they have no concern with the application and that the owner had received a permit from LSRCA in October 2017 for the proposed works and are looking to extend the permit approval timeframe. Based on the above, it is not anticipated there will any negative impacts on the natural features or their ecological functions nor would it appear there would be any concern for any natural hazards associated with this application.

In consideration of the above, it would appear that the application is consistent with the PPS.

Lake Simcoe Protection Plan:

The Lake Simcoe Protection Plan (LSPP) was prepared and approved under the Lake Simcoe Protection Act, 2008 and come into effect on June 2, 2009. Its purpose is to protect and restore the ecological health of Lake Simcoe and its watershed.

Within existing settlement areas which are designated in local Official Plans when the LSPP came into effect, policies 6.32 to 6.34 apply to development which is defined as the creation of a new lot, a change in land use, or the

construction of buildings or structures, any of which require approval under the Planning Act. Under the applicable polices it would appear that the proposal conforms to the LSPP as the proposed development seeks to avoid, minimize and/or mitigate impacts associated with the quality and quantity of urban run-off into receiving streams, lakes and wetlands as the proposed location of the accessory building is within a landscaped area or the property and does not involve significant site alteration or removal of natural vegetation. In addition, the proposed location of the development exceeds 60 metres to the nearest watercourse, which is protected by forested buffer.

Official Plan Conformity:

The "Urban" designation in the Victoria County Official Plan (VCOP) applies to this property as the policies in the proposed "Urban Settlement Area" designation in the City of Kawartha Lakes Official Plan (CKLOP) and the "Residential" designation in the Woodville Secondary Plan (SP), are both subject to appeal at the Local Planning Appeal Tribunal. The Urban designation permits all types of residential uses and densities; however, low density shall predominate. An accessory use to a single detached dwelling, being a low density form of residential development is permitted. The proposed use is in keeping with the general policies of the proposed CKLOP and SP for residential use of land within the settlement area of Woodville and conforms with the in-effect Official Plan.

Zoning By-Law Compliance:

In order to permit the proposed use, a rezoning application has been submitted for consideration to permit an accessory building (garage) as an accessory use to the existing permitted single detached dwelling. In this regard the developed front portion of the property is currently zoned Residential Type One (R1) Zone while the rear portion of the subject property, where the accessory building is proposed, is zoned Rural General Exception One (A1-1) Zone, which does not permit buildings or structures except those that existed when the Village of Woodville Zoning By-law was passed in 1993. If the application is approved, an accessory building (garage) as a use accessory to the existing single detached dwelling unit would be permitted in accordance with the implementing Zoning By-law, along with site specific development standards for an increase in building height for accessory buildings and structures to 5.5 metres, as defined.

Other Alternatives Considered:

No other alternatives have been considered at this time.

Financial/Operation Impacts:

There are no financial considerations unless Council's decision to adopt or its refusal to adopt the requested amendment is appealed to the Local Planning

Appeal Tribunal. In the event of an appeal, there would be costs, some of which may be recovered from the applicant.

Relationship of Recommendations to the 2020-2023 Strategic Plan:

The Council Adopted Strategic Plan identifies these Strategic Priorities:

- A Vibrant and Growing Economy
- An Exceptional Quality of Life
- A Healthy Environment
- Good Government

This application would align with the healthy environment priority as it provides protection to the natural environment by limiting development outside of these features on the subject land.

Review of Accessibility Implications of Any Development or Policy:

There are no accessibility implications for the City.

Servicing Comments:

The lot is currently serviced by municipal water and a private sewage disposal system.

Consultations:

Notice of this application was circulated to persons within a 500 metre radius outside the Hamlet Settlement Area and within 120 metre radius within Woodville, agencies, and City Departments which may have an interest in the application. To date, we have received the following comments:

Public Comments:

At the time of writing this report, no public comments were received.

Agency Review Comments:

On June 23, 2020, Development Engineering confirmed they have no comments or requirements from an engineering perspective based on the most current information received to the proposed Zoning By-law Amendment.

On June 25, 2020, Community Services advised they have no concerns or comments.

On July 1, 2020, the Part 8 Sewage Systems Supervisor advised that the placement of the accessory building as it relates to the existing sewage disposal system serving the property was reviewed and that the sewage system was

constructed and approved under file W-1-91. The system is located in the rear of the dwelling. However, the applicant has demonstrated a sufficient clearance distance to the distribution lines in the leaching bed from the proposed structure. The applicant is not proposing any habitable space or plumbing components for the accessory structure.

As such, The Building Division – Sewage System Program has no concerns with the Zoning By-Law Amendment.

Development Services – Planning Division Comments:

The application for Zoning By-law Amendment demonstrates consistency with the Provincial Policy Statement and conformity to the Growth Plan and Official Plan. The proposed Zoning By-law amendment will appropriately facilitate the construction of a residential accessory use on a portion of the property with a minor increase in permitted building height.

Conclusion:

In consideration of the comments and the evaluation contained within this report, and provided there are no further issues or concerns raised, Staff respectfully recommend that the proposed Zoning By-law Amendment application be referred to Council for APPROVAL.

Attachments:

The following attached documents may include scanned images of appendices, maps, and photographs. If you require an alternative format, please call Mark LaHay, Planner II, (705) 324-9411 ext. 1324.









Appendix 'A' Appendix 'B' Appendix 'C' Appendix 'D' PLAN2020-021.pdf PLAN2020-021.pdf PLAN2020-021.pdf PLAN2020-021.pdf

Appendix 'A' – Location Map Appendix 'B' – Aerial Photograph Appendix 'C' – Concept Sketch

Appendix 'D' – Draft Zoning By-law Amendment

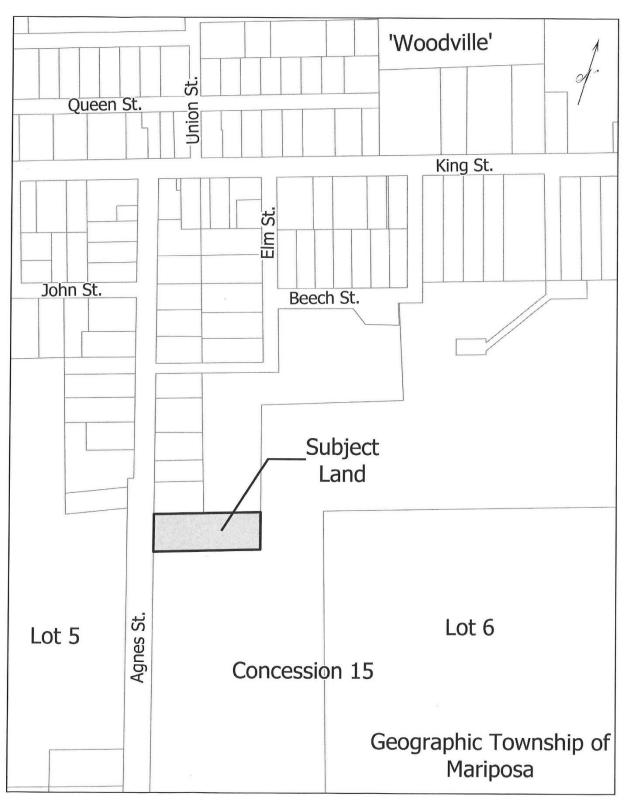
Department Head E-Mail: cmarshall@kawarthalakes.ca

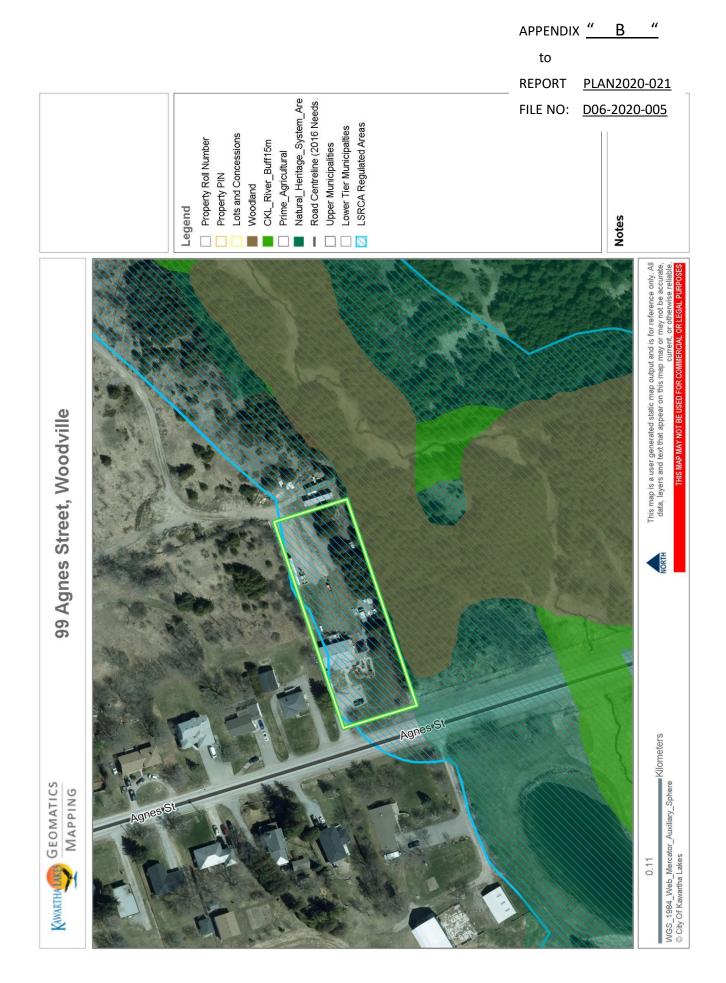
Department Head: Chris Marshall **Department File:** D06-2020-005

APPENDIX <u>" A "</u>

to

REPORT PLAN2020-021

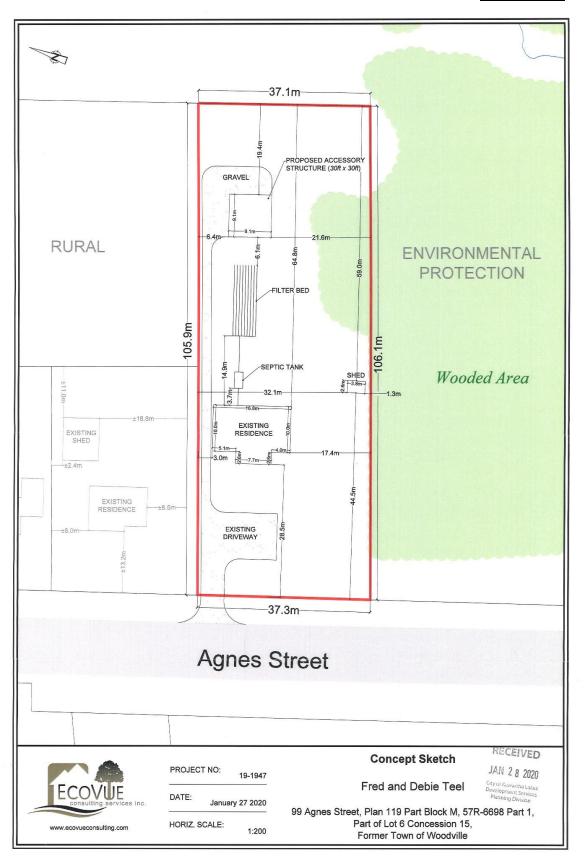




APPENDIX " C "

to

REPORT PLAN2020-021



APPENDIX <u>" D "</u>

to

The Corporation of the City of Kawartha Lakes

By-Law 2020 -

REPORT <u>PLAN2020-021</u> FILE NO: D06-2020-005

A By-Law To Amend The Village of Woodville Zoning By-Law No. 1993-9 To Rezone Land Within The City Of Kawartha Lakes

File D06-2020-005, Report PLAN2020-021, respecting Part of Lot 6, Concession 15 being Part Block M, Plan 119, Part 1, RP 57R-6698, former Village of Woodville, identified as 99 Agnes Street – Teel

Recitals:

- 1. Section 34 of the Planning Act, R.S.O. 1990, c.P.13 authorizes Council to determine the appropriate zoning categories and provisions assigned to land.
- 2. Council has received an application to amend the categories and provisions relating to a specific parcel of land to permit an accessory building to the existing residential use on the subject land.
- 3. A public meeting to solicit public input has been held.
- 4. Council deems it appropriate to rezone the Property.

Accordingly, the Council of The Corporation of the City of Kawartha Lakes enacts this By-law 2020-__.

Section 1:00 Zoning Details

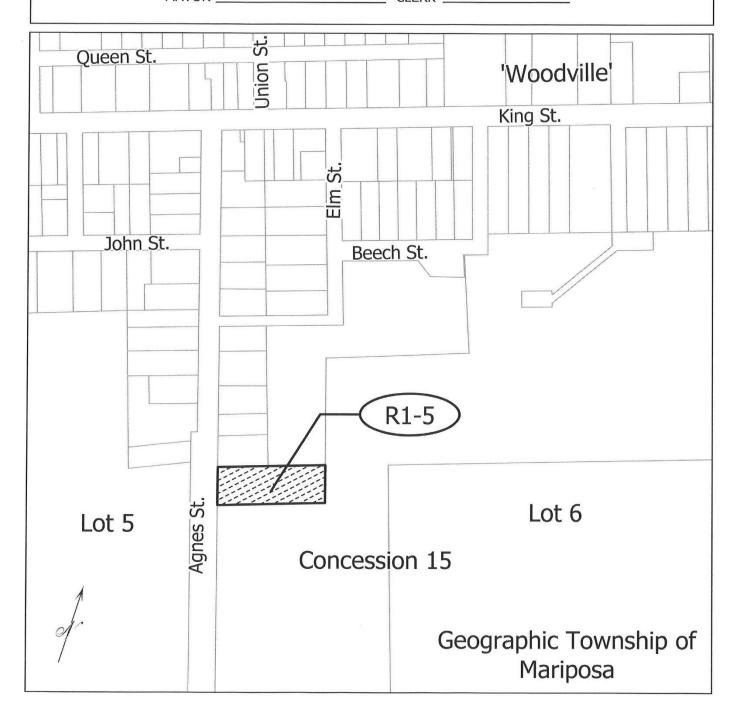
- 1.01 <u>Property Affected</u>: The Property affected by this by-law is described as Part of Lot 6, Concession 15 being Part Block M, Plan 119, Part 1, RP 57R-6698, former Village of Woodville, City of Kawartha Lakes.
- 1.02 <u>Textual Amendment</u>: By-law No. 1993-9 of the Village of Woodville is further amended to add the following section to Section 8.3:
 - "8.3.5 RESIDENTIAL TYPE ONE EXCEPTION FIVE (R1-5) ZONE
 - 8.3.5.1 Notwithstanding subsection 3.1.3.1, the total lot coverage for accessory buildings and structures, excluding outdoor swimming pools, shall not exceed 65 percent of the main building gross floor area, but in no case shall it exceed 8% of the lot area.
 - 8.3.5.2 Notwithstanding subsection 3.1.3.2, an accessory building or structure, in a residential zone or to a residential use, shall not exceed a height of 5.5 metres, as defined."
- 1.03 <u>Schedule Amendment</u>: Schedule 'A' to By-law No. 1993-9 of the Village of Woodville is further amended to change the zone category from the "Residential Type One (R1) Zone" and Rural General Exception One (A1-1)

Zone to the "Residential Type One Exception Five (R1-5) Zone" for the land referred to as 'R1-5', as shown on Schedule 'A' attached to this By-law.

Section 2:00 Effective Date

2.01		ome into force and take effect on the date it visions of Section 34 of the Planning Act
By-lav	w read a first, second and third time,	and finally passed, this ** day of ***, 2020.
 Andy	Letham, Mayor	Cathie Ritchie, City Clerk

THE CORPORATION OF THE CITY OF KAWARTHA LAKES THIS IS SCHEDULE 'A' TO BY-LAW ______ PASSED THIS ______ DAY OF ______ 2020. MAYOR ______ CLERK _____



The Corporation of the City of Kawartha Lakes Planning Advisory Committee Report

Report Number PLAN2020-022

Meeting Date:	July 15, 2020	
Public Meeting		
Title:	An application to amend the United Townships of Laxton, Digby and Longford Zoning By-law 32-83	
Description:	To change the Commercial Recreation (C3) Zone on the subject land to Commercial Recreation Exception (C3-*) Zones as a condition of the approval of a Consent application to sever the south portion of the subject lands to consolidate with the abutting commercial recreation lands adjacent to the shoreline, on Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375, geographic Township of Laxton, 7178 Highway 35 (Koster, Sullivan and Ryall)	
Ward Number:	Ward 1 – Laxton	
Author and Title:	Mark LaHay, Planner II	
Recommendati	ons:	
•	2020-022, respecting Part Lot 1, Concession 11, Parts 1-4, ographic Township of Laxton, Application D06-2020-006, be	
0 ,	aw, respecting application D06-2020-006, substantially in the ppendix 'D' to Report PLAN2020-022 be approved for il; and	
That the Mayor and Clerk be authorized to execute any documents and agreements required by the approval of this application.		
Department Head:	:	
Legal/Other:		

Chief Administrative Officer:

Background:

Proposal: The proposal would rezone the subject land from the

Commercial Recreation (C3) Zone to Commercial Recreation Exception (C3-*) Zones as a condition of the approval of a Consent application to sever the south portion

of the subject lands to consolidate with the abutting

commercial recreation lands adjacent to the shoreline. The effect of the zoning amendment is to recognize that the severed and consolidated parcel does not have direct

frontage on a public street and, to permit development, it will rely on an existing access easement through the retained lands with an existing frontage along Highway 35 of approximately 11.56 metres. In addition, a reduced

minimum interior side yard setback along the new boundary line will be recognized for the existing 2-storey dwelling on the severed land and for the existing 1-storey dwelling and

cottage cabins on the retained land of the Consent

application.

Owners: Capri Koster, Lorene Sullivan and Kevin and Patti Ryall

Applicant: EcoVue Consulting Services Inc., c/o Kent Randall

Legal Description: Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375,

geographic Township of Laxton

Official Plan: "Waterfront" in the City of Kawartha Lakes Official Plan

Zoning "Commercial Recreation (C3) Zone in the United Townships

of Laxton, Digby and Longford Zoning By-law 32-83

Site Size: 6.89 ac. (2.79 ha.) - MPAC

Site Servicing: The lot is serviced by private individual well and private

individual sewage disposal systems.

Existing Uses: Two residential dwellings and commercial recreational

cottage establishment

Adjacent Uses: North: Waterfront residential

East: Shadow Lake

South: Waterfront residential

West: Highway 35/Rural/Aggregate

Rationale:

The owner has applied for a rezoning to facilitate a condition of a Consent application (File: D03-2018-021) to sever the south portion of the subject lands to consolidate with the abutting commercial recreation lands adjacent to the shoreline. The subject lands are located adjacent to Shadow Lake on the east

side of Highway 35 approximately 3 km south of the Hamlet of Norland and approximately 0.5 km north of the Bexley/Laxton Township Line in the geographic Township of Laxton.

The owner previously applied to sever approximately 0.83 hectares of commercial recreation lands containing a dwelling and an accessory building; to be consolidated with approximately 0.33 hectares of abutting commercial recreation lands containing a boathouse and two (2) cottage cabins. No new lot is being created. Approximately 1.62 hectares of commercial recreation lands containing a dwelling and eleven (11) cottage cabins will be retained. The lot line adjustment is to separate the tourist commercial resort establishment known as Lakeside Park Cottages into two separate entities that would functionally relate to Shadow Lake. The dwelling on the lot to be severed will constitute the proprietor's principal residence. As a condition of the severance application, the property is required to be rezoned with a Tourist Commercial Exception (C3-*) Zone to recognize the lack of direct frontage onto a public street and permit future development on the lands and to recognize deficient side yard setbacks from the new common boundary line.

The applicant has submitted the following documents and plans in support of the application, which have been circulated to various City Departments and commenting Agencies for review:

- 1. Zoning By-law Amendment Application received December 17, 2019.
- 2. Planning Letter prepared by EcoVue Consulting Services Inc., dated December 4, 2019, which evaluates the proposed amendment within the context of relevant Provincial Policies, the City of Kawartha Lakes Official Plan and United Townships of Laxton, Digby and Longford Zoning By-law 32-83.
- Plan of Survey prepared by Coe Fisher Cameron Land Surveyors, dated October 25, 2019, which illustrates the proposed severed lands and existing access easement providing access to Highway 35 and existing dwellings and cottage cabins in the vicinity.

Staff has reviewed the Planning Letter and other supporting documentation and has evaluated the application in the context of applicable zone provisions and policies and generally accepts the planning rationale given.

Applicable Provincial Policies:

A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019 (Growth Plan):

The 2019 Growth Plan directs development to settlement areas except where the policies of the Plan permit otherwise.

Policy 2.2.9 of the Growth Plan provides for development outside of settlement areas upon rural lands for resource-based recreational uses, including commercial uses to serve the needs of tourists provided the use is compatible

with the scale, character, and capacity of the resource and surrounding landscape. The proposal appears to be consistent with these policies through the promotion of economic opportunities for tourism, including leveraging natural assets that require separation from other uses. Continuity of a commercial operation in conjunction with the shoreline of Shadow Lake will be maintained.

As such, the application conforms to the policies of the 2019 Growth Plan.

Provincial Policy Statement, 2020 (PPS):

The 2020 Provincial Policy Statement (PPS) provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural environment. The PPS requires planning authorities to manage and direct land use to achieve efficient and resilient development and land use patterns.

Policies 1.1.4 and 1.1.5 of the PPS directs that upon rural lands within rural areas, permitted uses and activities are to relate to the management or use of resources, resource-based recreational activities, limited residential development and other rural land uses and development that is compatible with the rural landscape that can be sustained by rural service levels. It addition, it promotes recreational and tourism economic opportunities.

In consideration of the above, it would appear that the application is consistent with the PPS.

Official Plan Conformity:

The subject lands are designated 'Waterfront' within the City of Kawartha Lakes Official Plan (Official Plan). The benefitting lands are within the same designation. The 'Waterfront' designation includes lands which front upon and/or functionally or geographically relate to lakes or significant rivers. These water features are one of the City's recreational and ecological resources. Uses which offer these water resources to tourists are anticipated within this designation.

In consideration of the above, it would appear that this proposal would conform to the policies of the City of Kawartha Lakes Official Plan.

Zoning By-Law Compliance:

The subject property and the benefitting lot carry a 'Commercial Recreation (C3) Zone' category, within the United Township of Laxton, Digby and Longford Zoning By-law 32-83.

The C3 Zone permits a wide assortment of commercial uses associated with the resource of Shadow Lake, including tourist accommodation. Any redevelopment of the lot shall occur in accordance with the C3 Zone provisions, although no new development is being proposed at this time.

The retained lot has approximately 11.6 metres of frontage on Highway 35 while the lot to be severed does not have direct frontage onto a public street. The road access for the severed lot is via an existing easement that cuts through the retained lands up to the road frontage identified for the retained lot.

The C3 Zone requires a minimum frontage of 60 metres and minimum lot area of 0.4 hectares. In the case of the retained lot, the proposed lot configuration exceeds the minimum lot area requirement while the lot frontage, which is deficient by approximately 48.4 metres, is currently considered legal nonconforming, but will be recognized through the proposed zoning by-law amendment. For the severed lot, the proposed lot configuration together with the consolidated benefitting lot will also exceed the minimum lot area requirement at 1.16 hectares. However, the minimum frontage requirement would not be met as the lot to be consolidated would not have direct access onto a public street except through the existing mutual access that traverses the retained lands. As such, a site specific rezoning is required in order to recognize the existing situation on the lot to be consolidated and to allow for future development on the lot.

In addition, it has been determined that the proposal will result in a deficient side yard setback between the two-storey dwelling on the severed land and the boundary of the retained lands as well as a deficient side yard setback for the existing 1-storey dwelling and cottage cabins on the retained land, which will be addressed with the proposed zoning by-law amendment.

Other Alternatives Considered:

No other alternatives have been considered at this time.

Financial/Operation Impacts:

There are no financial considerations unless Council's decision to adopt or its refusal to adopt the requested amendment is appealed to the Local Planning Appeal Tribunal. In the event of an appeal, there would be costs, some of which may be recovered from the applicant.

Relationship of Recommendations to the 2020-2023 Strategic Plan:

The Council Adopted Strategic Plan identifies these Strategic Priorities:

- A Vibrant and Growing Economy
- An Exceptional Quality of Life
- A Healthy Environment
- Good Government

This application would align with the vibrant and growing economy priority relating to promoting economic opportunities for enhancing tourism on the subject land.

Review of Accessibility Implications of Any Development or Policy:

There are no accessibility implications for the City.

Servicing Comments:

The lot is currently serviced by private individual well and private sewage disposal systems.

Consultations:

Notice of this application was circulated to persons within a 500 metre radius and to agencies, and City Departments which may have an interest in the application. To date, we have received the following comments:

Public Comments:

At the time of writing this report, no public comments were received.

Agency Review Comments:

On June 26, 2020, Development Engineering confirmed they have no objection to or comments about the proposed Zoning By-law amendment application. In addition, they note that their comments of November 23, 2018 on the consent, D03-2018-021, confirmed this.

On June 30, 2020, the Community Services Department advised they have no concerns or comments with respect to this application.

Development Services – Planning Division Comments:

The application for Zoning By-law Amendment demonstrates consistency with the Provincial Policy Statement and conformity to the Growth Plan and CKLOP. The proposed Zoning By-law amendment will appropriately facilitate the severance of the subject lands to be consolidated with the abutting commercial recreation lands and recognize deficient lot frontage and access to a public street and minimum side yard setbacks.

Conclusion:

In consideration of the comments and the evaluation contained within this report, and provided there are no further issues or concerns raised, Staff respectfully recommend that the proposed Zoning By-law Amendment application be referred to Council for APPROVAL.

Attachments:

The following attached documents may include scanned images of appendices, maps, and photographs. If you require an alternative format, please call Mark LaHay, Planner II, (705) 324-9411 ext. 1324.











Appendix 'A'

Appendix 'B'

Appendix 'C-1'

Appendix 'C-2'

Appendix 'D' PLAN2020-022.pdf PLAN2020-022.pdf PLAN2020-022.pdf PLAN2020-022.pdf PLAN2020-022.pdf

Appendix 'A' – Location Map

Appendix 'B' – Aerial Photograph

Appendix 'C-1' and 'C-2' – Survey Plan and Consent Sketch

Appendix 'D' – Draft Zoning By-law Amendment

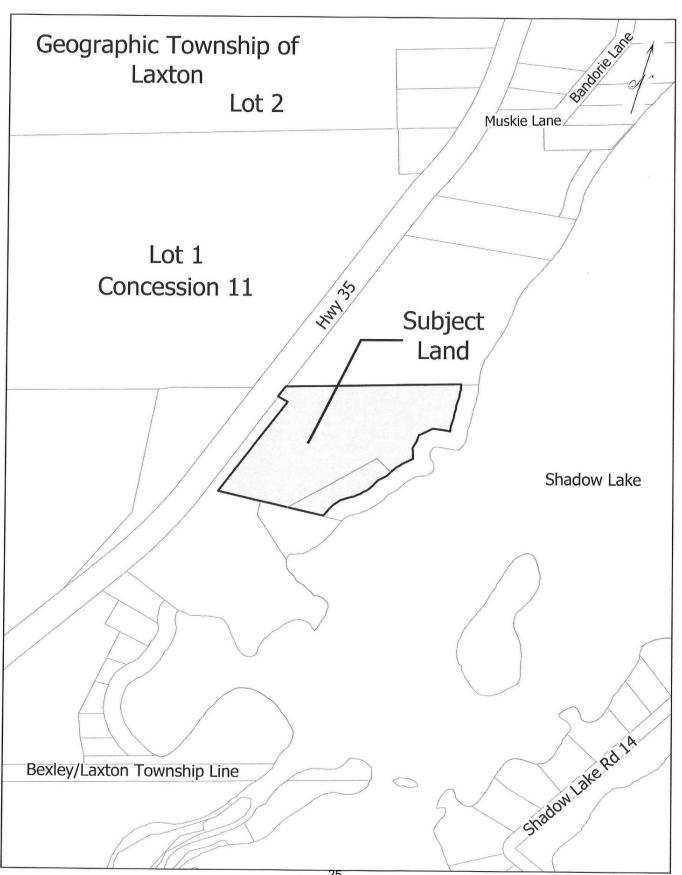
Department Head E-Mail: cmarshall@kawarthalakes.ca

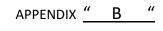
Department Head: Chris Marshall **Department File:** D06-2020-006

APPENDIX <u>" A "</u>

to

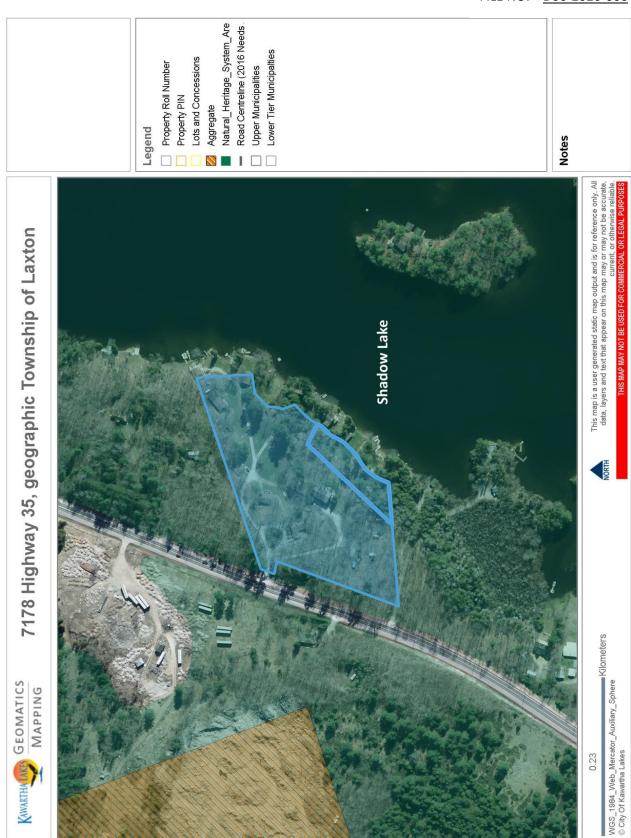
REPORT PLAN2020-022





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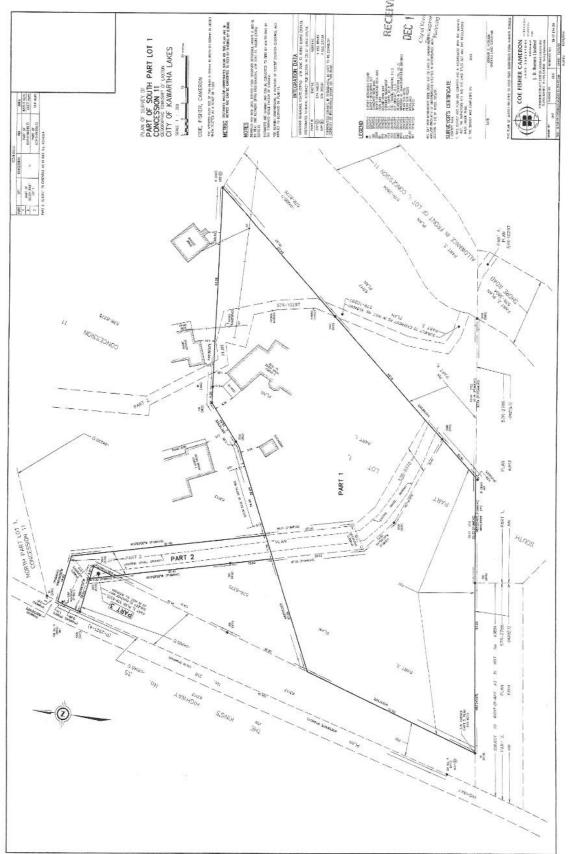
REPORT PLAN2020-022



APPENDIX <u>" C-1 "</u>

to

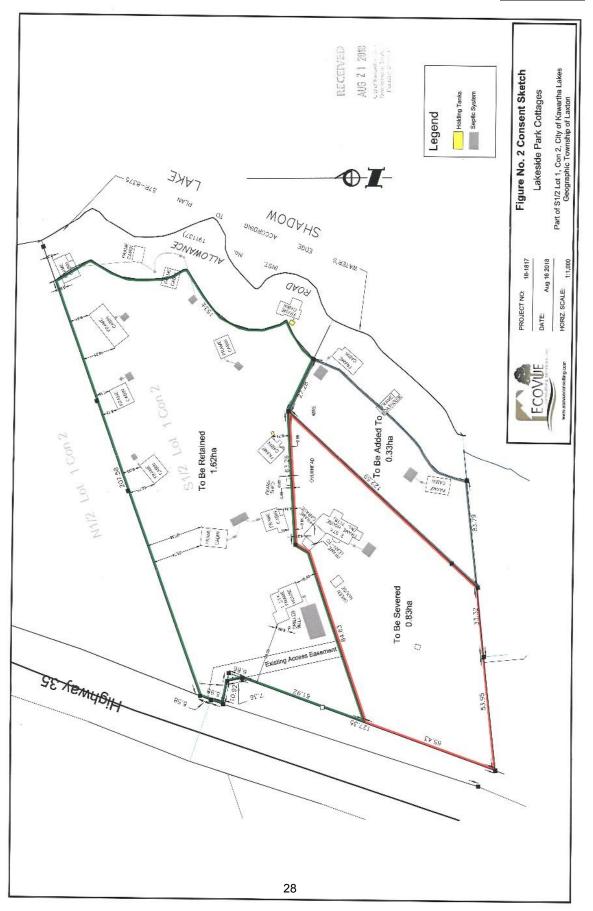
REPORT PLAN2020-022



APPENDIX <u>" C-2 "</u>

to

REPORT PLAN2020-022



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to

The Corporation of the City of Kawartha Lakes

By-Law 2020 -

REPORT <u>PLAN2020-022</u> FILE NO: <u>D06-2020-006</u>

A By-Law To Amend The United Townships of Laxton, Digby and Longford Zoning By-Law No. 32-83 To Rezone Land Within The City Of Kawartha Lakes

File D06-2020-006, Report PLAN2020-022, respecting Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375, geographic Township of Laxton, identified as 7178 Highway 35 – Koster, Sullivan and Ryall

Recitals:

- 1. Section 34 of the Planning Act, R.S.O. 1990, c.P.13 authorizes Council to determine the appropriate zoning categories and provisions assigned to land.
- 2. Council has received an application to amend the categories and provisions relating to a specific parcel of land to facilitate a severance and lot consolidation on the subject land and recognize deficient lot frontage and access to a public street and minimum side yard setbacks.
- 3. A public meeting to solicit public input has been held.
- 4. Council deems it appropriate to rezone the Property.

Accordingly, the Council of The Corporation of the City of Kawartha Lakes enacts this By-law 2020-__.

Section 1:00 Zoning Details

- 1.01 <u>Property Affected</u>: The Property affected by this by-law is described as Part Lot 1, Concession 11, Parts 1-4, Plan 57R-8375, geographic Township of Laxton, City of Kawartha Lakes.
- 1.02 <u>Textual Amendment</u>: By-law No. 32-9 of the United Townships of Laxton, Digby and Longford is further amended to add the following section to Section 12.3:
 - "12.3.3 Notwithstanding subsection 12.2, on land zoned C3-3, the minimum lot frontage shall be 11.56 metres and the minimum south side yard setback shall be 2.8 metres.
 - 12.3.4 Notwithstanding subsection 12.2 and subsection 18.4, on land zoned C3-4, the minimum lot frontage is required to be provided by means of a private right-of-way (easement) with a minimum width of 7.6 metres providing access to a public road, the minimum north side yard setback shall be 3 metres, and despite subsection 18.7, land zoned C3-4 shall be exempt from requiring frontage on a public street."

1.03 Schedule Amendment: Schedule 'C' to By-law No. 32-83 as replaced by By-law 16-93 of the United Townships of Laxton, Digby and Longford is further amended to change the zone category from the "Commercial Recreation (C3) Zone" to the "Commercial Recreation (C3-3) Exception Zone" and to the "Commercial Recreation (C3-4) Exception Zone" for the land referred to as 'C3-3' and 'C3-4', as shown on Schedule 'A' attached to this By-law.

Section 2:00 Effective Date

Seci	1011 2.00	Ellective Date	
2.01		sed, subject to the pro	come into force and take effect on the date it ovisions of Section 34 of the Planning Act
By-la\	w read a first,	second and third time	e, and finally passed, this ** day of ***, 2020.
Andy	Letham, Mayo	 or	Cathie Ritchie, City Clerk

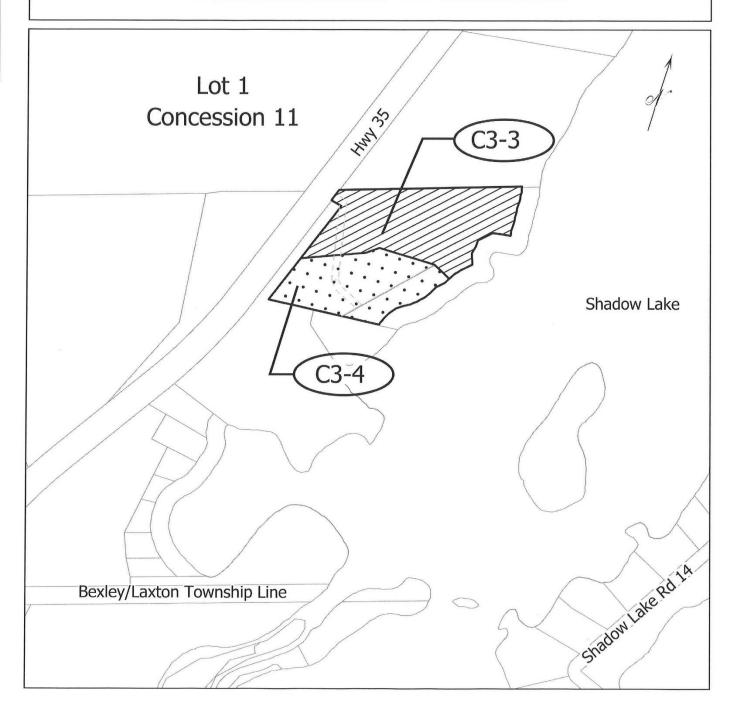
THE CORPORATION OF THE CITY OF

KAWARTHA LAKES

THIS IS SCHEDULE 'A' TO BY-LAW ______PASSED

THIS _____ DAY OF ____ 2020.

MAYOR _____ CLERK _____



The Corporation of the City of Kawartha Lakes Planning Advisory Committee Report

Report Number PLAN2020-023

Meeting Date:	July 15, 2020	
Public Meeting		
Title:	Official Plan and Zoning By-law Amendments to permit Highway Commercial uses	
Description:	Applications to amend the City of Kawartha Lakes Official Plan and Township of Ops Zoning By-law to permit a range of highway commercial uses, in addition to continuation of existing permitted uses of an abattoir and farm implement dealer on the property identified as 2133 Little Britain Road, Ops (2548346 Ontario Inc.)	
Ward Number:	Ward 7 – Ops	
Author and Title:	Ian Walker, Planning Officer – Large Developments	
Recommendations: That Report PLAN2020-023, 57R-7429, Parts 1 and 2; Part of Lot 16, Concession 4, Geographic Township of Ops, 2548346 Ontario Inc. – Applications D01-2020-002 and D06-2020-007, be received;		
That PLAN2020-023 respecting Applications D01-2020-002 and D06-2020-007 be referred back to staff to address any issues raised through the public consultation process and for further review and processing until such time that all comments have been received from all circulated agencies and City departments, and that any comments and concerns have been addressed.		
Department Head:	<u> </u>	
Legal/Other:		
Chief Administrati	ive Officer:	

Background:

The applicant has submitted applications for an official plan amendment and a zoning by-law amendment. The proposal is to change the land use designation from the 'Industrial' designation to the 'Highway Commercial' designation with a special policy to maintain the existing abattoir use; and to change the zone category from the 'Agricultural Support (AS) Zone' to the Highway Commercial Exception ** (CH-**) Zone' to permit a range of highway commercial uses appropriate for the site, along with continued permission of the abattoir use.

Owner: 2548346 Ontario Inc. c/o Andy Svetec

Applicant: Kevin M. Duguay Community Planning c/o Kevin Duguay

Legal Description: 57R-7429 Parts 1 and 2; Part of Lot 16, Concession 4,

Geographic Township of Ops

Designation: 'Industrial' on Schedule 'A-3' of the City of Kawartha Lakes

Official Plan

Zone: 'Agricultural Support (AS) Zone' on Schedule 'A' of the

Township of Ops Zoning By-law Number 93-30

Lot Area: 5.26 hectares [12.99 acres]

Site Servicing: Private well and septic system. Proposed private wells, septic

systems and stormwater management facilities

Existing Uses: Abattoir; Vacant Agricultural

Adjacent Uses: North: Highway 7; Agricultural (Vacant)

East: Self Storage; Residential; Race Toyota

South: Little Britain Road; Alliance Agri-Turf; Water Depot;

Agricultural

West: Vacant Industrial (Agricultural); Agricultural

Rationale:

The property is located on the north side of Little Britain Road, south of Highway 7, and part way between Angeline Street South to the east and Bridle Road to the west, to the south of Lindsay. See Appendix 'A'. The subject property is located in a mixed use highway commercial and industrial area with various developments on both the north and south sides of Little Britain Road, including: the existing Bob Mark New Holland dealership; the Race Toyota car dealership; Clarke Portable Sawmills; a self-storage complex (Lockdown Storage Ltd.); the Lindsay Sales Arena (auctioneer); Kawartha Lakes Farm Service; Alliance Agri-Turf; and Water Depot. See Appendix 'B'.

The property is currently developed with an abattoir (Len and Patti's Butcher Block) at the northeast portion of the property, and consists of approximately

5.26 hectares (ha.). The owner is proposing to relocate an existing farm implement dealership (Bob Mark New Holland) to the southeast portion of the property, as an existing permitted use. The applicant is applying on behalf of the owner to re-designate and rezone the property to permit highway commercial uses appropriate for the site in addition to the existing established abattoir and permitted farm implement sales and supply establishment use. The farm implement sales and supply establishment use is permitted in both the current and proposed zone categories. The current proposed development consists of four (4) free-standing buildings, each developed on private services. See Appendix 'C'.

The applicant has submitted the following reports and plans in support of the application, which have been circulated to the various City departments and commenting agencies for review:

- Planning Justification Report prepared by Kevin M. Duguay Community Planning and Consulting Inc., dated December 9, 2019. The report discusses and assesses the proposal in context of the 2014 Provincial Policy Statement (PPS); A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019 (Growth Plan); the City of Kawartha Lakes Official Plan, and the Township of Ops Zoning By-law 93-30.
- 2. Functional Servicing Report prepared by D.M. Wills Associates Limited, dated December 2018. The report discusses and assesses the proposal in context of services, including on-site water, sanitary system and stormwater management.
- 3. Site Servicing Report prepared by D.M. Wills Associates Limited, dated February 2020. The report discusses and assesses the proposal in the context of the on-site sewage system, including geology and water table elevations.
- 4. Groundwater Assessment Report prepared by Ted Rannie, Hydrogeologist on behalf of D.M. Wills Associates Limited, dated December 17, 2018. The report examines the potential for on-site water.
- 5. Geotechnical Investigation Report prepared by DownUnder Geotechnical Limited on behalf of D.M. Wills Associates Limited, dated July, 2018. The report examines the subsurface soil conditions.
- 6. Traffic Brief prepared by Asurza Engineers Ltd., dated June 11, 2019. The report discusses and assesses the proposal in context of any improvements required to Little Britain Road and the existing and proposed new entrance.
- 7. Topographic Plan of Survey prepared by Coe Fisher Cameron Land Surveyors, dated April 4, 2017.

- 8. Site Plan prepared by D.M. Wills Associates Limited, dated February 13, 2020.
- 9. Preliminary Grading Plan prepared by D.M. Wills Associates Limited, dated February 13, 2020.

All the reports have been circulated to the applicable City departments and commenting agencies for review and comment. Staff recommend that the applications be referred back to staff to allow the public an opportunity to provide comment, and until such time as all commenting agencies and/or City departments comments/concerns have been addressed.

Provincial Policies:

A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019 (Growth Plan):

The 2019 Growth Plan provides that growth should be directed towards settlement areas, except where related to the management or use of resources, resource-based recreational activities, and rural land uses that cannot be located in settlement areas. The policies in Section 2.2.9 of the 2019 Growth Plan relate to development in the Rural Areas.

The Growth Plan states that economic development and competitiveness will be promoted by integrating and aligning land use planning and economic development goals and strategies to retain and attract investment and employment. The proposed land uses are typical of a rural setting, and not entirely appropriate for an urban area.

On this basis, the applications conform to the Growth Plan in that they serve to permit a variety of highway commercial uses. The applications will also create full and part-time employment opportunities.

Provincial Policy Statement, 2020 (PPS, 2020):

The Provincial Policy Statement (PPS) provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural environment. The PPS requires planning authorities to manage and direct land use to achieve efficient and resilient development and land use patterns. Settlement areas are the focus of growth, including redevelopment which utilizes existing or planned infrastructure.

Development and site alteration shall be directed in accordance with the policies of Section 2 and 3 of the PPS. This includes natural heritage and hydrologic features (Section 2), and natural and man-made hazards (Section 3). Planning for sewage, water, and stormwater shall be in accordance with Section 1.6.6 of the PPS. Where municipal services are not available, private services must be confirmed. A hydrogeological report has been submitted, to confirm that the private water and on-site sewage systems will be sustainable, feasible, and

protect human health and the natural environment, in accordance with the policies.

The applications for Official Plan and Zoning By-law amendments were received and reviewed under the PPS, 2014. The PPS, 2020 was released on February 28, 2020 and came into effect on May 1, 2020. In accordance with the Planning Act, subsection 3(5), a decision of the Council of a municipality shall be consistent with the policy statement that is in effect on the date of the decision. Therefore, these applications are now subject to the policies in the PPS, 2020. An addendum to the PJR has been requested, in accordance with the PPS, 2020.

The applicant has submitted the appropriate technical reports for consideration and review. Through the appropriate revisions to the technical reports and plans, consistency with the policies of the PPS should be achieved.

Official Plan Conformity:

The lands are designated 'Industrial' on Schedule 'A-3' of the City of Kawartha Lakes Official Plan (Official Plan). The applicant has requested a change to the 'Highway Commercial' designation, which would permit a range of highway commercial uses which are typically located on or at the intersection of arterial roads and/or provincial highways, and provide convenient access and exposure. The list of permitted uses includes an animal hospital; arts and crafts establishment; eating establishment, gift or antique establishment; motor vehicle service station or fuel bar; convenience store not in excess of 140 square metres; hotels, motels and tourist resorts; auction barn; flea market; and retail establishments that require large areas for outdoor storage or display of good and that carry basically one line of goods, such as: motor vehicle, recreation vehicle or marine craft sales and service; all-terrain vehicles; snowmobiles and campers; major appliance and/or furniture sales; and a building supply outlet.

The applicant has submitted the appropriate technical reports and background studies to demonstrate conformity with the Official Plan. Through the appropriate revisions to the technical reports and plans, if necessary, conformity with the policies of the Official Plan should be achieved.

Zoning By-Law Compliance:

The lot is zoned 'Agricultural Support (AS) Zone' in the Township of Ops Zoning By-law 93-30 (Zoning By-law). The applicant has requested to change the zone category to a 'Highway Commercial Exception ** (CH-**) Zone' to permit the range of highway commercial uses appropriate to the site, and to continue to recognize an abattoir as a permitted use. The Exception provision can also allow for any required site-specific development standards, if necessary.

The 'CH' zone includes the following uses:

Residential Uses:

 An accessory dwelling unit in a non-residential building, except in an automobile service station, commercial garage, or a vehicle agency.

Non-Residential Uses:

- A building supply outlet
- A business office related to sales
- A car wash
- A commercial garage
- A commercial greenhouse
- A convenience store
- A farm implement sales and supply establishment
- A fuel depot
- A gasoline pump and island
- A motel
- A motor vehicle dealership
- A nursery
- A parking lot
- A professional sales office
- A restaurant
- A small engines sales and service establishment
- An automobile service station
- An automotive store
- An open storage area accessory to a CH use

Proposed Exception Zone:

The 'CH-**' zone as proposed would permit all uses in the 'CH' zone listed above, and in addition, recognize the abattoir use, and any site-specific development standards if necessary.

The applicant has submitted the appropriate technical reports and background studies to demonstrate compliance with the Zoning By-law. Through the appropriate revisions to the technical reports and plans, if necessary, full compliance with the provisions of the Zoning By-law should be achieved.

Other Alternatives Considered:

No other alternatives have been considered.

Financial/Operation Impacts:

There are no financial considerations unless Council's decision to adopt or their refusal to adopt the requested amendments is appealed to the Local Planning

Appeal Tribunal (LPAT). In the event of an appeal, there would be costs, some of which may be recovered from the applicant.

Relationship of Recommendations To The 2020-2023 Strategic Plan:

The Council Adopted Strategic Plan identifies these Strategic Priorities:

- Priority 1 A Vibrant and Growing Economy
- Priority 2 An Exceptional Quality of Life
- Priority 3 A Healthy Environment
- Priority 4 Good Government

These applications align with the Vibrant and Growing Economy priority by expanding an existing business and attracting new businesses and expanding local employment opportunities; and aligns with the Healthy Environment priority by promoting sustainable development through the utilization of Low Impact Development (LID) techniques where possible to protect and enhance water quality.

Review of Accessibility Implications of Any Development or Policy:

There are no accessibility implications for the City. Accessible standards will be implemented through the appropriate Site Plan Agreement, and permits issued under the Ontario Building Code (OBC).

Servicing Comments:

The property is currently serviced by a private well and septic system. New wells, septic systems, and stormwater management facilities are proposed.

Consultations:

Notice of this application was circulated to agencies and City Departments which may have an interest in the applications; to persons within a 500 metre radius of the property; and a sign was posted on the property. As of June 30, 2020, we have received the following comments:

Public Comments:

To date, no public comments have been received.

Agency Review Comments:

March 17, 2020 Community Services has no comments or concerns with respect to the applications.

March 23, 2020 Kawartha Conservation has no objection to the approval of these applications. April 10, 2020 Enbridge Gas Inc. does not object to the proposed applications. April 24, 2020 The Engineering and Corporate Assets Department advised they have no objection to the proposed Official Plan and Zoning By-law amendments. Detailed Engineering review and comments will be provided at the time of Site Plan Approval. May 13, 2020 MTO has no concerns with the traffic brief, and provided five comments relating to stormwater management, which have been provided to the applicant and owner. MTO has confirmed that these comments can be addressed through the subsequent site plan submission, if the applicant is confident that they can be addressed. June 22, 2020 The Building Division has no concerns with the applications. Comments will be reserved to site plan circulation.

Development Services – Planning Division Comments:

The background information which has been submitted in support of the application has been circulated to the appropriate agencies and City Departments for review and comment. Staff recommends that the applications be referred back to staff until such time as all comments and concerns have been addressed, and to allow an opportunity for the public to provide input.

Conclusion:

In consideration of the comments and issues contained in this report, Staff respectfully recommend the proposed Official Plan and Zoning By-law Amendment applications be referred back to staff for further review and processing until such time as all comments and concerns have been addressed.

Attachments:

The following attached documents may include scanned images of appendices, maps, and photographs. If you require an alternative format, please call lan Walker, Planning Officer – Large Developments, (705) 324-9411 extension 1368.

Appendix 'A' - Location Map



Appendix 'B' - 2018 Air Photo

PLAN2020-023 Appendix B.pdf

Appendix 'C' - Proposed Site Plan, dated February 13, 2020

PDF

PLAN2020-023 Appendix C.pdf

Department Head E-Mail: cmarshall@kawarthalakes.ca

Department Head: Chris Marshall, Director, Development Services

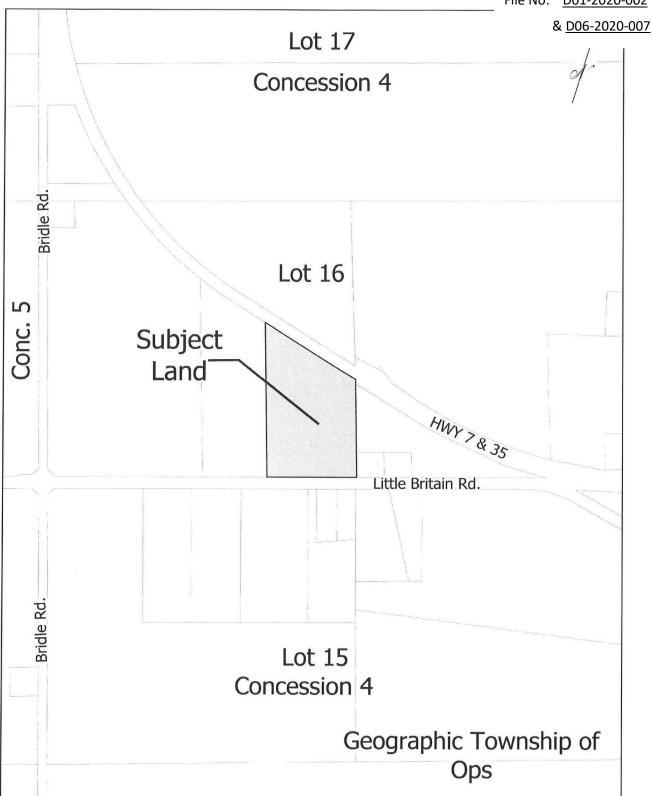
Department File: D01-2020-002 and D06-2020-007

Appendix <u>" A "</u>

to

Report PLAN2020-023

File No: <u>D01-2020-002</u>



to

Report PLAN2020-023 File No: <u>D01-2020-002</u>



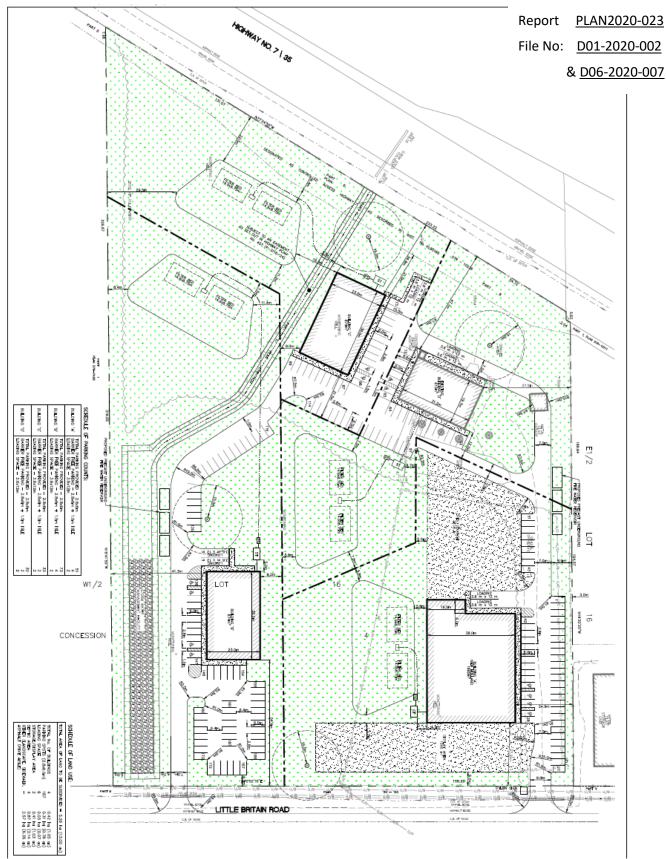
2133 Little Britain Road, Ops

GEOMATICS

KAWARTHA LAKE

Appendix <u>" C "</u>

to



The Corporation of the City of Kawartha Lakes Planning Advisory Committee Report

Report Number PLAN2020-014

July 15, 2020

Meeting Date:

Regular Meeting	
Title:	Provincial Policy Statement 2020 Information Report
Description:	Overview of changes to the Provincial Policy Statement and impacts to land use planning in the City of Kawartha Lakes
Ward Number:	All
Author and Title:	Anna Kalnina, Planner II
Recommendation	on:
That Report PLAN2 Report, be received	2020-014, Provincial Policy Statement 2020 Information d.
Department Head:	
Legal/Other:	
Chief Administrati	ve Officer:

Background:

The Ontario Government released the new Provincial Policy Statement (PPS) on February 28, 2020. The PPS 2020 is part of the government's plan to build healthier, safer communities, make life more affordable and create a more competitive business environment. The PPS 2020 comes into effect May 1, 2020.

As of May 1, 2020 all decisions, comments, submissions and advice of Council must be consistent with the PPS 2020.

Rationale:

The PPS 2020 is preceded by the PPS 2014, PPS 2005 and the PPS 1996 (amended in 1997). The PPS is issued under the authority of section 3(1) of the Planning Act that provides that the Minister may issue policy statements that have been approved by the Lieutenant Governor in Council on matters relating to municipal planning that in the opinion of the Minister are of provincial interest. The PPS provides the policy direction on matters of provincial interest related to land use planning and development. More specifically, PPS policies strive for appropriate development while protecting resources, public health and safety, and the quality of the natural and built environment.

Sections 3(5) and 3(6) of the Planning Act provide that a decision, comment, submission or advice of Council shall be consistent with a PPS document that is in effect on the date of the decision. The term "shall be consistent with" means that Council must not depart from the planning principles in the PPS.

Implementation:

The City of Kawartha Lakes Official Plan (2012) must be reviewed to ensure the policies are consistent with the PPS 2020, as well as conform with provincial plans, such as A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019; Oak Ridges Moraine Conservation Plan, 2017; and, Lake Simcoe Protection Plan, 2009. Council shall revise the Official Plan no less frequently than 10 years after it comes into effect as a new Official Plan; and, every 5 years thereafter, unless it has been replaced by another new Official Plan.

The Minister has issued a conformity date of July 1, 2022. Fundamental to a broad conformity exercise is development of a Growth Management Strategy (GMS), as well as a number of other companion studies to support policy changes in the local context, for instance updated master plans for Servicing, Transportation and Solid Waste Management; Housing and Intensification Strategy; Employment Conversion Analysis; Commercial Policy Review; and, Natural Heritage System and Agricultural System Changes Analyses. The conformity exercise includes a Municipal Comprehensive Review (MCR), also referred to as an Official Plan Review, where the conclusions of the companion

studies are brought forward as amendments to the Official Plan through a public consultation and engagement process.

The City has delayed the launch of its GMS and subsequently its MCR while working with the community to resolve outstanding appeals of its Official Plan. While a number of appeals have been settled, and issues resolved, portions of the Official Plan remain under appeal. Looking ahead to the Province's conformity date, and the relevance of an updated GMS to assist in resolving matters further, Council approved a 2020 Special Project budget for both the GMS and the Commercial Policy Review. Although the work is currently suspended due to the Covid-19 pandemic, there remains much value in proceeding with this work at the earliest appropriate time. The City will consider the direction in the PPS 2020 throughout its MCR, but may also proceed with a number of individual policy updates through policy-specific Official Plan Amendments and the Rural Area Zoning By-law Review.

Overview of Changes:

The PPS 2020 is generally anticipated to have positive impacts on the City, as the policies insert more clarity and flexibility into land use planning. The PPS 2020 aligns with and reinforces recent changes to the Provincial land use planning system through documents such as:

- Ontario Planning Act and Heritage Act through Bill 108: More Homes, More Choice Act, 2019;
- A Place to Grow: Growth Plan for the Greater Golden Horseshoe, 2019, and, pending proposed Amendment 1 to the Growth Plan, 2019;
- Aggregate Resources Act through Bill 132: Better for People, Smarter for Business Act, 2019;
- O. Reg. 406/19: On-Site and Excess Soil Management.

City Staff have participated in the consultation process for changes to these documents, that support key government priorities of increasing housing supply, supporting job creation and reducing red tape.

The following is a summary of changes across seven (7) key themes and a review of the anticipated impacts on the City. Full details of the changes are included in Appendix A.

1. Growth Management

- Planning horizon increased from 20 to 25 years
- Accommodations for residential growth increased from 10 to 15 years, with added flexibility for municipalities to provide at least a 3-year and up to 5year supply of residential units on serviced and zoned residential land
- Settlement area boundary adjustment may occur outside of an MCR

 Coordination and alignment of forecasted growth with transit-supportive development, and sewage and water services

Impacts to the City

As part of the MCR, the City will evaluate its existing and projected land supply needs through the GMS. The last GMS (2011) concluded that the City had sufficient lands within settlement areas to accommodate the 100,000 population forecast and 29,000 employment forecast to the 2031 planning horizon. The forthcoming GMS exercise will undertake a lands needs assessment to accommodate the current forecast of 107,000 population and 32,000 employment to 2041. Notwithstanding, the Province has recently released Proposed Amendment 1 to the Growth Plan, 2019, that extends the planning horizon to 2051 with a forecast of 117,000 population and 39,000 employment (low growth scenario of 114,000 and 38,000, respectively; high growth scenario of 119,000 and 40,000, respectively). A significant distinction is that the proposed forecast represents minimum targets, as opposed to maximums, which inevitably impacts the City's growth and development strategy. Staff are reviewing the proposed changes as part of the Province's consultation, and will provide a submission within the commenting period open to July 31, 2020. All future conformity work will be in accordance with the applicable Growth Plan.

The increased forecast will inform the land supply requirements, and may enable an increase in housing supply in the City. The new settlement area boundary adjustment policies give the City the opportunity and the option to unlock land for development to support more housing and jobs ahead of the MCR. The City would have to justify any changes to the boundary through studies, including, water and wastewater assessments, agricultural impact assessments, and a land needs assessment.

The City has seen a number of development plans placed on hold because of servicing constraints. Further to the policy changes, and through the new GMS, the City will coordinate growth, sewage and water services, and transportation to facilitate uninterrupted development to meet the City's forecasted needs.

2. Housing

- 'Housing options' defined as a range of types (single-detached, multiplexes, Additional Residential Units/ARUs, etc.) and a variety of arrangements and forms (co-ownership housing, co-operative housing, land lease communities, affordable housing, etc.)
- Address 'market-based' and 'affordable housing' needs
- Alignment of affordable housing targets in the Official Plan with Housing and Homelessness Plans

Impacts to the City

The policies further enable the City to support a variety of housing types, options and arrangements to meet projected market-based and affordable housing needs. Development inquiries indicate an interest in non-traditional housing options, for instance life lease housing and tiny homes, both of which are recognized as new housing options. Staff will consider and evaluate the opportunities to support greater housing options in the City through policy-specific amendments to the affected zoning by-laws and the Official Plan to authorize the use of ARUs, and as supplemented further through the Rural Zoning By-law Review and the MCR.

The PPS 2020 does not define or qualify the concept of market-based housing, which will likely generate different interpretations across Ontario. Staff will need to consider a consistent, locally-appropriate approach to evaluating market-based needs.

The PPS 2020 validates the importance of the affordable housing targets included in the CKL-H Housing and Homelessness Plan (2019) by requiring these targets to be directly translated into the Official Plan. This will achieve a consistent approach and messaging across various City Departments.

3. Environment

- Prepare for the impacts of 'climate change' defined as consequences from changes in weather patterns
- Locate public service facilities (i.e. land, buildings and structures for the provision of social assistance, recreation, police and fire protection, etc.) and infrastructure away from natural hazards
- Consider district energy as a form of energy supply
- Support on-site and local re-use of excess soil

Impacts to the City

The City must ensure the Official Plan policies proactively protect human health and safety from changes in weather patterns by preparing for present and future impacts of climate change at local and regional levels. In addition to the Official Plan there are a number of resources in the City to guide climate change policies, including the Healthy Environment Plan, Lake Management Plans, updates to the floodplain mapping, and Kawartha's Naturally Connected.

The City of Toronto and the City of Markham have developed guidelines for connecting buildings to a district energy system in an effort to reduce greenhouse gas emissions and improve energy resilience. As interest in and feasibility of district energy grows, it is anticipated to extend into the City as another element that encourages compact, complete communities.

The PPS 2020 in alignment with the Province's new Soil Management regulation consider that soil is a finite commodity, and clarify when excess soil is safe for reuse and introduce systems for testing and tracking of soil. Reuse of local soil is anticipated to decrease illegal dumping and inappropriate relocation of soil in the City, decrease the number of trucks travelling through the community, and divert healthy soil from landfills.

4. Employment

- Identify strategic employment sites for investment, monitor their suitability, address barriers, and review employment area designations through the MCR for appropriateness
- Conversion of employment areas outside of the MCR subject to conditions
- Prohibit residential and/or limit sensitive uses within employment areas that are planned for industrial or manufacturing
- New criteria to evaluate the appropriateness of locating sensitive land uses in proximity to major facilities (includes airports and manufacturing)

Impacts to the City

The economic development and competitiveness strategies are voluntary, while providing the City with the tools to review the effectiveness of employment lands for the long-term.

Older employment lands or brownfield sites across the City may be more suitable for residential uses and the employment conversion permission in the PPS 2020 provides flexibility to unlock these lands for residential development, as appropriate, sooner.

The policies also protect long-term viability of industrial and manufacturing sites from encroachment by residential development and will affect where and how the City grows.

5. Cultural Heritage and Indigenous Engagement

- Alignment of definitions with recent changes to the Heritage Act (i.e. conserved, cultural heritage landscape, significant)
- Requirement to engage and coordinate with Indigenous communities regarding land use planning matters, including cultural heritage and archaeological resources

Impacts to the City

Consultation with Indigenous communities was previously encouraged and is now required on planning matters when section 35 Aboriginal or treaty rights are affected. The policies support early engagement as a best practice for relationship-building and addressing issues at the front end in the planning process. The City continues to notify Indigenous communities on planning applications in accordance with the Planning Act. There is added value and benefit to pre-circulating information and providing an extended review opportunity to improve engagement and identify and discuss issues.

Staff continue their dialogue with Curve Lake First Nation, and will be engaging Indigenous communities through the MCR, which is crucial to strengthening relationships

6. Rural Matters

- Rural residential development permitted on rural lands, including lot creation, that is locally appropriate
- On-farm diversified uses include ground mounted solar facilities in prime agricultural areas that are secondary to the agricultural use
- Planning authorities encouraged to use the new 'agricultural system' and consider the new 'agri-food network'
- Clarification that depth of extraction for new and existing mineral aggregate operations is regulated only by the Aggregate Resources Act (ARA)

Impacts to the City

The City's Official Plan policies for rural lands support limited residential development for retiring farmers and surplus dwellings resulting from farm lot consolidation. All other requests for residential development are subject to an Official Plan Amendment process. The changes continue to support and protect the City's prime agricultural land base, while increasing flexibility for residential development on rural lands that the City considers locally appropriate.

While the PPS 2020 encourages the use of the agricultural system mapping, the City is required to identify and protect the agricultural system and consider agrifood networks in accordance with the policies in the Growth Plan, 2019. Preliminary cross-reference of the provincial mapping with the City's existing prime agricultural and rural areas identified a number of discrepancies, including expansion in prime agricultural lands and reduction in rural lands. The City will be refining the agricultural system through the MCR.

The PPS 2020 aligns with the requirements in the ARA that provide that zoning by-law provisions which restrict depth of extraction are inoperative. The City's concurrent draft Aggregate Policy Review (OPA 11) is being revised in accordance with this policy direction.

7. Infrastructure

- Infill is permitted on existing lots in rural areas with partial services
- Clarification that where municipal sewage and water services are not available, private communal services are preferred, and where municipal or

- private communal services are not available, individual on-site services may be used where there are no negative impacts
- Assess long-term impacts of individual on-site sewage and water services through the MCR

Impacts to the City

The PPS 2020 policies recognize sewage and water service constraints in rural areas, and permit development on existing lots of record on partial services. The new servicing direction provides the City with an opportunity consider infilling 'gaps' in between adjacent waterfront areas, or adding new waterfront areas, and rounding out or reconfiguring hamlet areas, where it is reasonable to do so and is locally appropriate.

Given that many areas of the City are reliant on individual on-site services, the City could assess the long-term impacts of servicing on environmental health and consider the feasibility of other forms of servicing through the MCR.

Next Steps:

To advance the City's conformity exercise ahead of the MCR, to support existing operations and to reduce the number of phases throughout the MCR, it is recommended that the City consider the following as next steps:

- Diversify housing options amend the Official Plan and the affected zoning by-laws to permit ARUs, and consider other new housing options
- Protect natural heritage develop a Tree Preservation By-law and refine Kawartha's Naturally Connected mapping with the Province
- Advance the City's economic development build an inventory and marketing strategy of shovel-ready industrial lands to assist the Economic Recovery Task Force
- Strengthen the City's relationship with Indigenous communities develop an engagement strategy together for a consistent approach in working with Indigenous communities, and implement through an Official Plan amendment
- Support rural economy amend the Official Plan and the affected zoning by-laws to permit on-farm diversified uses and continue the Aggregates Policy Review (OPA 11)

Other Alternatives Considered:

Not applicable.

Financial/Operation Impacts:

There are no financial implications to the City with respect to these changes.

Relationship of Recommendation(s) To The 2020-2023 Strategic Plan:

The Council Adopted Strategic Plan identifies four Strategic Priorities:

- A Vibrant and Growing Economy
- An Exceptional Quality of Life
- A Healthy Environment
- Good Government

The PPS 2020 aligns with the objectives of the Strategic Plan as its intent is to support the economy and job creation, encourage an increase in the mix and supply of housing, support rural and Indigenous communities, protect the environment and public safety, and reduce barriers and costs for development by providing greater certainty.

Attachments:

Appendix A: Summary of Changes PPS, 2020



Appendix B: PPS, 2020



Department Head E-Mail: cmarshall@kawarthalakes.ca

Department Head: Chris Marshall, Director, Development Services

Department File: Provincial Legislation: 2020 - PPS



Legend

Added Policy / New Definition Replaced Policy / Change to Definition Deleted Policy

Table

Section of the PPS 2020	Summary of Changes		
Part III: How to Read the Provincial Policy Statement Relationship with Provincial Plans	Added: Where policies of provincial plan address the same, similar, related, or overlapping matters as the policies of the PPS – applying the more specific policies of the provincial plan satisfies the more general requirements of the PPS.		
1.0 Building Strong Healthy Communities			
1.1.1 Managing and Directing Land Use to Achieve Efficient and Resilient Development and Land Use Patterns	 Added/Replaced: Healthy, livable and safe communities are sustained by: accommodating an appropriate <u>affordable and market-based</u> range and mix of residential types (including <u>single-detached</u>, <u>additional residential units</u>, multi-unit housing, etc.) promote the <u>integration of land us planning</u>, growth management, transit-supportive development, intensification and infrastructure planning to achieve cost-effective 		



Section of the PPS 2020	Summary of Changes
	 development patterns, optimization of transit investments, and standards to minimize land consumption and servicing costs preparing for the <u>regional and local</u> impacts of a climate change
1.1.3 Settlement Areas	Replaced: "Should" instead of "shall" in: 1.1.3.6 New development should have a compact form, mix of uses and densities. 1.1.3.7 Planning authorities should establish and implement phasing policies.
	Added: Accommodating market demand is a consideration in a settlement area expansion: 1.1.3.8 Settlement area expansion at the time of a comprehensive review where sufficient opportunities to accommodate growth and to satisfy market demand are not available
	Deleted: Direction in policy 1.1.3.8 that Section 2 and Section 3 of the PPS apply to settlement boundary expansions has been removed.
	Added: Policy 1.1.3.9 that mirrors A Place to Grow policies by allowing settlement area boundary adjustments outside of a comprehensive review.
1.1.5 Rural Lands in Municipalities	Added: Residential development, including <u>lot creation</u> that is locally appropriate is permitted.



Section of the PPS 2020	Summary of Changes
1.2.6 Land Use Compatibility	Added: A new policy where avoidance is not possible between major facilities and sensitive land uses outlines a criterion for decision making.
1.3 Employment	Added: Planning authorities shall facilitate the conditions for economic investment by identifying strategic sites for investment, monitoring the availability and suitability of employment sites, including market-ready sites and seek to address potential barriers to investment. Added: New policies regarding employment areas and planning for industrial and manufacturing uses and avoiding/managing interface with sensitive uses. Added: New policy that mirrors A Place to Grow policy that allows employment areas to be converted to non-employment uses outside of the comprehensive review provided the area is not identified as provincially significant and it meets the prescribed criteria.
1.4 Housing	Replaced: Term "housing types" has been replaced with "housing options" which is defined as "a range of housing types such as, but not limited to single-detached, semi-detached, rowhouses, townhouses, stacked townhouses, multiplexes, additional residential units, tiny homes, multiresidential buildings. The term can also refer to a variety of housing arrangements and forms such as, but not limited to life lease housing, co-ownership housing, co-operative housing, community land trusts, land lease community homes, affordable housing, housing for people with special needs, and housing related to employment, institutional or educational uses."



Appendix A to PLAN2020-014

Provincial Policy Statement 2020 Information Report

Section of the PPS 2020	Summary of Changes
	Added: Municipalities may choose to maintain a <u>5 year supply</u> of residential units available through lands suitably zoned for intensification and redevelopment, and land in draft approved and registered plans.
1.6 Infrastructure and Public Service Facilities	Deleted: The term: "electricity generation facilities and transmission and distribution systems" has been deleted throughout the PPS 2020 to refer generally to defined terms "infrastructure and public service facilities"
	Added: Consideration and/or preparedness for changing climate and the need to minimize potential risk to human heath and safety has been added to sections 1.6 and 1.6.6. Sewage, water and stormwater.
	Added: Planning for infrastructure shall be coordinated and integrated with land use planning and growth management.
	Replaced: Policy 1.6.6.2 provides that intensification and redevelopment within serviced settlement areas shall be promoted, instead of should be promoted (as in PPS 2014)
	Added: A clarification has been added that policies 1.6.6.3, 1.6.6.4 and 1.6.6.5 apply where municipal services are not available. These policies provide that private communal services are the preferred form of services for multi-unit/lot development, where communal services are not



Appendix A to PLAN2020-014

Provincial Policy Statement 2020 Information Report

Section of the PPS 2020	Summary of Changes	
	planned or feasible, individual on-site services may be used. Planning Authorities should assess the long-term impacts of individual services on the environment and rural character.	
1.6.11 Energy supply	Added: Policy 1.6.11.1 recognizes district energy as one of the energy supply options.	
1.8 Energy Conservation, Air Quality and Climate Change	Added: Policy 1.8.1f) provides that land use and development patterns that maximize energy efficiency and conservation, and considers the mitigating effects of vegetation and green infrastructure.	
2.0 Wise Use and Management of Reso	ources	
2.2 Water	Added: Planning authorities shall protect, improve or restore the quality and quantity of water by evaluating and preparing for the <u>impacts of a changing climate</u> to water resource systems at the watershed level. 'Impacts of a changing climate' is defined as present and future consequences from changes in weather patterns at local and regional levels including extreme weather events and increased climate variability.	
2.3 Agriculture	Added: Planning authorities are encouraged to use an agricultural system – terminology and direction that is already present in A Place to Grow.	



Appendix A to PLAN2020-014

Provincial Policy Statement 2020 Information Report

Section of the PPS 2020	Summary of Changes				
2.5.2 Protection of Long-Term Resource Supply	Added: Processes under the ARA shall address the depth of extraction of new or existing mineral aggregate operations.				
2.6.5 Cultural Heritage and Archaeology	dded/Replaced: Planning authorities shall engage with Indigenous communities regarding lentifying, protection and managing cultural heritage and archaeological resources.				
3.0 Protecting Public Health and Safety					
3.1 Natural Hazards	Added: Policy 3.1.1 provides that development shall generally be directed, <u>in accordance with</u> guidelines developed by the Province (as amended from time to time), to areas outside of				
3.2 Human-Made Hazards	Added: New policy 3.2.3 that provides that on-site and local re-use of excess soil should be supported through planning and development.				
6.0 Definitions					
Agricultural System	New: A system comprised of a group of inter-connected elements that collectively create a viable, thriving agricultural sector. It has two components: a) An agricultural land base comprised of prime agricultural areas, including specialty crop areas, and rural lands that together create a continuous productive land base for agriculture; and				



Section of the PPS 2020	Summary of Changes
	b) An agri-food network which includes infrastructure, services, and assets important to the viability of the agri-food sector.
Agri-food network	New: Within the agricultural system, a network that includes elements important to the viability of the agri-food sector such as regional infrastructure and transportation networks; on-farm buildings and infrastructure; agricultural services, farm markets, distributors, and primary processing; and vibrant, agriculture-supportive communities.
Areas of archaeological potential	Changes to existing: Provincial criteria must be used to identify archaeological potential (the definition used to allow municipal approaches).
Built heritage resources	Changes to existing: Built heritage may include on local, provincial, <u>federal and/or international</u> registers.
Cultural heritage landscape	Changes to existing: Cultural heritage landscapes may be properties that have been determined to have cultural heritage value or interest under the OHA.
Habitat of endangered species and threatened species	Changes to existing: Habitat within the meaning to Section 2 of the ESA



Section of the PPS 2020	Summary of Changes
Housing options	New: means a range of housing types such as, but not limited to single-detached, semi-detached, rowhouses, townhouses, stacked townhouses, multiplexes, additional residential units, tiny homes, multi-residential buildings. The term can also refer to a variety of housing arrangements and forms such as, but not limited to life lease housing, co-ownership housing, co-operative housing, community land trusts, land lease community homes, affordable housing, housing for people with special needs, and housing related to employment, institutional or educational uses.
Impacts of a changing climate	New: means the present and future consequences from changes in weather patterns at local and regional levels including extreme weather events and increased climate variability.
Major facilities	Changes to existing: Manufacturing uses are included in the definition
On-farm diversified uses	Changes to existing: Ground mounted solar facilities are permitted in prime agricultural areas only as on-farm diversified uses
Public service facilities	Changes to existing: Long-term care services is now included
Residential intensification	Changes to existing: In addition to redevelopment, development of vacant or underutilized lots, and infill development, intensification may now also mean "development and introduction of new housing options within previously developed areas"



Section of the PPS 2020	Summary of Changes
Woodlands	New: means treed areas that provide environmental and economic benefits to both the private landowner and the general public, such as erosion prevention, hydrological and nutrient cycling, provision of clean air and the long-term storage of carbon, provision of wildlife habitat, outdoor recreational opportunities, and the sustainable harvest of a wide range of woodland products. Woodlands include treed areas, woodlots or forested areas and vary in their level of significance at the local, regional and provincial levels. Woodlands may be delineated according to the Forestry Act definition or the Province's Ecological Land Classification system definition for "forest".

Provincial Policy Statement, 2020

Under the Planning Act



PROVINCIAL POLICY STATEMENT, 2020

Approved by the Lieutenant Governor in Council, Order in Council No. 229/2020

This Provincial Policy Statement was issued under section 3 of the *Planning Act* and came into effect May 1, 2020. It replaces the Provincial Policy Statement issued April 30, 2014.

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Part I: Preamble

The Provincial Policy Statement provides policy direction on matters of provincial interest related to land use planning and development. As a key part of Ontario's policy-led planning system, the Provincial Policy Statement sets the policy foundation for regulating the development and use of land. It also supports the provincial goal to enhance the quality of life for all Ontarians.

The Provincial Policy Statement provides for appropriate development while protecting resources of provincial interest, public health and safety, and the quality of the natural and built environment. The Provincial Policy Statement supports improved land use planning and management, which contributes to a more effective and efficient land use planning system.

The policies of the Provincial Policy Statement may be complemented by provincial plans or by locally-generated policies regarding matters of municipal interest. Provincial plans and municipal official plans provide a framework for comprehensive, integrated, place-based and long-term planning that supports and integrates the principles of strong communities, a clean and healthy environment and economic growth, for the long term.

Municipal official plans are the most important vehicle for implementation of this Provincial Policy Statement and for achieving comprehensive, integrated and long-term planning. Official plans shall identify provincial interests and set out appropriate land use designations and policies.

Official plans should also coordinate cross-boundary matters to complement the actions of other planning authorities and promote mutually beneficial solutions. Official plans shall provide clear, reasonable and attainable policies to protect provincial interests and direct development to suitable areas. In order to protect provincial interests, planning authorities shall keep their official plans up-to-date with this Provincial Policy Statement.

Zoning and development permit by-laws are also important for implementation of this Provincial Policy Statement. Planning authorities shall keep their zoning and development permit by-laws up-to-date with their official plans and this Provincial Policy Statement.

Land use planning is only one of the tools for implementing provincial interests. A wide range of legislation, regulations, policies and programs may apply to decisions with respect to *Planning Act* applications and affect planning matters, and assist in implementing these interests.

Within the Great Lakes – St. Lawrence River Basin, there may be circumstances where planning authorities should consider agreements related to the protection or restoration of the Great Lakes – St. Lawrence River Basin. Examples of these agreements include Great Lakes agreements between Ontario and Canada, between Ontario and Quebec and the Great Lakes States of the United States of America, and between Canada and the United States of America.

Part II: Legislative Authority

The Provincial Policy Statement is issued under the authority of section 3 of the *Planning Act* and came into effect on May 1, 2020.

In respect of the exercise of any authority that affects a planning matter, section 3 of the *Planning Act* requires that decisions affecting planning matters "shall be consistent with" policy statements issued under the Act.

Comments, submissions or advice that affect a planning matter that are provided by the council of a municipality, a local board, a planning board, a minister or ministry, board, commission or agency of the government "shall be consistent with" this Provincial Policy Statement.

Part III: How to Read the Provincial Policy Statement

The provincial policy-led planning system recognizes and addresses the complex interrelationships among environmental, economic and social factors in land use planning. The Provincial Policy Statement supports a comprehensive, integrated and long-term approach to planning, and recognizes linkages among policy areas.

Read the Entire Provincial Policy Statement

The Provincial Policy Statement is more than a set of individual policies. It is to be read in its entirety and the relevant policies are to be applied to each situation. When more than one policy is relevant, a decision-maker should consider all of the relevant policies to understand how they work together. The language of each policy, including the Implementation and Interpretation policies, will assist decision-makers in understanding how the policies are to be implemented.

While specific policies sometimes refer to other policies for ease of use, these cross-references do not take away from the need to read the Provincial Policy Statement as a whole.

There is no implied priority in the order in which the policies appear.

Consider Specific Policy Language

When applying the Provincial Policy Statement it is important to consider the specific language of the policies. Each policy provides direction on how it is to be implemented, how it is situated within the broader Provincial Policy Statement, and how it relates to other policies.

Some policies set out positive directives, such as "settlement areas shall be the focus of growth and development." Other policies set out limitations and prohibitions, such as "development and site alteration shall not be permitted." Other policies use enabling or supportive language, such as "should," "promote" and "encourage."

The choice of language is intended to distinguish between the types of policies and the nature of implementation. There is some discretion when applying a policy with enabling or supportive language in contrast to a policy with a directive, limitation or prohibition.

Geographic Scale of Policies

The Provincial Policy Statement recognizes the diversity of Ontario and that local context is important. Policies are outcome-oriented, and some policies provide flexibility in their implementation provided that provincial interests are upheld.

While the Provincial Policy Statement is to be read as a whole, not all policies will be applicable to every site, feature or area. The Provincial Policy Statement applies at a range of geographic scales.

Some of the policies refer to specific areas or features and can only be applied where these features or areas exist. Other policies refer to planning objectives that need to be considered in the context of the municipality or planning area as a whole, and are not necessarily applicable to a specific site or development proposal.

Policies Represent Minimum Standards

The policies of the Provincial Policy Statement represent minimum standards.

Within the framework of the provincial policy-led planning system, planning authorities and decision-makers may go beyond these minimum standards to address matters of importance to a specific community, unless doing so would conflict with any policy of the Provincial Policy Statement.

Defined Terms and Meanings

Except for references to legislation which are italicized, other italicized terms in the Provincial Policy Statement are defined in the Definitions section. For non-italicized terms, the normal meaning of the word applies. Terms may be italicized only in specific policies; for these terms, the defined meaning applies where they are italicized and the normal meaning applies where they are not italicized. Defined terms in the Definitions section are intended to capture both singular and plural forms of these terms in the policies.

Guidance Material

Guidance material and technical criteria may be issued from time to time to assist planning authorities and decision-makers with implementing the policies of the Provincial Policy Statement. Information, technical criteria and approaches outlined in guidance material are meant to support but not add to or detract from the policies of the Provincial Policy Statement.

Relationship with Provincial Plans

The Provincial Policy Statement provides overall policy directions on matters of provincial interest related to land use planning and development in Ontario, and applies province-wide, except where this policy statement or another provincial plan provides otherwise.

Provincial plans, such as the Greenbelt Plan, A Place to Grow: Growth Plan for the Greater Golden Horseshoe and the Growth Plan for Northern Ontario, build upon the policy foundation provided by the Provincial Policy Statement. They provide additional land use planning policies to address issues facing specific geographic areas in Ontario.

Provincial plans are to be read in conjunction with the Provincial Policy Statement. They take precedence over the policies of the Provincial Policy Statement to the extent of any conflict, except where the relevant legislation provides otherwise.

Where the policies of provincial plans address the same, similar, related, or overlapping matters as the policies of the Provincial Policy Statement, applying the more specific policies of the provincial plan satisfies the more general requirements of the Provincial Policy Statement. In contrast, where matters addressed in the Provincial Policy Statement do not overlap with policies in provincial plans, the policies in the Provincial Policy Statement must be independently satisfied.

Land use planning decisions made by municipalities, planning boards, the Province, or a commission or agency of the government must be consistent with the Provincial Policy Statement. Where provincial plans are in effect, planning decisions must conform or not conflict with them, as the case may be.

Part IV: Vision for Ontario's Land Use Planning System

The long-term prosperity and social well-being of Ontario depends upon planning for strong, sustainable and resilient communities for people of all ages, a clean and healthy environment, and a strong and competitive economy.

Ontario is a vast province with diverse urban, rural and northern communities which may face different challenges related to diversity in population, economic activity, pace of growth and physical and natural conditions. Some areas face challenges related to maintaining population and diversifying their economy, while other areas face challenges related to accommodating and managing the development and population growth which is occurring, while protecting important resources and the quality of the natural environment.

The Province's rich cultural diversity is one of its distinctive and defining features. Indigenous communities have a unique relationship with the land and its resources, which continues to shape the history and economy of the Province today. Ontario recognizes the unique role Indigenous communities have in land use planning and development, and the contribution of Indigenous communities' perspectives and traditional knowledge to land use planning decisions. The Province recognizes the importance of consulting with Aboriginal communities on planning matters that may affect their section 35 Aboriginal or treaty rights. Planning authorities are encouraged to build constructive, cooperative relationships through meaningful engagement with Indigenous communities to facilitate knowledge-sharing in land use planning processes and inform decision-making.

The Provincial Policy Statement focuses growth and development within urban and rural settlement areas while supporting the viability of rural areas. It recognizes that the wise management of land use change may involve directing, promoting or sustaining development. Land use must be carefully managed to accommodate appropriate development to meet the full range of current and future needs, while achieving efficient development patterns and avoiding significant or sensitive resources and areas which may pose a risk to public health and safety. Planning authorities are encouraged to permit and facilitate a range of housing options, including new development as well as residential intensification, to respond to current and future needs.

Efficient development patterns optimize the use of land, resources and public investment in infrastructure and public service facilities. These land use patterns promote a mix of housing, including affordable housing, employment, recreation, parks and open spaces, and transportation choices that increase the use of active transportation and transit before other modes of travel. They support the financial well-being of the Province and municipalities over the long term, and minimize the undesirable effects of development, including impacts on air, water and other resources. They also permit better adaptation and response to the impacts of a changing climate, which will vary from region to region.

Strong, liveable and healthy communities promote and enhance human health and social well-being, are economically and environmentally sound, and are resilient to climate change.

The Province's natural heritage resources, water resources, including the Great Lakes, agricultural resources, mineral resources, and cultural heritage and archaeological resources provide important environmental, economic and social benefits. The wise use and management of these resources over the long term is a key provincial interest. The Province must ensure that its resources are managed in a sustainable way to conserve biodiversity, protect essential ecological processes and public health and safety, provide for the production of food and fibre, minimize environmental and social impacts, provide for recreational opportunities (e.g. fishing, hunting and hiking) and meet its long-term needs.

It is equally important to protect the overall health and safety of the population, including preparing for the impacts of a changing climate. The Provincial Policy Statement directs development away from areas of natural and human-made hazards. This preventative approach supports provincial and municipal financial well-being over the long term, protects public health and safety, and minimizes cost, risk and social disruption.

Taking action to conserve land and resources avoids the need for costly remedial measures to correct problems and supports economic and environmental principles.

Strong communities, a clean and healthy environment and a strong economy are inextricably linked. Long-term prosperity, human and environmental health and social well-being should take precedence over short-term considerations.

The fundamental principles set out in the Provincial Policy Statement apply throughout Ontario. To support our collective well-being, now and in the future, all land use must be well managed.

Part V: Policies

1.0 Building Strong Healthy Communities

Ontario is a vast province with urban, rural, and northern communities with diversity in population, economic activities, pace of growth, service levels and physical and natural conditions. Ontario's long-term prosperity, environmental health and social well-being depend on wisely managing change and promoting efficient land use and development patterns. Efficient land use and development patterns support sustainability by promoting strong, liveable, healthy and resilient communities, protecting the environment and public health and safety, and facilitating economic growth.

Accordingly:

1.1 Managing and Directing Land Use to Achieve Efficient and Resilient Development and Land Use Patterns

- 1.1.1 Healthy, liveable and safe communities are sustained by:
 - a) promoting efficient development and land use patterns which sustain the financial well-being of the Province and municipalities over the long term;
 - b) accommodating an appropriate affordable and market-based range and mix of residential types (including single-detached, additional residential units, multi-unit housing, affordable housing and housing for older persons), employment (including industrial and commercial), institutional (including places of worship, cemeteries and long-term care homes), recreation, park and open space, and other uses to meet long-term needs;
 - c) avoiding development and land use patterns which may cause environmental or public health and safety concerns;
 - d) avoiding development and land use patterns that would prevent the efficient expansion of *settlement areas* in those areas which are adjacent or close to *settlement areas*;
 - e) promoting the integration of land use planning, growth management, transit-supportive development, intensification and infrastructure planning to achieve cost-effective development patterns, optimization of transit investments, and standards to minimize land consumption and servicing costs;
 - f) improving accessibility for persons with disabilities and older persons by addressing land use barriers which restrict their full participation in society;
 - g) ensuring that necessary *infrastructure* and *public service facilities* are or will be available to meet current and projected needs;
 - h) promoting development and land use patterns that conserve biodiversity; and
 - i) preparing for the regional and local impacts of a changing climate.

1.1.2 Sufficient land shall be made available to accommodate an appropriate range and mix of land uses to meet projected needs for a time horizon of up to 25 years, informed by provincial guidelines. However, where an alternate time period has been established for specific areas of the Province as a result of a provincial planning exercise or a *provincial plan*, that time frame may be used for municipalities within the area.

Within settlement areas, sufficient land shall be made available through intensification and redevelopment and, if necessary, designated growth areas.

Nothing in policy 1.1.2 limits the planning for *infrastructure*, *public service facilities* and *employment areas* beyond a 25-year time horizon.

1.1.3 Settlement Areas

Settlement areas are urban areas and rural settlement areas, and include cities, towns, villages and hamlets. Ontario's settlement areas vary significantly in terms of size, density, population, economic activity, diversity and intensity of land uses, service levels, and types of infrastructure available.

The vitality and regeneration of settlement areas is critical to the long-term economic prosperity of our communities. Development pressures and land use change will vary across Ontario. It is in the interest of all communities to use land and resources wisely, to promote efficient development patterns, protect resources, promote green spaces, ensure effective use of infrastructure and public service facilities and minimize unnecessary public expenditures.

- 1.1.3.1 *Settlement areas* shall be the focus of growth and development.
- 1.1.3.2 Land use patterns within *settlement areas* shall be based on densities and a mix of land uses which:
 - a) efficiently use land and resources;
 - b) are appropriate for, and efficiently use, the *infrastructure* and *public service* facilities which are planned or available, and avoid the need for their unjustified and/or uneconomical expansion;
 - c) minimize negative impacts to air quality and climate change, and promote energy efficiency;
 - d) prepare for the *impacts of a changing climate*;
 - e) support active transportation;
 - f) are *transit-supportive*, where transit is planned, exists or may be developed; and
 - g) are freight-supportive.

- Land use patterns within *settlement areas* shall also be based on a range of uses and opportunities for *intensification* and *redevelopment* in accordance with the criteria in policy 1.1.3.3, where this can be accommodated.
- 1.1.3.3 Planning authorities shall identify appropriate locations and promote opportunities for *transit-supportive* development, accommodating a significant supply and range of *housing options* through *intensification* and *redevelopment* where this can be accommodated taking into account existing building stock or areas, including *brownfield sites*, and the availability of suitable existing or planned *infrastructure* and *public service facilities* required to accommodate projected needs.
- 1.1.3.4 Appropriate development standards should be promoted which facilitate intensification, redevelopment and compact form, while avoiding or mitigating risks to public health and safety.
- 1.1.3.5 Planning authorities shall establish and implement minimum targets for intensification and redevelopment within built-up areas, based on local conditions. However, where provincial targets are established through provincial plans, the provincial target shall represent the minimum target for affected areas.
- 1.1.3.6 New development taking place in *designated growth areas* should occur adjacent to the existing built-up area and should have a compact form, mix of uses and densities that allow for the efficient use of land, *infrastructure* and *public service facilities*.
- 1.1.3.7 Planning authorities should establish and implement phasing policies to ensure:
 - a) that specified targets for *intensification* and *redevelopment* are achieved prior to, or concurrent with, new development within *designated growth areas*; and
 - b) the orderly progression of development within *designated growth areas* and the timely provision of the *infrastructure* and *public service facilities* required to meet current and projected needs.
- 1.1.3.8 A planning authority may identify a *settlement area* or allow the expansion of a *settlement area* boundary only at the time of a *comprehensive review* and only where it has been demonstrated that:
 - a) sufficient opportunities to accommodate growth and to satisfy market demand are not available through *intensification*, *redevelopment* and *designated growth areas* to accommodate the projected needs over the identified planning horizon;
 - b) the *infrastructure* and *public service facilities* which are planned or available are suitable for the development over the long term, are financially viable over their life cycle, and protect public health and safety and the natural environment;
 - c) in *prime agricultural areas*:
 - 1. the lands do not comprise *specialty crop areas*;
 - 2. alternative locations have been evaluated, and

- i. there are no reasonable alternatives which avoid *prime* agricultural areas; and
- ii. there are no reasonable alternatives on lower priority agricultural lands in *prime agricultural areas*;
- d) the new or expanding *settlement area* is in compliance with the *minimum distance separation formulae*; and
- e) impacts from new or expanding *settlement areas* on agricultural operations which are adjacent or close to the *settlement area* are mitigated to the extent feasible.

In undertaking a *comprehensive review*, the level of detail of the assessment should correspond with the complexity and scale of the settlement boundary expansion or development proposal.

- 1.1.3.9 Notwithstanding policy 1.1.3.8, municipalities may permit adjustments of settlement area boundaries outside a comprehensive review provided:
 - a) there would be no net increase in land within the settlement areas;
 - b) the adjustment would support the municipality's ability to meet intensification and redevelopment targets established by the municipality;
 - c) prime agricultural areas are addressed in accordance with 1.1.3.8 (c), (d) and (e); and
 - d) the *settlement area* to which lands would be added is appropriately serviced and there is sufficient reserve *infrastructure* capacity to service the lands.

1.1.4 Rural Areas in Municipalities

Rural areas are important to the economic success of the Province and our quality of life. Rural areas are a system of lands that may include rural settlement areas, rural lands, prime agricultural areas, natural heritage features and areas, and other resource areas. Rural areas and urban areas are interdependent in terms of markets, resources and amenities. It is important to leverage rural assets and amenities and protect the environment as a foundation for a sustainable economy.

Ontario's rural areas have diverse population levels, natural resources, geographies and physical characteristics, and economies. Across rural Ontario, local circumstances vary by region. For example, northern Ontario's natural environment and vast geography offer different opportunities than the predominately agricultural areas of southern regions of the Province.

- 1.1.4.1 Healthy, integrated and viable *rural areas* should be supported by:
 - a) building upon rural character, and leveraging rural amenities and assets;
 - b) promoting regeneration, including the redevelopment of brownfield sites;
 - c) accommodating an appropriate range and mix of housing in rural *settlement* areas;
 - d) encouraging the conservation and *redevelopment* of existing rural housing stock on *rural lands*;
 - e) using rural infrastructure and public service facilities efficiently;

- f) promoting diversification of the economic base and employment opportunities through goods and services, including value-added products and the sustainable management or use of resources;
- g) providing opportunities for sustainable and diversified tourism, including leveraging historical, cultural, and natural assets;
- h) conserving biodiversity and considering the ecological benefits provided by nature; and
- i) providing opportunities for economic activities in *prime agricultural areas*, in accordance with policy 2.3.
- 1.1.4.2 In *rural areas*, rural *settlement areas* shall be the focus of growth and development and their vitality and regeneration shall be promoted.
- 1.1.4.3 When directing development in rural *settlement areas* in accordance with policy 1.1.3, planning authorities shall give consideration to rural characteristics, the scale of development and the provision of appropriate service levels.
- 1.1.4.4 Growth and development may be directed to *rural lands* in accordance with policy 1.1.5, including where a municipality does not have a *settlement area*.

1.1.5 Rural Lands in Municipalities

- 1.1.5.1 When directing development on *rural lands*, a planning authority shall apply the relevant policies of Section 1: Building Strong Healthy Communities, as well as the policies of Section 2: Wise Use and Management of Resources and Section 3: Protecting Public Health and Safety.
- 1.1.5.2 On *rural lands* located in municipalities, permitted uses are:
 - a) the management or use of resources;
 - b) resource-based recreational uses (including recreational dwellings);
 - c) residential development, including lot creation, that is locally appropriate;
 - d) agricultural uses, agriculture-related uses, on-farm diversified uses and normal farm practices, in accordance with provincial standards;
 - e) home occupations and home industries;
 - f) cemeteries; and
 - g) other rural land uses.
- 1.1.5.3 Recreational, tourism and other economic opportunities should be promoted.
- 1.1.5.4 Development that is compatible with the rural landscape and can be sustained by rural service levels should be promoted.
- 1.1.5.5 Development shall be appropriate to the *infrastructure* which is planned or available, and avoid the need for the unjustified and/or uneconomical expansion of this *infrastructure*.

- 1.1.5.6 Opportunities should be retained to locate new or expanding land uses that require separation from other uses.
- 1.1.5.7 Opportunities to support a diversified rural economy should be promoted by protecting agricultural and other resource-related uses and directing non-related development to areas where it will minimize constraints on these uses.
- 1.1.5.8 New land uses, including the creation of lots, and new or expanding livestock facilities, shall comply with the *minimum distance separation formulae*.

1.1.6 Territory Without Municipal Organization

- 1.1.6.1 On *rural lands* located in territory without municipal organization, the focus of development activity shall be related to the sustainable management or use of resources and resource-based recreational uses (including recreational dwellings).
- 1.1.6.2 Development shall be appropriate to the *infrastructure* which is planned or available, and avoid the need for the unjustified and/or uneconomical expansion of this *infrastructure*.
- 1.1.6.3 The establishment of new permanent townsites shall not be permitted.
- 1.1.6.4 In areas adjacent to and surrounding municipalities, only development that is related to the sustainable management or use of resources and resource-based recreational uses (including recreational dwellings) shall be permitted. Other uses may only be permitted if:
 - a) the area forms part of a planning area;
 - the necessary infrastructure and public service facilities are planned or available to support the development and are financially viable over their life cycle; and
 - c) it has been determined, as part of a *comprehensive review*, that the impacts of development will not place an undue strain on the *public service facilities* and *infrastructure* provided by adjacent municipalities, regions and/or the Province.

1.2 Coordination

- 1.2.1 A coordinated, integrated and comprehensive approach should be used when dealing with planning matters within municipalities, across lower, single and/or upper-tier municipal boundaries, and with other orders of government, agencies and boards including:
 - a) managing and/or promoting growth and development that is integrated with *infrastructure* planning;
 - b) economic development strategies;

- c) managing natural heritage, water, agricultural, mineral, and cultural heritage and archaeological resources;
- d) infrastructure, multimodal transportation systems, public service facilities and waste management systems;
- e) ecosystem, shoreline, watershed, and Great Lakes related issues;
- f) natural and human-made hazards;
- g) population, housing and employment projections, based on *regional market* areas; and
- h) addressing housing needs in accordance with provincial policy statements such as the Policy Statement: Service Manager Housing and Homelessness Plans.
- 1.2.2 Planning authorities shall engage with Indigenous communities and coordinate on land use planning matters.
- 1.2.3 Planning authorities should coordinate emergency management and other economic, environmental and social planning considerations to support efficient and resilient communities.
- 1.2.4 Where planning is conducted by an upper-tier municipality, the upper-tier municipality in consultation with lower-tier municipalities shall:
 - a) identify and allocate population, housing and employment projections for lower-tier municipalities. Allocations and projections by upper-tier municipalities shall be based on and reflect *provincial plans* where these exist and informed by provincial guidelines;
 - b) identify areas where growth or development will be directed, including the identification of nodes and the corridors linking these nodes;
 - c) identify targets for *intensification* and *redevelopment* within all or any of the lower-tier municipalities, including minimum targets that should be met before expansion of the boundaries of *settlement areas* is permitted in accordance with policy 1.1.3.8;
 - d) where major transit corridors exist or are to be developed, identify density targets for areas adjacent or in proximity to these corridors and stations, including minimum targets that should be met before expansion of the boundaries of *settlement areas* is permitted in accordance with policy 1.1.3.8; and
 - e) provide policy direction for the lower-tier municipalities on matters that cross municipal boundaries.
- 1.2.5 Where there is no upper-tier municipality, planning authorities shall ensure that policy 1.2.4 is addressed as part of the planning process, and should coordinate these matters with adjacent planning authorities.

1.2.6 Land Use Compatibility

- 1.2.6.1 Major facilities and sensitive land uses shall be planned and developed to avoid, or if avoidance is not possible, minimize and mitigate any potential adverse effects from odour, noise and other contaminants, minimize risk to public health and safety, and to ensure the long-term operational and economic viability of major facilities in accordance with provincial guidelines, standards and procedures.
- 1.2.6.2 Where avoidance is not possible in accordance with policy 1.2.6.1, planning authorities shall protect the long-term viability of existing or planned industrial, manufacturing or other uses that are vulnerable to encroachment by ensuring that the planning and *development* of proposed adjacent *sensitive land uses* are only permitted if the following are demonstrated in accordance with provincial guidelines, standards and procedures:
 - a) there is an identified need for the proposed use;
 - b) alternative locations for the proposed use have been evaluated and there are no reasonable alternative locations;
 - c) adverse effects to the proposed sensitive land use are minimized and mitigated; and
 - d) potential impacts to industrial, manufacturing or other uses are minimized and mitigated.

1.3 Employment

- 1.3.1 Planning authorities shall promote economic development and competitiveness by:
 - a) providing for an appropriate mix and range of employment, institutional, and broader mixed uses to meet long-term needs;
 - b) providing opportunities for a diversified economic base, including maintaining a range and choice of suitable sites for employment uses which support a wide range of economic activities and ancillary uses, and take into account the needs of existing and future businesses;
 - c) facilitating the conditions for economic investment by identifying strategic sites for investment, monitoring the availability and suitability of employment sites, including market-ready sites, and seeking to address potential barriers to investment;
 - d) encouraging compact, mixed-use development that incorporates compatible employment uses to support liveable and resilient communities, with consideration of housing policy 1.4; and
 - e) ensuring the necessary *infrastructure* is provided to support current and projected needs.

1.3.2 Employment Areas

- 1.3.2.1 Planning authorities shall plan for, protect and preserve *employment areas* for current and future uses and ensure that the necessary *infrastructure* is provided to support current and projected needs.
- 1.3.2.2 At the time of the official plan review or update, planning authorities should assess *employment areas* identified in local official plans to ensure that this designation is appropriate to the planned function of the *employment area*.
 - Employment areas planned for industrial and manufacturing uses shall provide for separation or mitigation from sensitive land uses to maintain the long-term operational and economic viability of the planned uses and function of these areas.
- 1.3.2.3 Within *employment areas* planned for industrial or manufacturing uses, planning authorities shall prohibit residential uses and prohibit or limit other *sensitive land uses* that are not ancillary to the primary employment uses in order to maintain land use compatibility.
 - Employment areas planned for industrial or manufacturing uses should include an appropriate transition to adjacent non-employment areas.
- 1.3.2.4 Planning authorities may permit conversion of lands within *employment areas* to non-employment uses through a *comprehensive review*, only where it has been demonstrated that the land is not required for employment purposes over the long term and that there is a need for the conversion.
- 1.3.2.5 Notwithstanding policy 1.3.2.4, and until the official plan review or update in policy 1.3.2.4 is undertaken and completed, lands within existing *employment areas* may be converted to a designation that permits non-employment uses provided the area has not been identified as provincially significant through a provincial plan exercise or as regionally significant by a regional economic development corporation working together with affected upper and single-tier municipalities and subject to the following:
 - a) there is an identified need for the conversion and the land is not required for employment purposes over the long term;
 - b) the proposed uses would not adversely affect the overall viability of the *employment area*; and
 - c) existing or planned *infrastructure* and *public service facilities* are available to accommodate the proposed uses.
- 1.3.2.6 Planning authorities shall protect *employment areas* in proximity to *major goods* movement facilities and corridors for employment uses that require those locations.
- 1.3.2.7 Planning authorities may plan beyond 25 years for the long-term protection of employment areas provided lands are not designated beyond the planning horizon identified in policy 1.1.2.

1.4 Housing

- 1.4.1 To provide for an appropriate range and mix of *housing options* and densities required to meet projected requirements of current and future residents of the *regional market area*, planning authorities shall:
 - a) maintain at all times the ability to accommodate residential growth for a minimum of 15 years through *residential intensification* and *redevelopment* and, if necessary, lands which are *designated and available* for residential development; and
 - b) maintain at all times where new development is to occur, land with servicing capacity sufficient to provide at least a three-year supply of residential units available through lands suitably zoned to facilitate *residential intensification* and *redevelopment*, and land in draft approved and registered plans.

Upper-tier and single-tier municipalities may choose to maintain land with servicing capacity sufficient to provide at least a five-year supply of residential units available through lands suitably zoned to facilitate *residential intensification* and *redevelopment*, and land in draft approved and registered plans.

- 1.4.2 Where planning is conducted by an upper-tier municipality:
 - a) the land and unit supply maintained by the lower-tier municipality identified in policy 1.4.1 shall be based on and reflect the allocation of population and units by the upper-tier municipality; and
 - b) the allocation of population and units by the upper-tier municipality shall be based on and reflect *provincial plans* where these exist.
- 1.4.3 Planning authorities shall provide for an appropriate range and mix of *housing* options and densities to meet projected market-based and affordable housing needs of current and future residents of the *regional market area* by:
 - a) establishing and implementing minimum targets for the provision of housing which is affordable to low and moderate income households and which aligns with applicable housing and homelessness plans. However, where planning is conducted by an upper-tier municipality, the upper-tier municipality in consultation with the lower-tier municipalities may identify a higher target(s) which shall represent the minimum target(s) for these lower-tier municipalities;
 - b) permitting and facilitating:
 - all housing options required to meet the social, health, economic and well-being requirements of current and future residents, including special needs requirements and needs arising from demographic changes and employment opportunities; and
 - 2. all types of *residential intensification*, including additional residential units, and *redevelopment* in accordance with policy 1.1.3.3;

- c) directing the development of new housing towards locations where appropriate levels of *infrastructure* and *public service facilities* are or will be available to support current and projected needs;
- d) promoting densities for new housing which efficiently use land, resources, infrastructure and public service facilities, and support the use of active transportation and transit in areas where it exists or is to be developed;
- e) requiring *transit-supportive* development and prioritizing *intensification*, including potential air rights development, in proximity to transit, including corridors and stations; and
- f) establishing development standards for *residential intensification*, *redevelopment* and new residential development which minimize the cost of housing and facilitate compact form, while maintaining appropriate levels of public health and safety.

1.5 Public Spaces, Recreation, Parks, Trails and Open Space

- 1.5.1 Healthy, active communities should be promoted by:
 - a) planning public streets, spaces and facilities to be safe, meet the needs of pedestrians, foster social interaction and facilitate *active transportation* and community connectivity;
 - b) planning and providing for a full range and equitable distribution of publiclyaccessible built and natural settings for *recreation*, including facilities, parklands, public spaces, open space areas, trails and linkages, and, where practical, water-based resources;
 - c) providing opportunities for public access to shorelines; and
 - d) recognizing provincial parks, conservation reserves, and other protected areas, and minimizing negative impacts on these areas.

1.6 Infrastructure and Public Service Facilities

1.6.1 Infrastructure and public service facilities shall be provided in an efficient manner that prepares for the impacts of a changing climate while accommodating projected needs.

Planning for *infrastructure* and *public service facilities* shall be coordinated and integrated with land use planning and growth management so that they are:

- a) financially viable over their life cycle, which may be demonstrated through asset management planning; and
- b) available to meet current and projected needs.
- 1.6.2 Planning authorities should promote green infrastructure to complement infrastructure.

- 1.6.3 Before consideration is given to developing new *infrastructure* and *public service* facilities:
 - a) the use of existing *infrastructure* and *public service facilities* should be optimized; and
 - b) opportunities for adaptive re-use should be considered, wherever feasible.
- 1.6.4 Infrastructure and public service facilities should be strategically located to support the effective and efficient delivery of emergency management services, and to ensure the protection of public health and safety in accordance with the policies in Section 3.0: Protecting Public Health and Safety.
- 1.6.5 Public service facilities should be co-located in community hubs, where appropriate, to promote cost-effectiveness and facilitate service integration, access to transit and active transportation.

1.6.6 Sewage, Water and Stormwater

- 1.6.6.1 Planning for sewage and water services shall:
 - a) accommodate forecasted growth in a manner that promotes the efficient use and optimization of existing:
 - 1. municipal sewage services and municipal water services; and
 - 2. private communal sewage services and private communal water services, where municipal sewage services and municipal water services are not available or feasible;
 - b) ensure that these systems are provided in a manner that:
 - can be sustained by the water resources upon which such services rely;
 - 2. prepares for the *impacts of a changing climate*;
 - 3. is feasible and financially viable over their lifecycle; and
 - 4. protects human health and safety, and the natural environment;
 - c) promote water conservation and water use efficiency;
 - d) integrate servicing and land use considerations at all stages of the planning process; and
 - e) be in accordance with the servicing hierarchy outlined through policies 1.6.6.2, 1.6.6.3, 1.6.6.4 and 1.6.6.5. For clarity, where *municipal sewage* services and municipal water services are not available, planned or feasible, planning authorities have the ability to consider the use of the servicing options set out through policies 1.6.6.3, 1.6.6.4, and 1.6.6.5 provided that the specified conditions are met.
- 1.6.6.2 Municipal sewage services and municipal water services are the preferred form of servicing for settlement areas to support protection of the environment and minimize potential risks to human health and safety. Within settlement areas with existing municipal sewage services and municipal water services, intensification and redevelopment shall be promoted wherever feasible to optimize the use of the services.

- 1.6.6.3 Where municipal sewage services and municipal water services are not available, planned or feasible, private communal sewage services and private communal water services are the preferred form of servicing for multi-unit/lot development to support protection of the environment and minimize potential risks to human health and safety.
- 1.6.6.4 Where municipal sewage services and municipal water services or private communal sewage services and private communal water services are not available, planned or feasible, individual on-site sewage services and individual on-site water services may be used provided that site conditions are suitable for the long-term provision of such services with no negative impacts. In settlement areas, individual on-site sewage services and individual on-site water services may be used for infilling and minor rounding out of existing development.

At the time of the official plan review or update, planning authorities should assess the long-term impacts of *individual on-site sewage services* and *individual on-site water services* on the environmental health and the character of rural *settlement areas*. Where planning is conducted by an upper-tier municipality, the upper-tier municipality should work with lower-tier municipalities at the time of the official plan review or update to assess the long-term impacts of *individual on-site sewage services* and *individual on-site water services* on the environmental health and the desired character of rural *settlement areas* and the feasibility of other forms of servicing set out in policies 1.6.6.2 and 1.6.6.3.

- 1.6.6.5 *Partial services* shall only be permitted in the following circumstances:
 - a) where they are necessary to address failed *individual on-site sewage services* and *individual on-site water services* in existing development; or
 - b) within *settlement areas*, to allow for infilling and minor rounding out of existing development on *partial services* provided that site conditions are suitable for the long-term provision of such services with no *negative impacts*.

Where partial services have been provided to address failed services in accordance with subsection (a), infilling on existing lots of record in rural areas in municipalities may be permitted where this would represent a logical and financially viable connection to the existing partial service and provided that site conditions are suitable for the long-term provision of such services with no negative impacts. In accordance with subsection (a), the extension of partial services into rural areas is only permitted to address failed individual on-site sewage and individual on-site water services for existing development.

1.6.6.6 Subject to the hierarchy of services provided in policies 1.6.6.2, 1.6.6.3, 1.6.6.4 and 1.6.6.5, planning authorities may allow lot creation only if there is confirmation of sufficient reserve sewage system capacity and reserve water system capacity within municipal sewage services and municipal water services or private communal sewage services and private communal water services. The determination of

sufficient reserve sewage system capacity shall include treatment capacity for hauled sewage from private communal sewage services and individual on-site sewage services.

1.6.6.7 Planning for stormwater management shall:

- a) be integrated with planning for *sewage and water services* and ensure that systems are optimized, feasible and financially viable over the long term;
- b) minimize, or, where possible, prevent increases in contaminant loads;
- c) minimize erosion and changes in water balance, and prepare for the *impacts* of a changing climate through the effective management of stormwater, including the use of green infrastructure;
- d) mitigate risks to human health, safety, property and the environment;
- e) maximize the extent and function of vegetative and pervious surfaces; and
- f) promote stormwater management best practices, including stormwater attenuation and re-use, water conservation and efficiency, and low impact development.

1.6.7 Transportation Systems

- 1.6.7.1 *Transportation systems* should be provided which are safe, energy efficient, facilitate the movement of people and goods, and are appropriate to address projected needs.
- 1.6.7.2 Efficient use should be made of existing and planned *infrastructure*, including through the use of *transportation demand management* strategies, where feasible.
- 1.6.7.3 As part of a *multimodal transportation system*, connectivity within and among *transportation systems* and modes should be maintained and, where possible, improved including connections which cross jurisdictional boundaries.
- 1.6.7.4 A land use pattern, density and mix of uses should be promoted that minimize the length and number of vehicle trips and support current and future use of transit and active transportation.

1.6.8 Transportation and Infrastructure Corridors

- 1.6.8.1 Planning authorities shall plan for and protect corridors and rights-of-way for infrastructure, including transportation, transit and electricity generation facilities and transmission systems to meet current and projected needs.
- 1.6.8.2 *Major goods movement facilities and corridors* shall be protected for the long term.
- 1.6.8.3 Planning authorities shall not permit *development* in *planned corridors* that could preclude or negatively affect the use of the corridor for the purpose(s) for which it was identified.

New *development* proposed on *adjacent lands* to existing or *planned corridors* and transportation facilities should be compatible with, and supportive of, the long-term purposes of the corridor and should be designed to avoid, mitigate or minimize negative impacts on and from the corridor and transportation facilities.

- 1.6.8.4 The preservation and reuse of abandoned corridors for purposes that maintain the corridor's integrity and continuous linear characteristics should be encouraged, wherever feasible.
- 1.6.8.5 The co-location of linear *infrastructure* should be promoted, where appropriate.
- 1.6.8.6 When planning for corridors and rights-of-way for significant transportation, electricity transmission, and *infrastructure* facilities, consideration will be given to the significant resources in Section 2: Wise Use and Management of Resources.

1.6.9 Airports, Rail and Marine Facilities

- 1.6.9.1 Planning for land uses in the vicinity of *airports, rail facilities* and *marine facilities* shall be undertaken so that:
 - a) their long-term operation and economic role is protected; and
 - b) airports, rail facilities and marine facilities and sensitive land uses are appropriately designed, buffered and/or separated from each other, in accordance with policy 1.2.6.
- 1.6.9.2 *Airports* shall be protected from incompatible land uses and development by:
 - a) prohibiting new residential *development* and other sensitive land uses in areas near *airports* above 30 NEF/NEP;
 - b) considering redevelopment of existing residential uses and other sensitive land uses or infilling of residential and other sensitive land uses in areas above 30 NEF/NEP only if it has been demonstrated that there will be no negative impacts on the long-term function of the *airport*; and
 - c) discouraging land uses which may cause a potential aviation safety hazard.

1.6.10 Waste Management

1.6.10.1 Waste management systems need to be provided that are of an appropriate size and type to accommodate present and future requirements, and facilitate, encourage and promote reduction, reuse and recycling objectives.

Waste management systems shall be located and designed in accordance with provincial legislation and standards.

1.6.11 Energy Supply

1.6.11.1 Planning authorities should provide opportunities for the development of energy supply including electricity generation facilities and transmission and distribution systems, district energy, and *renewable energy systems* and *alternative energy systems*, to accommodate current and projected needs.

1.7 Long-Term Economic Prosperity

- 1.7.1 Long-term economic prosperity should be supported by:
 - a) promoting opportunities for economic development and community investment-readiness;
 - encouraging residential uses to respond to dynamic market-based needs and provide necessary housing supply and range of *housing options* for a diverse workforce;
 - c) optimizing the long-term availability and use of land, resources, infrastructure and public service facilities;
 - d) maintaining and, where possible, enhancing the vitality and viability of downtowns and mainstreets;
 - e) encouraging a sense of place, by promoting well-designed built form and cultural planning, and by conserving features that help define character, including built heritage resources and cultural heritage landscapes;
 - f) promoting the redevelopment of brownfield sites;
 - g) providing for an efficient, cost-effective, reliable *multimodal transportation* system that is integrated with adjacent systems and those of other jurisdictions, and is appropriate to address projected needs to support the movement of goods and people;
 - h) providing opportunities for sustainable tourism development;
 - i) sustaining and enhancing the viability of the *agricultural system* through protecting agricultural resources, minimizing land use conflicts, providing opportunities to support local food, and maintaining and improving the *agrifood network;*
 - j) promoting energy conservation and providing opportunities for increased energy supply;
 - k) minimizing negative impacts from a changing climate and considering the ecological benefits provided by nature; and
 - encouraging efficient and coordinated communications and telecommunications infrastructure.

1.8 Energy Conservation, Air Quality and Climate Change

1.8.1 Planning authorities shall support energy conservation and efficiency, improved air quality, reduced greenhouse gas emissions, and preparing for the *impacts of a changing climate* through land use and development patterns which:

- a) promote compact form and a structure of nodes and corridors;
- b) promote the use of *active transportation* and transit in and between residential, employment (including commercial and industrial) and institutional uses and other areas;
- c) focus major employment, commercial and other travel-intensive land uses on sites which are well served by transit where this exists or is to be developed, or designing these to facilitate the establishment of transit in the future;
- d) focus freight-intensive land uses to areas well served by major highways, airports, rail facilities and marine facilities;
- e) encourage *transit-supportive* development and *intensification* to improve the mix of employment and housing uses to shorten commute journeys and decrease transportation congestion;
- f) promote design and orientation which maximizes energy efficiency and conservation, and considers the mitigating effects of vegetation and *green infrastructure*; and
- g) maximize vegetation within *settlement areas*, where feasible.

2.0 Wise Use and Management of Resources

Ontario's long-term prosperity, environmental health, and social well-being depend on conserving biodiversity, protecting the health of the Great Lakes, and protecting natural heritage, water, agricultural, mineral and cultural heritage and archaeological resources for their economic, environmental and social benefits.

Accordingly:

2.1 Natural Heritage

- 2.1.1 Natural features and areas shall be protected for the long term.
- 2.1.2 The diversity and connectivity of natural features in an area, and the long-term ecological function and biodiversity of natural heritage systems, should be maintained, restored or, where possible, improved, recognizing linkages between and among natural heritage features and areas, surface water features and ground water features.
- 2.1.3 Natural heritage systems shall be identified in Ecoregions 6E & 7E¹, recognizing that natural heritage systems will vary in size and form in settlement areas, rural areas, and prime agricultural areas.
- 2.1.4 *Development* and *site alteration* shall not be permitted in:
 - a) significant wetlands in Ecoregions 5E, 6E and 7E¹; and
 - b) significant coastal wetlands.
- 2.1.5 *Development* and *site alteration* shall not be permitted in:
 - a) significant wetlands in the Canadian Shield north of Ecoregions 5E, 6E and 7E¹;
 - b) significant woodlands in Ecoregions 6E and 7E (excluding islands in Lake Huron and the St. Marys River)¹;
 - c) significant valleylands in Ecoregions 6E and 7E (excluding islands in Lake Huron and the St. Marys River)¹;
 - d) significant wildlife habitat;
 - e) significant areas of natural and scientific interest; and
 - f) coastal wetlands in Ecoregions 5E, 6E and 7E¹ that are not subject to policy 2.1.4(b)

unless it has been demonstrated that there will be no *negative impacts* on the natural features or their *ecological functions*.

¹ Ecoregions 5E, 6E and 7E are shown on Figure 1.

- 2.1.6 Development and site alteration shall not be permitted in fish habitat except in accordance with provincial and federal requirements.
- 2.1.7 Development and site alteration shall not be permitted in habitat of endangered species and threatened species, except in accordance with provincial and federal requirements.
- 2.1.8 Development and site alteration shall not be permitted on adjacent lands to the natural heritage features and areas identified in policies 2.1.4, 2.1.5, and 2.1.6 unless the ecological function of the adjacent lands has been evaluated and it has been demonstrated that there will be no negative impacts on the natural features or on their ecological functions.
- 2.1.9 Nothing in policy 2.1 is intended to limit the ability of *agricultural uses* to continue.

2.2 Water

- 2.2.1 Planning authorities shall protect, improve or restore the *quality and quantity of water* by:
 - using the watershed as the ecologically meaningful scale for integrated and long-term planning, which can be a foundation for considering cumulative impacts of development;
 - b) minimizing potential *negative impacts*, including cross-jurisdictional and cross-*watershed* impacts;
 - c) evaluating and preparing for the *impacts of a changing climate* to water resource systems at the watershed level;
 - d) identifying water resource systems consisting of ground water features, hydrologic functions, natural heritage features and areas, and surface water features including shoreline areas, which are necessary for the ecological and hydrological integrity of the watershed;
 - e) maintaining linkages and related functions among ground water features, hydrologic functions, natural heritage features and areas, and surface water features including shoreline areas;
 - f) implementing necessary restrictions on *development* and *site alteration* to:
 - protect all municipal drinking water supplies and designated vulnerable areas; and
 - 2. protect, improve or restore *vulnerable* surface and ground water, sensitive surface water features and sensitive ground water features, and their *hydrologic functions*;
 - g) planning for efficient and sustainable use of water resources, through practices for water conservation and sustaining water quality;
 - h) ensuring consideration of environmental lake capacity, where applicable; and
 - i) ensuring stormwater management practices minimize stormwater volumes and contaminant loads, and maintain or increase the extent of vegetative and pervious surfaces.

2.2.2 Development and site alteration shall be restricted in or near sensitive surface water features and sensitive ground water features such that these features and their related hydrologic functions will be protected, improved or restored.

Mitigative measures and/or alternative development approaches may be required in order to protect, improve or restore sensitive surface water features, sensitive ground water features, and their hydrologic functions.

2.3 Agriculture

2.3.1 *Prime agricultural areas* shall be protected for long-term use for agriculture.

Prime agricultural areas are areas where prime agricultural lands predominate. Specialty crop areas shall be given the highest priority for protection, followed by Canada Land Inventory Class 1, 2, and 3 lands, and any associated Class 4 through 7 lands within the prime agricultural area, in this order of priority.

2.3.2 Planning authorities shall designate *prime agricultural areas* and *specialty crop areas* in accordance with guidelines developed by the Province, as amended from time to time.

Planning authorities are encouraged to use an *agricultural system* approach to maintain and enhance the geographic continuity of the agricultural land base and the functional and economic connections to the *agri-food network*.

2.3.3 Permitted Uses

2.3.3.1 In *prime agricultural areas*, permitted uses and activities are: *agricultural uses*, *agriculture-related uses* and *on-farm diversified uses*.

Proposed agriculture-related uses and on-farm diversified uses shall be compatible with, and shall not hinder, surrounding agricultural operations. Criteria for these uses may be based on guidelines developed by the Province or municipal approaches, as set out in municipal planning documents, which achieve the same objectives.

- 2.3.3.2 In *prime agricultural areas*, all types, sizes and intensities of *agricultural uses* and *normal farm practices* shall be promoted and protected in accordance with provincial standards.
- 2.3.3.3 New land uses in *prime agricultural areas,* including the creation of lots and new or expanding livestock facilities, shall comply with the *minimum distance separation formulae*.

2.3.4 Lot Creation and Lot Adjustments

- 2.3.4.1 Lot creation in *prime agricultural areas* is discouraged and may only be permitted for:
 - a) agricultural uses, provided that the lots are of a size appropriate for the type of agricultural use(s) common in the area and are sufficiently large to maintain flexibility for future changes in the type or size of agricultural operations;
 - b) agriculture-related uses, provided that any new lot will be limited to a minimum size needed to accommodate the use and appropriate sewage and water services;
 - c) a residence surplus to a farming operation as a result of farm consolidation, provided that:
 - 1. the new lot will be limited to a minimum size needed to accommodate the use and appropriate *sewage and water services*; and
 - 2. the planning authority ensures that new residential dwellings are prohibited on any remnant parcel of farmland created by the severance. The approach used to ensure that no new residential dwellings are permitted on the remnant parcel may be recommended by the Province, or based on municipal approaches which achieve the same objective; and
 - d) *infrastructure*, where the facility or corridor cannot be accommodated through the use of easements or rights-of-way.
- 2.3.4.2 Lot adjustments in *prime agricultural areas* may be permitted for *legal or technical reasons*.
- 2.3.4.3 The creation of new residential lots in *prime agricultural areas* shall not be permitted, except in accordance with policy 2.3.4.1(c).

2.3.5 Removal of Land from Prime Agricultural Areas

2.3.5.1 Planning authorities may only exclude land from *prime agricultural areas* for expansions of or identification of *settlement areas* in accordance with policy 1.1.3.8.

2.3.6 Non-Agricultural Uses in Prime Agricultural Areas

- 2.3.6.1 Planning authorities may only permit non-agricultural uses in *prime agricultural* areas for:
 - a) extraction of *minerals*, *petroleum resources* and *mineral aggregate* resources; or
 - b) limited non-residential uses, provided that all of the following are demonstrated:

- 1. the land does not comprise a specialty crop area;
- 2. the proposed use complies with the *minimum distance separation* formulae;
- 3. there is an identified need within the planning horizon provided for in policy 1.1.2 for additional land to accommodate the proposed use; and
- 4. alternative locations have been evaluated, and
 - i. there are no reasonable alternative locations which avoid *prime* agricultural areas; and
 - ii. there are no reasonable alternative locations in *prime agricultural* areas with lower priority agricultural lands.
- 2.3.6.2 Impacts from any new or expanding non-agricultural uses on surrounding agricultural operations and lands are to be mitigated to the extent feasible.

2.4 Minerals and Petroleum

2.4.1 *Minerals* and *petroleum resources* shall be protected for long-term use.

2.4.2 Protection of Long-Term Resource Supply

- 2.4.2.1 *Mineral mining operations* and *petroleum resource operations* shall be identified and protected from *development* and activities that would preclude or hinder their expansion or continued use or which would be incompatible for reasons of public health, public safety or environmental impact.
- 2.4.2.2 Known mineral deposits, known petroleum resources and significant areas of mineral potential shall be identified and development and activities in these resources or on adjacent lands which would preclude or hinder the establishment of new operations or access to the resources shall only be permitted if:
 - a) resource use would not be feasible; or
 - b) the proposed land use or development serves a greater long-term public interest; and
 - c) issues of public health, public safety and environmental impact are addressed.

2.4.3 Rehabilitation

2.4.3.1 Rehabilitation to accommodate subsequent land uses shall be required after extraction and other related activities have ceased. Progressive rehabilitation should be undertaken wherever feasible.

2.4.4 Extraction in Prime Agricultural Areas

2.4.4.1 Extraction of *minerals* and *petroleum resources* is permitted in *prime agricultural areas* provided that the site will be rehabilitated.

2.5 Mineral Aggregate Resources

2.5.1 *Mineral aggregate resources* shall be protected for long-term use and, where provincial information is available, *deposits of mineral aggregate resources* shall be identified.

2.5.2 Protection of Long-Term Resource Supply

2.5.2.1 As much of the *mineral aggregate resources* as is realistically possible shall be made available as close to markets as possible.

Demonstration of need for *mineral aggregate resources*, including any type of supply/demand analysis, shall not be required, notwithstanding the availability, designation or licensing for extraction of *mineral aggregate resources* locally or elsewhere.

- 2.5.2.2 Extraction shall be undertaken in a manner which minimizes social, economic and environmental impacts.
- 2.5.2.3 *Mineral aggregate resource conservation* shall be undertaken, including through the use of accessory aggregate recycling facilities within operations, wherever feasible.
- 2.5.2.4 Mineral aggregate operations shall be protected from development and activities that would preclude or hinder their expansion or continued use or which would be incompatible for reasons of public health, public safety or environmental impact. Existing mineral aggregate operations shall be permitted to continue without the need for official plan amendment, rezoning or development permit under the Planning Act. Where the Aggregate Resources Act applies, only processes under the Aggregate Resources Act shall address the depth of extraction of new or existing mineral aggregate operations. When a license for extraction or operation ceases to exist, policy 2.5.2.5 continues to apply.
- 2.5.2.5 In known deposits of mineral aggregate resources and on adjacent lands, development and activities which would preclude or hinder the establishment of new operations or access to the resources shall only be permitted if:
 - a) resource use would not be feasible; or
 - b) the proposed land use or development serves a greater long-term public interest: and
 - c) issues of public health, public safety and environmental impact are addressed.

2.5.3 Rehabilitation

- 2.5.3.1 Progressive and final rehabilitation shall be required to accommodate subsequent land uses, to promote land use compatibility, to recognize the interim nature of extraction, and to mitigate negative impacts to the extent possible. Final rehabilitation shall take surrounding land use and approved land use designations into consideration.
- 2.5.3.2 *Comprehensive rehabilitation* planning is encouraged where there is a concentration of mineral aggregate operations.
- 2.5.3.3 In parts of the Province not designated under the *Aggregate Resources Act*, rehabilitation standards that are compatible with those under the Act should be adopted for extraction operations on private lands.

2.5.4 Extraction in Prime Agricultural Areas

2.5.4.1 In *prime agricultural areas*, on *prime agricultural land*, extraction of *mineral aggregate resources* is permitted as an interim use provided that the site will be rehabilitated back to an *agricultural condition*.

Complete rehabilitation to an agricultural condition is not required if:

- a) outside of a *specialty crop area*, there is a substantial quantity of *mineral aggregate resources* below the water table warranting extraction, or the depth of planned extraction in a quarry makes restoration of pre-extraction agricultural capability unfeasible;
- in a *specialty crop area*, there is a substantial quantity of *high quality mineral* aggregate resources below the water table warranting extraction, and the depth of planned extraction makes restoration of pre-extraction agricultural capability unfeasible;
- c) other alternatives have been considered by the applicant and found unsuitable. The consideration of other alternatives shall include resources in areas of Canada Land Inventory Class 4 through 7 lands, resources on lands identified as designated growth areas, and resources on prime agricultural lands where rehabilitation is feasible. Where no other alternatives are found, prime agricultural lands shall be protected in this order of priority: specialty crop areas, Canada Land Inventory Class 1, 2 and 3 lands; and
- d) agricultural rehabilitation in remaining areas is maximized.

2.5.5 Wayside Pits and Quarries, Portable Asphalt Plants and Portable Concrete Plants

2.5.5.1 Wayside pits and quarries, portable asphalt plants and portable concrete plants used on public authority contracts shall be permitted, without the need for an official plan

amendment, rezoning, or development permit under the *Planning Act* in all areas, except those areas of existing development or particular environmental sensitivity which have been determined to be incompatible with extraction and associated activities.

2.6 Cultural Heritage and Archaeology

- 2.6.1 Significant built heritage resources and significant cultural heritage landscapes shall be conserved.
- 2.6.2 Development and site alteration shall not be permitted on lands containing archaeological resources or areas of archaeological potential unless significant archaeological resources have been conserved.
- 2.6.3 Planning authorities shall not permit development and site alteration on adjacent lands to protected heritage property except where the proposed development and site alteration has been evaluated and it has been demonstrated that the heritage attributes of the protected heritage property will be conserved.
- 2.6.4 Planning authorities should consider and promote archaeological management plans and cultural plans in conserving cultural heritage and archaeological resources.
- 2.6.5 Planning authorities shall engage with Indigenous communities and consider their interests when identifying, protecting and managing cultural heritage and archaeological resources.

3.0 Protecting Public Health and Safety

Ontario's long-term prosperity, environmental health and social well-being depend on reducing the potential for public cost or risk to Ontario's residents from natural or human-made hazards.

Development shall be directed away from areas of natural or human-made hazards where there is an unacceptable risk to public health or safety or of property damage, and not create new or aggravate existing hazards.

Mitigating potential risk to public health or safety or of property damage from natural hazards, including the risks that may be associated with the impacts of a changing climate, will require the Province, planning authorities, and conservation authorities to work together.

Accordingly:

3.1 Natural Hazards

- 3.1.1 Development shall generally be directed, in accordance with guidance developed by the Province (as amended from time to time), to areas outside of:
 - a) hazardous lands adjacent to the shorelines of the Great Lakes St. Lawrence River System and large inland lakes which are impacted by flooding hazards, erosion hazards and/or dynamic beach hazards;
 - b) hazardous lands adjacent to river, stream and small inland lake systems which are impacted by flooding hazards and/or erosion hazards; and
 - c) hazardous sites.
- 3.1.2 *Development* and *site alteration* shall not be permitted within:
 - a) the dynamic beach hazard;
 - defined portions of the flooding hazard along connecting channels (the St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers);
 - c) areas that would be rendered inaccessible to people and vehicles during times of *flooding hazards*, *erosion hazards* and/or *dynamic beach hazards*, unless it has been demonstrated that the site has safe access appropriate for the nature of the *development* and the natural hazard; and
 - d) a *floodway* regardless of whether the area of inundation contains high points of land not subject to flooding.
- 3.1.3 Planning authorities shall prepare for the *impacts of a changing climate* that may increase the risk associated with natural hazards.
- 3.1.4 Despite policy 3.1.2, development and site alteration may be permitted in certain areas associated with the flooding hazard along river, stream and small inland lake systems:

- a) in those exceptional situations where a *Special Policy Area* has been approved. The designation of a *Special Policy Area*, and any change or modification to the official plan policies, land use designations or boundaries applying to *Special Policy Area* lands, must be approved by the Ministers of Municipal Affairs and Housing and Natural Resources and Forestry prior to the approval authority approving such changes or modifications; or
- b) where the *development* is limited to uses which by their nature must locate within the *floodway*, including flood and/or erosion control works or minor additions or passive non-structural uses which do not affect flood flows.
- 3.1.5 *Development* shall not be permitted to locate in *hazardous lands* and *hazardous sites* where the use is:
 - a) an *institutional use* including hospitals, long-term care homes, retirement homes, pre-schools, school nurseries, day cares and schools;
 - b) an *essential emergency service* such as that provided by fire, police and ambulance stations and electrical substations; or
 - c) uses associated with the disposal, manufacture, treatment or storage of hazardous substances.
- 3.1.6 Where the *two zone concept* for *flood plains* is applied, *development* and *site* alteration may be permitted in the *flood fringe*, subject to appropriate floodproofing to the *flooding hazard* elevation or another *flooding hazard* standard approved by the Minister of Natural Resources and Forestry.
- 3.1.7 Further to policy 3.1.6, and except as prohibited in policies 3.1.2 and 3.1.5, development and site alteration may be permitted in those portions of hazardous lands and hazardous sites where the effects and risk to public safety are minor, could be mitigated in accordance with provincial standards, and where all of the following are demonstrated and achieved:
 - a) development and site alteration is carried out in accordance with floodproofing standards, protection works standards, and access standards;
 - b) vehicles and people have a way of safely entering and exiting the area during times of flooding, erosion and other emergencies;
 - c) new hazards are not created and existing hazards are not aggravated; and
 - d) no adverse environmental impacts will result.
- 3.1.8 Development shall generally be directed to areas outside of lands that are unsafe for development due to the presence of hazardous forest types for wildland fire.

Development may however be permitted in lands with hazardous forest types for wildland fire where the risk is mitigated in accordance with wildland fire assessment and mitigation standards.

3.2 Human-Made Hazards

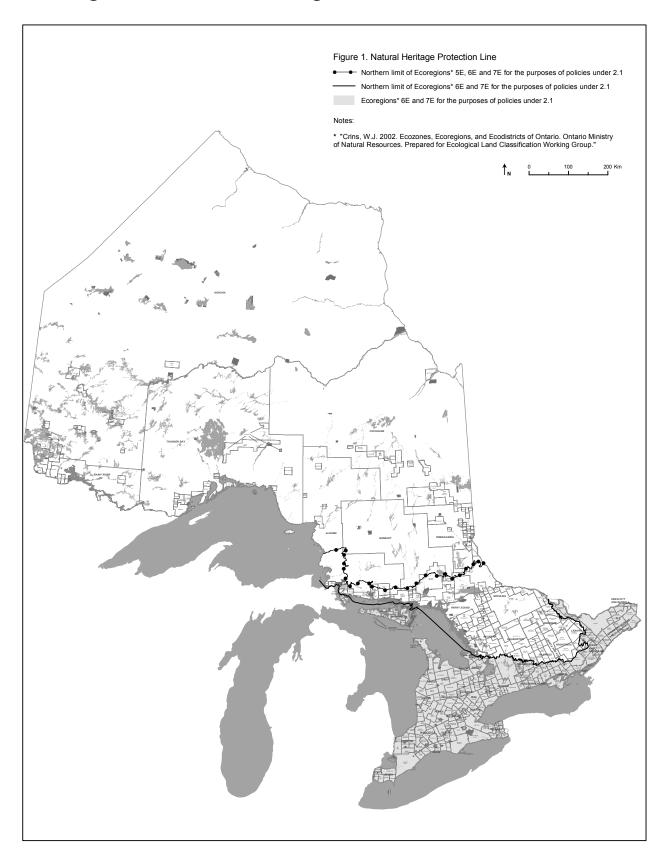
- 3.2.1 Development on, abutting or adjacent to lands affected by *mine hazards*; *oil, gas and salt hazards*; or former *mineral mining operations, mineral aggregate operations* or *petroleum resource operations* may be permitted only if rehabilitation or other measures to address and mitigate known or suspected hazards are under way or have been completed.
- 3.2.2 Sites with contaminants in land or water shall be assessed and remediated as necessary prior to any activity on the site associated with the proposed use such that there will be no *adverse effects*.
- 3.2.3 Planning authorities should support, where feasible, on-site and local re-use of excess soil through planning and development approvals while protecting human health and the environment.

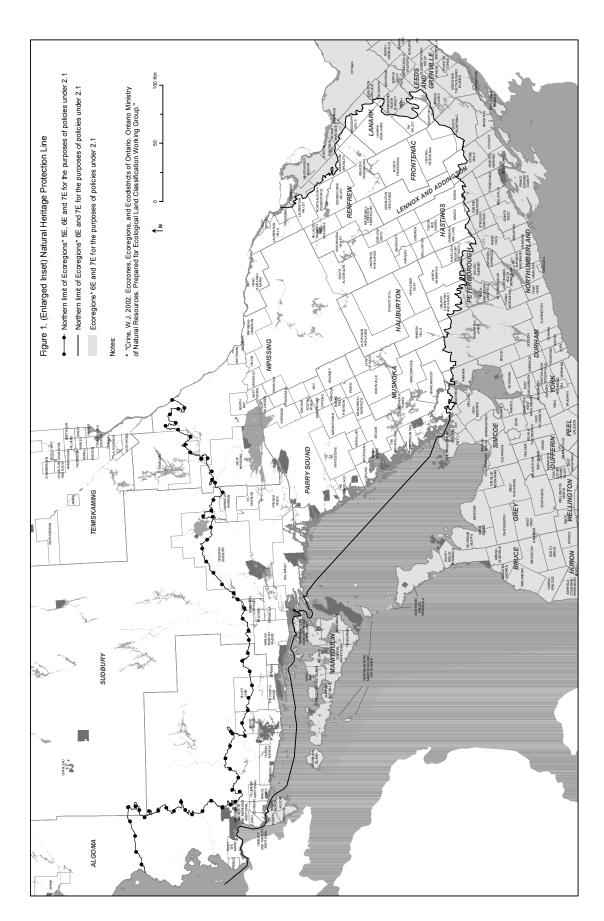
4.0 Implementation and Interpretation

- 4.1 This Provincial Policy Statement applies to all decisions in respect of the exercise of any authority that affects a planning matter made on or after May 1, 2020.
- 4.2 This Provincial Policy Statement shall be read in its entirety and all relevant policies are to be applied to each situation.
- 4.3 This Provincial Policy Statement shall be implemented in a manner that is consistent with the recognition and affirmation of existing Aboriginal and treaty rights in section 35 of the *Constitution Act*, 1982.
- 4.4 This Provincial Policy Statement shall be implemented in a manner that is consistent with Ontario *Human Rights Code* and the *Canadian Charter of Rights and Freedoms*.
- 4.5 In implementing the Provincial Policy Statement, the Minister of Municipal Affairs and Housing may take into account other considerations when making decisions to support strong communities, a clean and healthy environment and the economic vitality of the Province.
- 4.6 The official plan is the most important vehicle for implementation of this Provincial Policy Statement. Comprehensive, integrated and long-term planning is best achieved through official plans.
 - Official plans shall identify provincial interests and set out appropriate land use designations and policies. To determine the significance of some natural heritage features and other resources, evaluation may be required.
 - In order to protect provincial interests, planning authorities shall keep their official plans up-to-date with this Provincial Policy Statement. The policies of this Provincial Policy Statement continue to apply after adoption and approval of an official plan.
- 4.7 In addition to land use approvals under the *Planning Act, infrastructure* may also require approval under other legislation and regulations. An environmental assessment process may be required for new *infrastructure* and modifications to existing *infrastructure* under applicable legislation.
 - Wherever possible and practical, approvals under the *Planning Act* and other legislation or regulations should be integrated provided the intent and requirements of both processes are met.
- 4.8 The Province, in consultation with municipalities, Indigenous communities, other public bodies and stakeholders shall identify performance indicators for measuring the effectiveness of some or all of the policies. The Province shall monitor their implementation, including reviewing performance indicators concurrent with any review of this Provincial Policy Statement.

4.9	Municipalities are encouraged to monitor and report on the implementation of the policies in their official plans, in accordance with any reporting requirements, data standards and any other guidelines that may be issued by the Minister.

5.0 Figure 1 Natural Heritage Protection Line





6.0 Definitions

Access standards: means methods or procedures to ensure safe vehicular and pedestrian movement, and access for the maintenance and repair of protection works, during times of *flooding hazards*, *erosion hazards* and/or *other water-related hazards*.

Active transportation: means human-powered travel, including but not limited to, walking, cycling, inline skating and travel with the use of mobility aids, including motorized wheelchairs and other power-assisted devices moving at a comparable speed.

Adjacent lands: means

- a) for the purposes of policy 1.6.8.3, those lands contiguous to existing or planned corridors and transportation facilities where development would have a negative impact on the corridor or facility. The extent of the adjacent lands may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives;
- b) for the purposes of policy 2.1.8, those lands contiguous to a specific natural heritage feature or area where it is likely that development or site alteration would have a negative impact on the feature or area. The extent of the adjacent lands may be recommended by the Province or based on municipal approaches which achieve the same objectives;
- c) for the purposes of policies 2.4.2.2 and 2.5.2.5, those lands contiguous to lands on the surface of known petroleum resources, mineral deposits, or deposits of mineral aggregate resources where it is likely that development would constrain future access to the resources. The extent of the adjacent lands may be recommended by the Province; and
- d) for the purposes of policy 2.6.3, those lands contiguous to a protected heritage property or as otherwise defined in the municipal official plan.

Adverse effects: as defined in the *Environmental Protection Act,* means one or more of:

- a) impairment of the quality of the natural environment for any use that can be made of it;
- b) injury or damage to property or plant or animal life;
- c) harm or material discomfort to any person;
- d) an adverse effect on the health of any person;
- e) impairment of the safety of any person;
- f) rendering any property or plant or animal life unfit for human use;
- g) loss of enjoyment of normal use of property; and
- h) interference with normal conduct of business.

Affordable: means

- a) in the case of ownership housing, the least expensive of:
 - housing for which the purchase price results in annual accommodation costs which do not exceed 30 percent of gross annual household income for low and moderate income households; or
 - housing for which the purchase price is at least 10 percent below the average purchase price of a resale unit in the regional market area;
- b) in the case of rental housing, the least expensive of:
 - 1. a unit for which the rent does not exceed 30 percent of gross annual household income for *low and moderate income households*; or
 - 2. a unit for which the rent is at or below the average market rent of a unit in the regional market area.

Agricultural condition: means

 a) in regard to specialty crop areas, a condition in which substantially the same areas and same average soil capability for agriculture are restored, the same range and productivity of specialty crops common in the area can be achieved, and, where

- applicable, the microclimate on which the site and surrounding area may be dependent for specialty crop production will be maintained or restored; and
- b) in regard to prime agricultural land outside of specialty crop areas, a condition in which substantially the same areas and same average soil capability for agriculture are restored.

Agricultural System: A system comprised of a group of inter-connected elements that collectively create a viable, thriving agricultural sector. It has two components:

- a) An agricultural land base comprised of prime agricultural areas, including specialty crop areas, and rural lands that together create a continuous productive land base for agriculture; and
- b) An *agri-food network* which includes *infrastructure*, services, and assets important to the viability of the agri-food sector.

Agricultural uses: means the growing of crops, including nursery, biomass, and horticultural crops; raising of livestock; raising of other animals for food, fur or fibre, including poultry and fish; aquaculture; apiaries; agro-forestry; maple syrup production; and associated onfarm buildings and structures, including, but not limited to livestock facilities, manure storages, value-retaining facilities, and accommodation for full-time farm labour when the size and nature of the operation requires additional employment.

Agri-food network: Within the agricultural system, a network that includes elements important to the viability of the agri-food sector such as regional infrastructure and transportation networks; on-farm buildings and infrastructure; agricultural services, farm markets, distributors, and primary processing; and vibrant, agriculture-supportive communities.

Agri-tourism uses: means those farm-related tourism uses, including limited accommodation such as a bed and breakfast, that promote the enjoyment, education or activities related to the farm operation.

Agriculture-related uses: means those farm-related commercial and farm-related industrial uses that are directly related to farm operations in the area, support agriculture, benefit from being in close proximity to farm operations, and provide direct products and/or services to farm operations as a primary activity.

Airports: means all Ontario airports, including designated lands for future airports, with Noise Exposure Forecast (NEF)/Noise Exposure Projection (NEP) mapping.

Alternative energy system: means a system that uses sources of energy or energy conversion processes to produce power, heat and/or cooling that significantly reduces the amount of harmful emissions to the environment (air, earth and water) when compared to conventional energy systems.

Archaeological resources: includes artifacts, archaeological sites, marine archaeological sites, as defined under the *Ontario Heritage Act*. The identification and evaluation of such resources are based upon archaeological fieldwork undertaken in accordance with the *Ontario Heritage Act*.

Areas of archaeological potential: means areas with the likelihood to contain archaeological resources. Criteria to identify archaeological potential are established by the Province. The Ontario Heritage Act requires archaeological potential to be confirmed by a licensed archaeologist.

Areas of mineral potential: means areas favourable to the discovery of *mineral deposits* due to geology, the presence of known *mineral deposits* or other technical evidence.

Areas of natural and scientific interest (ANSI): means areas of land and water containing natural landscapes or features that have been identified as having life science or earth science values related to protection, scientific study or education.

Brownfield sites: means undeveloped or previously developed properties that may be

contaminated. They are usually, but not exclusively, former industrial or commercial properties that may be underutilized, derelict or vacant.

Built heritage resource: means a building, structure, monument, installation or any manufactured or constructed part or remnant that contributes to a property's cultural heritage value or interest as identified by a community, including an Indigenous community. Built heritage resources are located on property that may be designated under Parts IV or V of the Ontario Heritage Act, or that may be included on local, provincial, federal and/or international registers.

Coastal wetland: means

- a) any wetland that is located on one of the Great Lakes or their connecting channels (Lake St. Clair, St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers); or
- b) any other wetland that is on a tributary to any of the above-specified water bodies and lies, either wholly or in part, downstream of a line located 2 kilometres upstream of the 1:100 year floodline (plus wave run-up) of the large water body to which the tributary is connected.

Comprehensive rehabilitation: means rehabilitation of land from which *mineral aggregate resources* have been extracted that is coordinated and complementary, to the extent possible, with the rehabilitation of other sites in an area where there is a high concentration of *mineral aggregate operations*.

Comprehensive review: means

- a) for the purposes of policies 1.1.3.8, 1.1.3.9 and 1.3.2.4, an official plan review which is initiated by a planning authority, or an official plan amendment which is initiated or adopted by a planning authority, which:
 - is based on a review of population and employment projections and which reflect projections and allocations by upper-tier municipalities and provincial plans, where applicable; considers alternative directions for growth or development; and determines how best

- to accommodate the development while protecting provincial interests;
- utilizes opportunities to accommodate projected growth or development through intensification and redevelopment; and considers physical constraints to accommodating the proposed development within existing settlement area boundaries;
- 3. is integrated with planning for infrastructure and public service facilities, and considers financial viability over the life cycle of these assets, which may be demonstrated through asset management planning;
- confirms sufficient water quality, quantity and assimilative capacity of receiving water are available to accommodate the proposed development;
- 5. confirms that sewage and water services can be provided in accordance with policy 1.6.6; and
- 6. considers cross-jurisdictional issues.
- b) for the purposes of policy 1.1.6, means a review undertaken by a planning authority or comparable body which:
 - addresses long-term population projections, infrastructure requirements and related matters;
 - 2. confirms that the lands to be developed do not comprise *specialty crop areas* in accordance with policy 2.3.2; and
 - 3. considers cross-jurisdictional issues.

In undertaking a *comprehensive review* the level of detail of the assessment should correspond with the complexity and scale of the settlement boundary or development proposal.

Conserved: means the identification, protection, management and use of built heritage resources, cultural heritage landscapes and archaeological resources in a manner that ensures their cultural heritage value or interest is retained. This may be achieved by the implementation of recommendations set out in a conservation plan, archaeological assessment, and/or heritage impact assessment that has been approved, accepted or adopted by the relevant planning authority and/or decision-

maker. Mitigative measures and/or alternative development approaches can be included in these plans and assessments.

Cultural heritage landscape: means a defined geographical area that may have been modified by human activity and is identified as having cultural heritage value or interest by a community, including an Indigenous community. The area may include features such as buildings, structures, spaces, views, archaeological sites or natural elements that are valued together for their interrelationship, meaning or association. Cultural heritage landscapes may be properties that have been determined to have cultural heritage value or interest under the *Ontario Heritage Act*, or have been included on federal and/or international registers, and/or protected through official plan, zoning by-law, or other land use planning mechanisms.

Defined portions of the flooding hazard along connecting channels: means those areas which are critical to the conveyance of the flows associated with the one hundred year flood level along the St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers, where development or site alteration will create flooding hazards, cause updrift and/or downdrift impacts and/or cause adverse environmental impacts.

Deposits of mineral aggregate resources:

means an area of identified *mineral aggregate resources*, as delineated in Aggregate Resource Inventory Papers or comprehensive studies prepared using evaluation procedures established by the Province for surficial and bedrock resources, as amended from time to time, that has a sufficient quantity and quality to warrant present or future extraction.

Designated and available: means lands designated in the official plan for urban residential use. For municipalities where more detailed official plan policies (e.g. secondary plans) are required before development applications can be considered for approval, only lands that have commenced the more detailed planning process are considered to be

designated and available for the purposes of this definition.

Designated growth areas: means lands within settlement areas designated in an official plan for growth over the long-term planning horizon provided in policy 1.1.2, but which have not yet been fully developed. Designated growth areas include lands which are designated and available for residential growth in accordance with policy 1.4.1(a), as well as lands required for employment and other uses.

Designated vulnerable area: means areas defined as vulnerable, in accordance with provincial standards, by virtue of their importance as a drinking water source.

Development: means the creation of a new lot, a change in land use, or the construction of buildings and structures requiring approval under the *Planning Act*, but does not include:

- a) activities that create or maintain infrastructure authorized under an environmental assessment process;
- b) works subject to the Drainage Act; or
- c) for the purposes of policy 2.1.4(a), underground or surface mining of minerals or advanced exploration on mining lands in significant areas of mineral potential in Ecoregion 5E, where advanced exploration has the same meaning as under the Mining Act. Instead, those matters shall be subject to policy 2.1.5(a).

Dynamic beach hazard: means areas of inherently unstable accumulations of shoreline sediments along the *Great Lakes - St. Lawrence River System* and *large inland lakes*, as identified by provincial standards, as amended from time to time. The *dynamic beach hazard* limit consists of the *flooding hazard* limit plus a dynamic beach allowance.

Ecological function: means the natural processes, products or services that living and non-living environments provide or perform within or between species, ecosystems and landscapes. These may include biological, physical and socio-economic interactions.

Employment area: means those areas designated in an official plan for clusters of business and economic activities including, but not limited to, manufacturing, warehousing, offices, and associated retail and ancillary facilities.

Endangered species: means a species that is classified as "Endangered Species" on the Species at Risk in Ontario List, as updated and amended from time to time.

Erosion hazard: means the loss of land, due to human or natural processes, that poses a threat to life and property. The *erosion hazard* limit is determined using considerations that include the 100 year erosion rate (the average annual rate of recession extended over a one hundred year time span), an allowance for slope stability, and an erosion/erosion access allowance.

Essential emergency service: means services which would be impaired during an emergency as a result of flooding, the failure of floodproofing measures and/or protection works, and/or erosion.

Fish: means fish, which as defined in the *Fisheries Act*, includes fish, shellfish, crustaceans, and marine animals, at all stages of their life cycles.

Fish habitat: as defined in the *Fisheries Act*, means spawning grounds and any other areas, including nursery, rearing, food supply, and migration areas on which *fish* depend directly or indirectly in order to carry out their life processes.

Flood fringe: for river, stream and small inland lake systems, means the outer portion of the flood plain between the floodway and the flooding hazard limit. Depths and velocities of flooding are generally less severe in the flood fringe than those experienced in the floodway.

Flood plain: for *river*, *stream and small inland lake systems*, means the area, usually low lands adjoining a watercourse, which has been or may be subject to *flooding hazards*.

Flooding hazard: means the inundation, under the conditions specified below, of areas adjacent to a shoreline or a river or stream system and not ordinarily covered by water:

- a) along the shorelines of the *Great Lakes St.*Lawrence River System and large inland lakes, the flooding hazard limit is based on the one hundred year flood level plus an allowance for wave uprush and other water-related hazards;
- b) along river, stream and small inland lake systems, the flooding hazard limit is the greater of:
 - 1. the flood resulting from the rainfall actually experienced during a major storm such as the Hurricane Hazel storm (1954) or the Timmins storm (1961), transposed over a specific watershed and combined with the local conditions, where evidence suggests that the storm event could have potentially occurred over watersheds in the general area;
 - 2. the one hundred year flood; and
 - 3. a flood which is greater than 1. or 2. which was actually experienced in a particular watershed or portion thereof as a result of ice jams and which has been approved as the standard for that specific area by the Minister of Natural Resources and Forestry;

except where the use of the one hundred year flood or the actually experienced event has been approved by the Minister of Natural Resources and Forestry as the standard for a specific watershed (where the past history of flooding supports the lowering of the standard).

Floodproofing standard: means the combination of measures incorporated into the basic design and/or construction of buildings, structures, or properties to reduce or eliminate flooding hazards, wave uprush and other waterrelated hazards along the shorelines of the Great Lakes - St. Lawrence River System and large inland lakes, and flooding hazards along river, stream and small inland lake systems.

Floodway: for *river*, *stream* and *small* inland *lake systems*, means the portion of the *flood*

plain where development and site alteration would cause a danger to public health and safety or property damage.

Where the one zone concept is applied, the *floodway* is the entire contiguous *flood plain*.

Where the *two zone concept* is applied, the *floodway* is the contiguous inner portion of the *flood plain*, representing that area required for the safe passage of flood flow and/or that area where flood depths and/or velocities are considered to be such that they pose a potential threat to life and/or property damage. Where the *two zone concept* applies, the outer portion of the *flood plain* is called the *flood fringe*.

Freight-supportive: in regard to land use patterns, means transportation systems and facilities that facilitate the movement of goods. This includes policies or programs intended to support efficient freight movement through the planning, design and operation of land use and transportation systems. Approaches may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives.

Great Lakes - St. Lawrence River System: means the major water system consisting of Lakes Superior, Huron, St. Clair, Erie and Ontario and their connecting channels, and the St. Lawrence River within the boundaries of the Province of Ontario.

Green infrastructure: means natural and human-made elements that provide ecological and hydrological functions and processes. *Green infrastructure* can include components such as natural heritage features and systems, parklands, stormwater management systems, street trees, urban forests, natural channels, permeable surfaces, and green roofs.

Ground water feature: means water-related features in the earth's subsurface, including recharge/discharge areas, water tables, aquifers and unsaturated zones that can be defined by surface and subsurface hydrogeologic investigations.

Habitat of endangered species and threatened species: means habitat within the meaning of Section 2 of the *Endangered Species Act, 2007*.

Hazardous forest types for wildland fire: means forest types assessed as being associated with the risk of high to extreme wildland fire using risk assessment tools established by the Ontario Ministry of Natural Resources and Forestry, as amended from time to time.

Hazardous lands: means property or lands that could be unsafe for development due to naturally occurring processes. Along the shorelines of the Great Lakes - St. Lawrence River System, this means the land, including that covered by water, between the international boundary, where applicable, and the furthest landward limit of the *flooding* hazard, erosion hazard or dynamic beach hazard limits. Along the shorelines of large inland lakes, this means the land, including that covered by water, between a defined offshore distance or depth and the furthest landward limit of the *flooding hazard*, erosion hazard or dynamic beach hazard limits. Along river, stream and small inland lake systems, this means the land, including that covered by water, to the furthest landward limit of the flooding hazard or erosion hazard limits.

Hazardous sites: means property or lands that could be unsafe for *development* and *site alteration* due to naturally occurring hazards. These may include unstable soils (sensitive marine clays [leda], organic soils) or unstable bedrock (karst topography).

Hazardous substances: means substances which, individually, or in combination with other substances, are normally considered to pose a danger to public health, safety and the environment. These substances generally include a wide array of materials that are toxic, ignitable, corrosive, reactive, radioactive or pathological.

Heritage attributes: means the principal features or elements that contribute to a *protected heritage property*'s cultural heritage value or interest, and may include the

property's built, constructed, or manufactured elements, as well as natural landforms, vegetation, water features, and its visual setting (e.g. significant views or vistas to or from a protected heritage property).

High quality: means primary and secondary sand and gravel resources and bedrock resources as defined in the Aggregate Resource Inventory Papers (ARIP).

Housing options: means a range of housing types such as, but not limited to single-detached, semi-detached, rowhouses, townhouses, stacked townhouses, multiplexes, additional residential units, tiny homes, multi-residential buildings. The term can also refer to a variety of housing arrangements and forms such as, but not limited to life lease housing, co-ownership housing, co-operative housing, community land trusts, land lease community homes, affordable housing, housing for people with special needs, and housing related to employment, institutional or educational uses.

Hydrologic function: means the functions of the hydrological cycle that include the occurrence, circulation, distribution and chemical and physical properties of water on the surface of the land, in the soil and underlying rocks, and in the atmosphere, and water's interaction with the environment including its relation to living things.

Impacts of a changing climate: means the present and future consequences from changes in weather patterns at local and regional levels including extreme weather events and increased climate variability.

Individual on-site sewage services: means sewage systems, as defined in O. Reg. 332/12 under the *Building Code Act, 1992*, that are owned, operated and managed by the owner of the property upon which the system is located.

Individual on-site water services: means individual, autonomous water supply systems that are owned, operated and managed by the owner of the property upon which the system is located.

Infrastructure: means physical structures (facilities and corridors) that form the foundation for development. Infrastructure includes: sewage and water systems, septage treatment systems, stormwater management systems, waste management systems, electricity generation facilities, electricity transmission and distribution systems, communications/telecommunications, transit and transportation corridors and facilities, oil and gas pipelines and associated facilities.

Institutional use: for the purposes of policy 3.1.5, means land uses where there is a threat to the safe evacuation of vulnerable populations such as older persons, persons with disabilities, and those who are sick or young, during an emergency as a result of flooding, failure of floodproofing measures or protection works, or erosion.

Intensification: means the development of a property, site or area at a higher density than currently exists through:

- a) redevelopment, including the reuse of brownfield sites;
- the development of vacant and/or underutilized lots within previously developed areas;
- c) infill development; and
- d) the expansion or conversion of existing buildings.

Large inland lakes: means those waterbodies having a surface area of equal to or greater than 100 square kilometres where there is not a measurable or predictable response to a single runoff event.

Legal or technical reasons: means severances for purposes such as easements, corrections of deeds, quit claims, and minor boundary adjustments, which do not result in the creation of a new lot.

Low and moderate income households: means

 a) in the case of ownership housing, households with incomes in the lowest 60 percent of the income distribution for the regional market area; or b) in the case of rental housing, households with incomes in the lowest 60 percent of the income distribution for renter households for the regional market area.

Major facilities: means facilities which may require separation from sensitive land uses, including but not limited to airports, manufacturing uses, transportation infrastructure and corridors, rail facilities, marine facilities, sewage treatment facilities, waste management systems, oil and gas pipelines, industries, energy generation facilities and transmission systems, and resource extraction activities.

Major goods movement facilities and corridors: means transportation facilities and corridors associated with the inter- and intraprovincial movement of goods. Examples include: inter-modal facilities, ports, airports, rail facilities, truck terminals, freight corridors, freight facilities, and haul routes and primary transportation corridors used for the movement of goods. Approaches that are freight-supportive may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives.

Marine facilities: means ferries, harbours, ports, ferry terminals, canals and associated uses, including designated lands for future *marine facilities*.

Mine hazard: means any feature of a mine as defined under the *Mining Act*, or any related disturbance of the ground that has not been rehabilitated.

Minerals: means metallic minerals and nonmetallic minerals as herein defined, but does not include *mineral aggregate resources* or petroleum resources.

Metallic minerals means those minerals from which metals (e.g. copper, nickel, gold) are derived.

Non-metallic minerals means those minerals that are of value for intrinsic properties of the

minerals themselves and not as a source of metal. They are generally synonymous with industrial minerals (e.g. asbestos, graphite, kyanite, mica, nepheline syenite, salt, talc, and wollastonite).

Mineral aggregate operation: means

- a) lands under license or permit, other than for wayside pits and quarries, issued in accordance with the Aggregate Resources Act;
- b) for lands not designated under the Aggregate Resources Act, established pits and quarries that are not in contravention of municipal zoning by-laws and including adjacent land under agreement with or owned by the operator, to permit continuation of the operation; and
- c) associated facilities used in extraction, transport, beneficiation, processing or recycling of *mineral aggregate resources* and derived products such as asphalt and concrete, or the production of secondary related products.

Mineral aggregate resources: means gravel, sand, clay, earth, shale, stone, limestone, dolostone, sandstone, marble, granite, rock or other material prescribed under the *Aggregate Resources Act* suitable for construction, industrial, manufacturing and maintenance purposes but does not include metallic ores, asbestos, graphite, kyanite, mica, nepheline syenite, salt, talc, wollastonite, mine tailings or other material prescribed under the *Mining Act*.

Mineral aggregate resource conservation: means

- a) the recovery and recycling of manufactured materials derived from mineral aggregates (e.g. glass, porcelain, brick, concrete, asphalt, slag, etc.), for re-use in construction, manufacturing, industrial or maintenance projects as a substitute for new mineral aggregates; and
- the wise use of mineral aggregates including utilization or extraction of on-site mineral aggregate resources prior to development occurring.

Mineral deposits: means areas of identified *minerals* that have sufficient quantity and quality based on specific geological evidence to warrant present or future extraction.

Mineral mining operation: means mining operations and associated facilities, or, past producing mines with remaining mineral development potential that have not been permanently rehabilitated to another use.

Minimum distance separation formulae: means formulae and guidelines developed by the Province, as amended from time to time, to separate uses so as to reduce incompatibility concerns about odour from livestock facilities.

Multimodal transportation system: means a transportation system which may include several forms of transportation such as automobiles, walking, trucks, cycling, buses, rapid transit, rail (such as commuter and freight), air and marine.

Municipal sewage services: means a sewage works within the meaning of section 1 of the *Ontario Water Resources Act* that is owned or operated by a municipality, including centralized and decentralized systems.

Municipal water services: means a municipal drinking-water system within the meaning of section 2 of the *Safe Drinking Water Act*, 2002, including centralized and decentralized systems.

Natural heritage features and areas: means features and areas, including significant wetlands, significant coastal wetlands, other coastal wetlands in Ecoregions 5E, 6E and 7E, fish habitat, significant woodlands and significant valleylands in Ecoregions 6E and 7E (excluding islands in Lake Huron and the St. Marys River), habitat of endangered species and threatened species, significant wildlife habitat, and significant areas of natural and scientific interest, which are important for their environmental and social values as a legacy of the natural landscapes of an area.

Natural heritage system: means a system made up of *natural heritage features and areas*,

and linkages intended to provide connectivity (at the regional or site level) and support natural processes which are necessary to maintain biological and geological diversity, natural functions, viable populations of indigenous species, and ecosystems. These systems can include *natural heritage features* and areas, federal and provincial parks and conservation reserves, other natural heritage features, lands that have been restored or have the potential to be restored to a natural state, areas that support hydrologic functions, and working landscapes that enable ecological functions to continue. The Province has a recommended approach for identifying *natural heritage systems*, but municipal approaches that achieve or exceed the same objective may also be used.

Negative impacts: means

- a) in regard to policy 1.6.6.4 and 1.6.6.5, potential risks to human health and safety and degradation to the quality and quantity of water, sensitive surface water features and sensitive ground water features, and their related hydrologic functions, due to single, multiple or successive development. Negative impacts should be assessed through environmental studies including hydrogeological or water quality impact assessments, in accordance with provincial standards;
- b) in regard to policy 2.2, degradation to the quality and quantity of water, sensitive surface water features and sensitive ground water features, and their related hydrologic functions, due to single, multiple or successive development or site alteration activities;
- c) in regard to *fish habitat*, any permanent alteration to, or destruction of *fish habitat*, except where, in conjunction with the appropriate authorities, it has been authorized under the *Fisheries Act*; and
- d) in regard to other natural heritage features and areas, degradation that threatens the health and integrity of the natural features or ecological functions for which an area is identified due to single, multiple or successive development or site alteration activities.

Normal farm practices: means a practice, as defined in the Farming and Food Production Protection Act, 1998, that is conducted in a manner consistent with proper and acceptable customs and standards as established and followed by similar agricultural operations under similar circumstances; or makes use of innovative technology in a manner consistent with proper advanced farm management practices. Normal farm practices shall be consistent with the Nutrient Management Act, 2002 and regulations made under that Act.

Oil, gas and salt hazards: means any feature of a well or work as defined under the *Oil, Gas and Salt Resources Act*, or any related disturbance of the ground that has not been rehabilitated.

On-farm diversified uses: means uses that are secondary to the principal agricultural use of the property, and are limited in area. On-farm diversified uses include, but are not limited to, home occupations, home industries, agritourism uses, and uses that produce valueadded agricultural products. Ground-mounted solar facilities are permitted in prime agricultural areas, including specialty crop areas, only as on-farm diversified uses.

One hundred year flood: for river, stream and small inland lake systems, means that flood, based on an analysis of precipitation, snow melt, or a combination thereof, having a return period of 100 years on average, or having a 1% chance of occurring or being exceeded in any given year.

One hundred year flood level: means

- a) for the shorelines of the Great Lakes, the peak instantaneous stillwater level, resulting from combinations of mean monthly lake levels and wind setups, which has a 1% chance of being equalled or exceeded in any given year;
- b) in the connecting channels (St. Marys, St. Clair, Detroit, Niagara and St. Lawrence Rivers), the peak instantaneous stillwater level which has a 1% chance of being equalled or exceeded in any given year; and
- c) for large inland lakes, lake levels and wind setups that have a 1% chance of being

equalled or exceeded in any given year, except that, where sufficient water level records do not exist, the one hundred year flood level is based on the highest known water level and wind setups.

Other water-related hazards: means waterassociated phenomena other than *flooding hazards* and *wave uprush* which act on shorelines. This includes, but is not limited to ship-generated waves, ice piling and ice jamming.

Partial services: means

- a) municipal sewage services or private communal sewage services combined with individual on-site water services; or
- b) municipal water services or private communal water services combined with individual on-site sewage services.

Petroleum resource operations: means oil, gas and salt wells and associated facilities and other drilling operations, oil field fluid disposal wells and associated facilities, and wells and facilities for the underground storage of natural gas and other hydrocarbons.

Petroleum resources: means oil, gas, and salt (extracted by solution mining method) and formation water resources which have been identified through exploration and verified by preliminary drilling or other forms of investigation. This may include sites of former operations where resources are still present or former sites that may be converted to underground storage for natural gas or other hydrocarbons.

Planned corridors: means corridors or future corridors which are required to meet projected needs, and are identified through provincial plans, preferred alignment(s) determined through the Environmental Assessment Act process, or identified through planning studies where the Ontario Ministry of Transportation, Metrolinx, Ontario Ministry of Energy, Northern Development and Mines or Independent Electricity System Operator (IESO) or any successor to those ministries or entities is actively pursuing the identification of a corridor.

Approaches for the protection of *planned corridors* may be recommended in guidelines developed by the Province.

Portable asphalt plant: means a facility

- a) with equipment designed to heat and dry aggregate and to mix aggregate with bituminous asphalt to produce asphalt paving material, and includes stockpiling and storage of bulk materials used in the process; and
- b) which is not of permanent construction, but which is to be dismantled at the completion of the construction project.

Portable concrete plant: means a building or structure

- a) with equipment designed to mix cementing materials, aggregate, water and admixtures to produce concrete, and includes stockpiling and storage of bulk materials used in the process; and
- b) which is not of permanent construction, but which is designed to be dismantled at the completion of the construction project.

Prime agricultural area: means areas where prime agricultural lands predominate. This includes areas of prime agricultural lands and associated Canada Land Inventory Class 4 through 7 lands, and additional areas where there is a local concentration of farms which exhibit characteristics of ongoing agriculture. Prime agricultural areas may be identified by the Ontario Ministry of Agriculture and Food using guidelines developed by the Province as amended from time to time. A prime agricultural area may also be identified through an alternative agricultural land evaluation system approved by the Province.

Prime agricultural land: means *specialty crop areas* and/or Canada Land Inventory Class 1, 2, and 3 lands, as amended from time to time, in this order of priority for protection.

Private communal sewage services: means a sewage works within the meaning of section 1 of the *Ontario Water Resources Act* that serves six or more lots or private residences and is not owned by a municipality.

Private communal water services: means a non-municipal drinking-water system within the meaning of section 2 of the *Safe Drinking Water Act, 2002* that serves six or more lots or private residences.

Protected heritage property: means property designated under Parts IV, V or VI of the *Ontario Heritage Act*; property subject to a heritage conservation easement under Parts II or IV of the *Ontario Heritage Act*; property identified by the Province and prescribed public bodies as provincial heritage property under the Standards and Guidelines for Conservation of Provincial Heritage Properties; property protected under federal legislation, and UNESCO World Heritage Sites.

Protection works standards: means the combination of non-structural or structural works and allowances for slope stability and flooding/erosion to reduce the damage caused by *flooding hazards*, *erosion hazards* and *other water-related hazards*, and to allow access for their maintenance and repair.

Provincial and federal requirements: means

- a) in regard to policy 2.1.6, legislation and policies administered by the federal or provincial governments for the purpose of fisheries protection (including fish and fish habitat), and related, scientifically established standards such as water quality criteria for protecting lake trout populations; and
- b) in regard to policy 2.1.7, legislation and policies administered by the provincial government or federal government, where applicable, for the purpose of protecting species at risk and their habitat.

Provincial plan: means a provincial plan within the meaning of section 1 of the *Planning Act*.

Public service facilities: means land, buildings and structures for the provision of programs and services provided or subsidized by a government or other body, such as social assistance, recreation, police and fire protection, health and educational programs, long-term care services, and cultural services.

Public service facilities do not include *infrastructure*.

Quality and quantity of water: is measured by indicators associated with hydrologic function such as minimum base flow, depth to water table, aquifer pressure, oxygen levels, suspended solids, temperature, bacteria, nutrients and hazardous contaminants, and hydrologic regime.

Rail facilities: means rail corridors, rail sidings, train stations, inter-modal facilities, rail yards and associated uses, including designated lands for future *rail facilities*.

Recreation: means leisure time activity undertaken in built or natural settings for purposes of physical activity, health benefits, sport participation and skill development, personal enjoyment, positive social interaction and the achievement of human potential.

Redevelopment: means the creation of new units, uses or lots on previously developed land in existing communities, including *brownfield sites*.

Regional market area: refers to an area that has a high degree of social and economic interaction. The upper or single-tier municipality, or planning area, will normally serve as the regional market area. However, where a regional market area extends significantly beyond these boundaries, then the regional market area may be based on the larger market area. Where regional market areas are very large and sparsely populated, a smaller area, if defined in an official plan, may be utilized.

Renewable energy source: means an energy source that is renewed by natural processes and includes wind, water, biomass, biogas, biofuel, solar energy, geothermal energy and tidal forces.

Renewable energy system: means a system that generates electricity, heat and/or cooling from a *renewable energy source*.

Reserve sewage system capacity: means design or planned capacity in a centralized waste water treatment facility which is not yet committed to existing or approved development. For the purposes of policy 1.6.6.6, reserve capacity for private communal sewage services and individual on-site sewage services is considered sufficient if the hauled sewage from the development can be treated and land-applied on agricultural land under the Nutrient Management Act, or disposed of at sites approved under the Environmental Protection Act or the Ontario Water Resources Act, but not by land-applying untreated, hauled sewage.

Reserve water system capacity: means design or planned capacity in a centralized water treatment facility which is not yet committed to existing or approved development.

Residence surplus to a farming operation: means an existing habitable farm residence that is rendered surplus as a result of farm consolidation (the acquisition of additional farm parcels to be operated as one farm operation).

Residential intensification: means intensification of a property, site or area which results in a net increase in residential units or accommodation and includes:

- a) redevelopment, including the redevelopment of *brownfield sites*;
- b) the development of vacant or underutilized lots within previously developed areas;
- c) infill development;
- d) development and introduction of new housing options within previously developed areas;
- e) the conversion or expansion of existing industrial, commercial and institutional buildings for residential use; and
- f) the conversion or expansion of existing residential buildings to create new residential units or accommodation, including accessory apartments, additional residential units, rooming houses, and other housing options.

River, stream and small inland lake systems: means all watercourses, rivers, streams, and

small inland lakes or waterbodies that have a measurable or predictable response to a single runoff event.

Rural areas: means a system of lands within municipalities that may include rural *settlement areas*, *rural lands*, *prime agricultural areas*, natural heritage features and areas, and resource areas.

Rural lands: means lands which are located outside *settlement areas* and which are outside *prime agricultural areas*.

Sensitive: in regard to *surface water features* and *ground water features*, means areas that are particularly susceptible to impacts from activities or events including, but not limited to, water withdrawals, and additions of pollutants.

Sensitive land uses: means buildings, amenity areas, or outdoor spaces where routine or normal activities occurring at reasonably expected times would experience one or more adverse effects from contaminant discharges generated by a nearby major facility. Sensitive land uses may be a part of the natural or built environment. Examples may include, but are not limited to: residences, day care centres, and educational and health facilities.

Settlement areas: means urban areas and rural settlement areas within municipalities (such as cities, towns, villages and hamlets) that are:

- a) built-up areas where development is concentrated and which have a mix of land uses; and
- b) lands which have been designated in an official plan for development over the long-term planning horizon provided for in policy 1.1.2. In cases where land in *designated growth areas* is not available, the *settlement area* may be no larger than the area where development is concentrated.

Sewage and water services: includes municipal sewage services and municipal water services, private communal sewage services and private communal water services, individual on-site sewage services and individual on-site water services, and partial services.

Significant: means

- a) in regard to wetlands, coastal wetlands and areas of natural and scientific interest, an area identified as provincially significant by the Ontario Ministry of Natural Resources and Forestry using evaluation procedures established by the Province, as amended from time to time:
- b) in regard to woodlands, an area which is ecologically important in terms of features such as species composition, age of trees and stand history; functionally important due to its contribution to the broader landscape because of its location, size or due to the amount of forest cover in the planning area; or economically important due to site quality, species composition, or past management history. These are to be identified using criteria established by the Ontario Ministry of Natural Resources and Forestry;
- c) in regard to other features and areas in policy 2.1, ecologically important in terms of features, functions, representation or amount, and contributing to the quality and diversity of an identifiable geographic area or natural heritage system;
- d) in regard to *mineral* potential, an area identified as provincially significant through evaluation procedures developed by the Province, as amended from time to time, such as the Provincially Significant Mineral Potential Index; and
- e) in regard to cultural heritage and archaeology, resources that have been determined to have cultural heritage value or interest. Processes and criteria for determining cultural heritage value or interest are established by the Province under the authority of the *Ontario Heritage Act*.

Criteria for determining significance for the resources identified in sections (c)-(d) are recommended by the Province, but municipal approaches that achieve or exceed the same objective may also be used.

While some significant resources may already be identified and inventoried by official sources,

the significance of others can only be determined after evaluation.

Site alteration: means activities, such as grading, excavation and the placement of fill that would change the landform and natural vegetative characteristics of a site.

For the purposes of policy 2.1.4(a), site alteration does not include underground or surface mining of minerals or advanced exploration on mining lands in significant areas of mineral potential in Ecoregion 5E, where advanced exploration has the same meaning as in the Mining Act. Instead, those matters shall be subject to policy 2.1.5(a).

Special needs: means any housing, including dedicated facilities, in whole or in part, that is used by people who have specific needs beyond economic needs, including but not limited to, needs such as mobility requirements or support functions required for daily living. Examples of *special needs* housing may include, but are not limited to long-term care homes, adaptable and accessible housing, and housing for persons with disabilities such as physical, sensory or mental health disabilities, and housing for older persons.

Special Policy Area: means an area within a community that has historically existed in the flood plain and where site-specific policies, approved by both the Ministers of Natural Resources and Forestry and Municipal Affairs and Housing, are intended to provide for the continued viability of existing uses (which are generally on a small scale) and address the significant social and economic hardships to the community that would result from strict adherence to provincial policies concerning development. The criteria and procedures for approval are established by the Province.

A Special Policy Area is not intended to allow for new or intensified development and site alteration, if a community has feasible opportunities for development outside the flood plain.

Specialty crop area: means areas designated using guidelines developed by the Province, as amended from time to time. In these areas, specialty crops are predominantly grown such as tender fruits (peaches, cherries, plums), grapes, other fruit crops, vegetable crops, greenhouse crops, and crops from agriculturally developed organic soil, usually resulting from:

- a) soils that have suitability to produce specialty crops, or lands that are subject to special climatic conditions, or a combination of both;
- b) farmers skilled in the production of specialty crops; and
- a long-term investment of capital in areas such as crops, drainage, infrastructure and related facilities and services to produce, store, or process specialty crops.

Surface water feature: means water-related features on the earth's surface, including headwaters, rivers, stream channels, inland lakes, seepage areas, recharge/discharge areas, springs, wetlands, and associated riparian lands that can be defined by their soil moisture, soil type, vegetation or topographic characteristics.

Threatened species: means a species that is classified as "Threatened Species" on the Species at Risk in Ontario List, as updated and amended from time to time.

Transit-supportive: in regard to land use patterns, means development that makes transit viable, optimizes investments in transit infrastructure, and improves the quality of the experience of using transit. It often refers to compact, mixed-use development that has a high level of employment and residential densities, including air rights development, in proximity to transit stations, corridors and associated elements within the *transportation system*. Approaches may be recommended in guidelines developed by the Province or based on municipal approaches that achieve the same objectives.

Transportation demand management: means a set of strategies that result in more efficient use of the *transportation system* by influencing travel behaviour by mode, time of day,

frequency, trip length, regulation, route, or cost.

Transportation system: means a system consisting of facilities, corridors and rights-of-way for the movement of people and goods, and associated transportation facilities including transit stops and stations, sidewalks, cycle lanes, bus lanes, high occupancy vehicle lanes, rail facilities, parking facilities, park'n'ride lots, service centres, rest stops, vehicle inspection stations, inter-modal facilities, harbours, airports, marine facilities, ferries, canals and associated facilities such as storage and maintenance.

Two zone concept: means an approach to *flood plain* management where the *flood plain* is differentiated in two parts: the *floodway* and the *flood fringe*.

Valleylands: means a natural area that occurs in a valley or other landform depression that has water flowing through or standing for some period of the year.

Vulnerable: means surface and/or ground water that can be easily changed or impacted.

Waste management system: means sites and facilities to accommodate solid waste from one or more municipalities and includes recycling facilities, transfer stations, processing sites and disposal sites.

Watershed: means an area that is drained by a river and its tributaries.

Wave uprush: means the rush of water up onto a shoreline or structure following the breaking of a wave; the limit of wave uprush is the point of furthest landward rush of water onto the shoreline.

Wayside pits and quarries: means a temporary pit or quarry opened and used by or for a public authority solely for the purpose of a particular project or contract of road construction and not located on the road right-of-way.

Wetlands: means lands that are seasonally or permanently covered by shallow water, as well

as lands where the water table is close to or at the surface. In either case the presence of abundant water has caused the formation of hydric soils and has favoured the dominance of either hydrophytic plants or water tolerant plants. The four major types of wetlands are swamps, marshes, bogs and fens.

Periodically soaked or wet lands being used for agricultural purposes which no longer exhibit wetland characteristics are not considered to be wetlands for the purposes of this definition.

Wildland fire assessment and mitigation standards: means the combination of risk assessment tools and environmentally appropriate mitigation measures identified by the Ontario Ministry of Natural Resources and Forestry to be incorporated into the design, construction and/or modification of buildings, structures, properties and/or communities to reduce the risk to public safety, infrastructure and property from wildland fire.

Wildlife habitat: means areas where plants, animals and other organisms live, and find adequate amounts of food, water, shelter and space needed to sustain their populations. Specific wildlife habitats of concern may include areas where species concentrate at a vulnerable point in their annual or life cycle; and areas which are important to migratory or nonmigratory species.

Woodlands: means treed areas that provide environmental and economic benefits to both the private landowner and the general public, such as erosion prevention, hydrological and nutrient cycling, provision of clean air and the long-term storage of carbon, provision of wildlife habitat, outdoor recreational opportunities, and the sustainable harvest of a wide range of woodland products. Woodlands include treed areas, woodlots or forested areas and vary in their level of significance at the local, regional and provincial levels. Woodlands may be delineated according to the Forestry Act definition or the Province's Ecological Land Classification system definition for "forest".

Ministry of Municipal Affairs and Housing

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