

The Corporation of the City of Kawartha Lakes
Agenda
Lindsay-Ops Landfill Public Review Committee Meeting

LOPRC2024-11

Wednesday, November 20, 2024

Meeting to Commence at 2:30 p.m.

Weldon Room

City Hall

26 Francis Street, Lindsay, Ontario K9V 5R8

Members:

Councillor Eric Smeaton

Chris Appleton

Barry Hodgson

Lloyd Robertson

David Webb

Taylor Blake

Lynn Craig

Tanya Sheehey

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**The Corporation of the City of Kawartha Lakes
Minutes
Lindsay-Ops Landfill Public Review Committee
Meeting**

**LOPRC2024-09
Wednesday, September 18, 2024
2:30 P.M.
Weldon Room
City Hall
26 Francis Street, Lindsay, Ontario K9V 5R8**

**Members:
Councillor Eric Smeaton
Chris Appleton
Barry Hodgson
Lloyd Robertson
David Webb
Taylor Blake
Lynn Craig
Tanya Sheehey**

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1. Call to Order

L. Robertson called the meeting to order at 2:33 p.m. Councillor E. Smeaton and members C. Appleton, B. Hodgson, D. Webb, T. Blake, L. Craig and T. Sheehey were in attendance.

Director of Public Works B. Robinson, Manager of Environmental Services D. Kerr, Regulatory Compliance Officer K. Pantaleo and Administrative Assistant S. McKillop were also in attendance.

2. Adoption of Agenda

LOPRC 2024-13

Moved By B. Hodgson

Seconded By D. Webb

That the amended agenda be adopted as circulated.

Carried

3. Disclosures of Pecuniary Interest

There were no declarations of pecuniary interest disclosed.

4. Approval of the Minutes of the Previous Meeting

Lindsay Ops Landfill Public Review Committee Meeting from July 17, 2024

LOPRC 2024-14

Moved By B. Hodgson

Seconded By D. Webb

That the minutes of the Lindsay-Ops Landfill Public Review Committee meeting held on July 17, 2024, be adopted as circulated.

Carried

5. Public Comment Period

No comments.

6. PRC Activity Summary Spreadsheet

6.1 Reports

The Committee was advised that leachate flushing was completed in August. The report has been received and will be reviewed. An update will be provided to the Committee once the review is completed.

6.2 Leachate Outbreaks

No leachate outbreaks to report.

6.3 Landfill Complaints

No landfill complaints to report.

6.4 Ministry of the Environment, Conservation and Parks (MECP) Comments

K. Pantaleo advised the Committee that the scale house upgrade designs were provided to the Ministry of the Environment, Conservation and Parks (MECP) and with the approval department as of September 17, 2024.

6.5 Monitoring Updates

Waste Technician B. Ferguson completed a site inspection on September 12, 2024 and found the conditions very dry. There is a tree down that is to be removed before October poly-chlorinated biphenyls (PCB) monitoring event. Previous sampling event the conditions were too dry for samples to be obtained for both surface water locations.

6.6 Capital Project Updates

The Committee received an update on Cell 4/5 North Construction; the cell expansion is near completion. Surface water is being diverted from leachate collection.

The Committee received an update on the Rehab of the Transfer Station; the project is complete and the construction and demolition bunker is in operation again.

The Committee received an update on the Scales and Drop off Area Design; the designs for new scales and drop off area at Lindsay Ops Landfill have been sent for approval to improve efficiency of traffic flow at the landfill. It is hopeful the project will be completed by Q3 in 2025. K. Pantaleo advised that the project will

not affect the operations enough to trigger an environmental compliance approval (ECA).

The Committee received an update on the removal of sludge from storm water retention ponds; this project has been completed and will likely not require being done again for approximately 20 years. There was 3-4 feet of sediment removed from each pond. The sediment is being de-watered and will be used as cover at a future date.

7. Other New Business

7.1 Customer Service Survey Update

K. Pantaleo advised the Committee that Communications utilized a boosted Facebook post for 1 week on September 10, 2024 as a final push before the survey closed. Results to be provided at a future meeting.

7.2 Wetland Presentation

K. Pantaleo provided a presentation of the results of the Wetland Study. Phosphorus levels are showing higher numbers, which is typically caused by fertilizers and is normal. The results from the Study noted that there are no impacts to the wetland and the consultants noted that there was redundancy between the Study and the ongoing monitoring. C. Appleton is requesting staff feedback on recommendations made in the study.

LOPRC 2024-15

Moved By C. Appleton

Seconded By B. Hodgson

That the presentation by K. Pantaleo, regarding Lindsay Ops Landfill Wetland Study, be received.

Carried

7.3 Disposal of Prescription Packaging

Councillor Smeaton inquired if prescriptions can be recycled. K. Pantaleo advised that it can be accepted at the landfills that have a Household Hazardous Waste (HHW) Depot but they are required to be in a container, including syringes.

8. Next Meeting

The next meeting will be Wednesday, November 20th at 2:30 p.m. in the Weldon Room, City Hall.

9. Adjournment

LOPRC 2024-16

Moved By B. Hodgson

Seconded By C. Appleton

That the Lindsay-Ops Landfill Public Review Committee Meeting adjourn at 3:47 p.m.

Carried

Lindsay Ops Landfill Public Review Committee

Action List

Updated: November 15/ 2024

Item	Action/Task	Person Responsible	
6.1	Reports: Technical Reports & Studies on Operations	Operations	<u>2023 Annual Monitoring Report:</u> Presentation to be provided
6.2	Leachate Outbreaks	Operations	None to report
6.3	Landfill Complaints	Operations	None to report
6.4	MECP Comments	Operations	None to report
6.5	Monitoring Updates	Operations	<p><u>Site Inspection:</u> November 14/2024 an inspection was completed by B. Ferguson, Waste Technician. It was noted that it was a windy day and therefore extra litter picking was needed. Crew Leader was notified and action was taken.</p> <p><u>PCB Sampling SW3/SW13:</u> The last round was in October 10th, SW3 no PCB's detected and SW13 was dry.</p>
6.6	Capital Project Updates	Eng/Asset Mgmt	<p><u>Cell 4/5 North Construction:</u> Complete but discussions occurring with the MECP on the updates to the ECA.</p> <p><u>Scales & Drop off Area Design:</u> Construction RFP to go out early 2025</p> <p><u>EA:</u> Engineering staff are continuing to work on this process. No update.</p>
6.7	Landfill Customer Survey	Operations	Survey closed September 30 th and results to be presented at a future meeting date.



- All maintenance required during the 2023 operations was performed/ completed as per manufacturers' instructions by staff and/or contractors. Maintenance records are kept by Operations Staff at the WPCP for updating and for inspection as required;
- The Lindsay WPCP treated a total of 5,174,898 m³ of raw sewage influent in 2023;
- ECA 7748-AYRL8C beginning January 1, 2020 ending June 28, 2020 and the current ECA 1696-BPLL4R beginning June 29, 2020 requires the Owner to make an assessment of the issues and provide recommendations on pro-active actions if the Annual Average Daily Flow reaches 80% of the Rated Capacity. The Annual Average Daily Flow in 2023 was 14,178 m³/day 58% of the Rated Capacity of 24,500 m³/day;
- Treated effluent loadings and concentrations for CBOD₅, total suspended solids (TSS), total phosphorus and pH were under the allowable receiving stream discharge criteria as set by the ECA No.: 6145-AJDQ9K (issued June 5, 2017) and current ECA No.: 7748-AYRL8C (issued October 18, 2018) with the following exceptions:
 - monthly final effluent TSS concentrations exceeded in April, June, July and September.
- Quarterly treated effluent samples were collected on January 4, April 5, July 6, and October 17, 2023 for analysis of acute lethality to rainbow trout and *Daphnia magna*. All sample results returned a 0% mortality rate with the exception of a 56.7% mortality rate for *Daphnia Magna* during the July 5th monitoring event. However a resample was completed July 12th, which indicated 0%;
- The treated effluent monthly *E.coli* Geometric Mean Density met the allowable effluent discharge criteria of 175 CFU per 100 mL during 2023;
- The total volume of sludge generated in 2023 was 133,943 m³;
- There was no sludge removed from the Site in 2023; and
- In 2023, there were no bypass or overflow events at the Site.

6.0 CONCLUSIONS

The general conclusions of the 2023 Annual Report for the Lindsay-Ops Landfill Site are provided below.

6.1 Environmental Monitoring

6.1.1 Ground Water and Leachate

- The landfill is not creating an offsite impact and meets reasonable use criteria
- Monitoring of ground water and leachate in 2023 was carried out in accordance with the requirements of the ECA;



- The conceptual ground water flow regime at the old landfill site is vertically downward flow through the till overburden to the upper bedrock aquifer. The bedrock aquifer flows laterally toward the Scugog River;
- The old landfill has a limited “halo” effective in the overburden soils given the age of the facility. However, this lateral extent is limited given the low permeability of the overburden till soils;
- The landfill expansion is a lined site where the water levels within the waste cells are kept to a minimum using a leachate collection system. Vibrating wire transducer data confirms leachate collection system is continuing to operate effectively. Based on the Site hydraulics there is little opportunity for contaminant migration away from the landfill expansion area;
- The vertical ground water flow estimate through the overburden till under the old landfill to the upper bedrock was estimated to be about 0.8 m/a which indicate that the vertical flow through the overburden till sediments to the bedrock took about 10 years to occur. The impact to the bedrock aquifer is minor and does not create an off-site impact;
- The lateral flow in the bedrock aquifer is much faster than the vertical percolation through the overburden till (*i.e.*, 100 to 1,000 m/a). As a result, the overburden till contaminant flux has limited effect on the bedrock aquifer. The bedrock aquifer is currently in a steady state condition. This occurs because the rate of flow in the bedrock is sufficiently large enough to attenuate the overburden contaminant flux such that an equilibrium state is established in the bedrock flow field. This equilibrium condition has existed for decades based on the bedrock aquifer monitoring program and will persist into the future until the leachate contaminant flux through the overburden till is completely depleted;
- The contaminant loading calculations indicate that the mass flux in the bedrock aquifer is at least an order of magnitude below the permissible limit in the ECA. Since the contaminant plume has been in a steady state condition for over a decade, this loading will not change over time;
- Given the rate of ground water flow in the bedrock aquifer, it is expected that a steady state contaminant plume extends to the new monitoring wells nests being: 62-17, 61-17 and 61-10; however unlikely to be further such that there is no offsite impact;



- Trigger monitoring for the north waste area indicated an exceedance for ammonia at 61-10-I during the May monitoring event, but was significantly lower in July and October (0.38 & 39 mg/L), which is more in line with historical concentrations. As such, the May event is considered anomalous and will be tracked in 2024. Monitor 11-90, also in this area is elevated above historical concentrations as well, but is below the trigger limit. Given a similar decline in July and October values as at 61-10-I was observed, it is uncertain as to the source of the elevations, but could be anomalous data. A subtle increasing trend has been noted over time at 11-90, which will continue to be monitored in 2024; however, has still generally remained within the historical range; and
- The leachate strength under the old landfill is stronger than that observed at the perimeter/ periphery. It is that the slow percolation through the waste mass accounts in part for this stronger leachate at depth. This is considered to account for the quality differences that exist between the leachate monitors situated at the base of the waste fill and the leachate collection system encircling the perimeter. Liquids captured by the leachate collection system have not had as long a residence time in the landfill and also represent a composite of younger and older waters.

6.1.2 Surface Water

The surface water monitoring program focuses on two systems. The first is the surface water flow system in the Scugog River passing by the Site. The other is considered to be the on-Site drainage network.

Scugog River

- In the Scugog River, parameter concentrations between the upstream and the downstream are generally similar. Therefore, the Site has no environmental impact to the surface water that can be readily sourced to the landfill;
- The ground water contribution to the Embayment A is estimated to be ~100,000 m³/year. The outflow from the WPCP was ~5,174,898 m³ in 2023 (i.e., ~0.1 m³/s). The flow in the Trent-Severn system must exceed 17 m³/s at Lakeview to maintain a base flow at Trenton, which infers a significant flow from Sturgeon Lake. As a result and despite the concentration differences, the flow from Embayment A is considered to be insufficient to meaningfully influence the Scugog River;

On-Site Drainage System



- Flow in the drainage system is seasonal. Flow commences with the spring freshet and is typically exhausted by June / July;
- Weekly flow monitoring in 2019 and 2021 of the south drainage channel estimated that between ~5,000 m³ (2023) & 30,000 m³ (2019) flowed in this channel before it dries out in the summer. The same weekly flow monitoring in the north drainage channel estimated that ~150,000 m³ (2021) and 400,000 m³ (2019) flowed in this channel before it dried up in the summer.
- The magnitude of these flows, although variable, is insufficient to influence the Scugog River with the current contaminant levels. Furthermore, when the drainage ditch flow subsides in the summer season, there is no contaminant contribution to the Scugog River;
- The overburden till is not conducive to providing a base flow condition in the drainage ditch system(s). The soil permeability does not allow substantial flow and the hydraulic gradient in the overburden is vertical down;
- The natural condition of the overburden soils will also not facilitate significant infiltration during excess water conditions and thus promotes overland flow to the drainage ditch system;
- The parameter differences highlighted in the drainage ditches differ from those seen in the Scugog River. The flow in the south drainage channel is ~0.1-1% of that discharged by the WPCP. Similarly, flow from the north drainage channel is ~3-10% of that discharged by the WPCP. Parameter concentrations in the south drainage channel would need to be orders of magnitude larger to affect any influence. Furthermore there is no defined or consistent seasonal “shift” in the Embayment A water that would be anticipated if being influenced by the drainage channels since the drainage channels dry out in July and don’t contribute until the following spring freshet;
- Concerns of contaminant flow into Embayment A are unfounded since there is no substantial flow during these dry weather samples. In the absence of flow, there cannot be contaminant migration. Thus, the stagnant samples with an elevated chemical signature have no meaningful influence on the on-Site surface water flow system; especially as it pertains to impacts on the Scugog River;
- Seepage from the lagoon system is not influencing the south drainage water quality;



- The organic sampling in surface waters regardless of where these samples are collected are not yielding significant results. Both VOC and PCB sampling at surface water sampling stations are unnecessary and can be excluded from the monitoring program;

6.1.3 Landfill Gas

The landfill gas monitoring program is design to evaluate the migration potential of these compounds in the environment.

- The landfill gas sampling results in 2023 are consistent with the previous years;
- Landfill gas concentrations exceeding the Lower Explosive Limit (LEL) of 5% (by volume) are seen primarily at the leachate monitoring wells;
- Landfill gas concentrations are also routinely detected at two downgradient perimeter wells being 16-91 and 12-91 on the west side of the old landfill, although the concentrations at 12-91 are more typically trace or non-detect. This location did not show detection the past two years. Consistent detection at 16-91 is anticipated given the monitor's proximity to the landfill edge. However, these results were not considered important in terms of off-Site migration;
- The landfill gas monitoring program indicates that methane gas from the landfill is not migrating off Site. The remaining landfill gas monitoring locations indicated insignificant methane levels;
- If the landfill gas sampling program which has been run for years yields the same results and indicates there is a negligible chance for off-Site migration then there may be little need to continue to monitor this system or at a minimum reduce the frequency of the program;

6.1.4 Biomonitoring

Condition 12.2 of the ECA requires that annual biomonitoring investigations be undertaken in February each year; however, this was recommended for removal with replacement of the program with lethality testing of the water at SW13.

The results, which are provided in Appendix E, indicated that all four sampling events (April, June, August & October) indicated a 0% impairment and mortality rate for both Rainbow Trout and *Daphnia magna*.



6.2 Wetland Assessment

The wetland assessment is completed on a five-year frequency and was updated by Azimuth in 2023.

- The findings of this assessment and overall determination that the influence observed at the monitoring locations is not attributable to the landfill, consideration should be given to discontinue this monitoring program;

6.3 Site Operations

The Conditions associated with the landfill operations are to ensure the facility is being properly operated. The City of Kawartha Lake is diligent in their operations and protocols.

- The Site is being operated well and has no significant problems. Complaints were not received in 2023 relating to any operational items at the Site. Overall, operational protocols are effective in remaining attentive to the Site requirements, which are addressed as identified;
- The amount of waste material (including soil received, segregated, stockpiled and used for daily cover) disposed in the landfill in 2023 was 35,997 tonnes, which is comparable to previous years;
- Gull control measures continued to be used in 2023, including pyrotechnics as historically outsourced methods were not proving effective. These methods proved effective and will be continued in 2024;
- The total recorded volume of leachate and sewage (combined) pumped from the landfill to the Lindsay WPCP in 2023 was approximately 37,556 m³. This total leachate pumping volume consists of 14,520 m³ from Leachate Pumping Station No. 1 (Old Landfill) and 50,798m³ from Leachate Pumping Station No. 2 (North Expansion Area), which represents a larger increase (~100%) from 2022 for the expansion area. This could be related to the expansion the active area further south;
- The average daily flow volume of leachate pumped to the WPCP from the Lindsay Ops Landfill for each month of 2023 did not exceed the maximum allowable average daily flow of 300 m³/day specified in the ECA. The peak permissible flow rate is set at 750 m³/day (8.7 L/s) at any time for the combined pump station contributions to the WPCP. The instantaneous rate measured at each location was not exceeded in 2023 at either LPS No. 1 or No.2;



- Construction of the eastern portion of Cells 4 and 5 were completed in 2019 such that filling in 2023 was in the north half of these cells;

6.4 Public Consultation

- The Public Review Committee (PRC) continued its activities and mandate in 2023. In 2023, six meetings of the PRC were held;

7.0 RECOMMENDATIONS

The following are the recommendations of the 2023 Annual Report for the Lindsay-Ops Landfill Site:

7.1 Environmental Monitoring

7.1.1 Ground Water / Leachate

The environmental monitoring program is to evaluate the key contaminant flow pathways that exist at the Site.

- The sampling for organic priority pollutants has not detected a significant contaminant threat in the decades this program has been conducted:
 - PCBs are considered immobile in the environment. Decades of sampling have not yielded significant results. PCBs were banned from use in 1977. Further evaluation for this parameter is unwarranted. A few key monitoring wells (*i.e.*, 20-91-III, 23-91-III, 25-96 & 61-10-I) detecting the leachate influence in the bedrock flow system should be sampled infrequently (*i.e.*, once every three to five years);
 - Decades of sampling for VOC's have not yielded significant results. BTEX concentrations have degraded over time to trace or non-detectable levels. Only limited trace detections were observed at a few monitoring wells in 2023 beyond those at 7-90-II. Given the limited and inconsistent detections over the period of record, further evaluation for these parameters is unwarranted.
- The five primary historic indicator parameters used in the landfill evaluation are not considered to be the best parameters for this assessment. Therefore the following recommendations are:
 - Discontinue BTEX monitoring since, the BTEX signature in the ground water environment has degraded over time;



- Discontinue Phenols monitoring since, the phenols concentrations tend not be consistently detected and appear to have degraded over time;
 - Discontinue phosphorus monitoring since the phosphorus concentrations tended not to be consistently detected such that they can be relied upon to monitor trends.
 - Continue using chloride and total ammonia parameters in assessment as they are considered to be appropriate for the performance monitoring program;
 - Continue using other parameters (i.e. sulphate, iron, DOC) in assessment as suggested in Section 2.1.3.1;
- Decades of quarterly water quality monitoring results have suggested that changes at the landfill site occurs slowly and the landfill is now stable. The system is considered to be in a steady state equilibrium. The contaminant flux toward the Scugog River is an order of magnitude below any level of concern.
 - A quarterly ground water monitoring program would appear excessive under these conditions and semi-annual monitoring (or less) should be considered;
 - The existing database could be used to establish normal steady state conditions or slow trending conditions at targeted monitoring locations. This could permit less frequent sampling under a specified condition based on the past year or more of sampling. Similarly, a perceived departure from the norm could necessitate a return to the quarterly to confirm the trend or refute the anomalous data;
 - Hydraulic evaluation (*i.e.* slug testing) of all monitoring wells could be completed. This could help to assist in determining low yielding monitors which are not targeting leachate migration pathways and thus support their removal from the monitoring program;
 - Reduce frequency of leachate collection system inspection and flushing to every three years, or as required based on operational requirements

7.1.2 Surface Water

The surface water monitoring program is to assess any influence the Site may have on the adjacent Scugog River. The monitoring program is also intended to detect contaminant migration via the Site drainage channel network.

- the sampling for organic priority pollutants has not detected a significant contaminant threat in the decades this program has been conducted:



- Decades of sampling have not yielded significant PCB results. Further evaluation for PCBs is unwarranted;
- Decades of sampling have not yielded significant VOC results.
 - BTEX concentrations have degraded over time to trace or non-detectable levels. Further evaluation for this parameter would appear unwarranted;
 - trihalomethanes is a by-product of WPCP processing and therefore need not be assessed as it does not relate to the landfill;
- the Scugog River sampling program is recommended for the inorganic suite of parameters currently being used;
 - Establish an interim / temporary sampling location at the exit of Embayment A and the entrance to Embayment C to assess the mechanism(s) for the mixing of embayment waters with the Scugog River;
- The nearshore samples collected from 2019 to 2023 have yielded results that indicate generally consistent results for iron and ammonia between the inlets and Embayment B sampling point at the opening to river. This would indicate that seepage of the lagoons into these inlets is negligible and not creating a measurable influence in the embayment / river. As such, it is recommended that the nearshore samples be removed from the monitoring program;
- The on-Site drainage sampling program is recommended for the inorganic suite of parameters currently being used;
 - The database needs to be separated between wet weather / active flow conditions and dry weather conditions;
 - The value of the dry weather sampling program is minimal due to significant sediment entrainment. Stagnant/ pooled waters should not be sampled;
 - It is recommended that filtering of surface water samples (field or lab) could be completed to address the low flow sampling deficiencies so that the information can be reliably used to remove the bias created by entrained sediments, which skews water quality results if TSS values exceeds an established trigger value;

7.1.3 Landfill Gas

The landfill gas monitoring program is design to evaluate the migration potential of these compounds in the environment.



- The findings from the landfill gas monitoring suggest that there is no meaningful gas migration at this Site. A monitoring program needs to be maintained as a safeguard; but should reflect the relative risk given the current understanding;
 - It is proposed that if monitoring wells have not shown any detection in the past five years, then sampling should be reduced to an annual late winter measurement;
 - If a detection occurs during the annual monitoring, then quarterly sampling should be re-established or if source concentrations increase abruptly by more than 25%;
 - If a monitoring well has shown no detection for a decade, then monitoring should be terminated;

7.2 Wetland Assessment

Given the findings of the assessment completed in 2023, the overall determination is that the influence observed at the monitoring locations is not attributable to the landfill. As such, consideration should be given to discontinue this monitoring program

7.3 Site Operation

The Conditions associated with the landfill operations are to ensure the facility is being operated according to Site specifications outlined by the MECP.

- The City of Kawartha Lakes has been issued a new ECA license and there are new conditions for Site operations;
 - The peak maximum flow of 750 m³/day (at any time) for leachate transfer to the WPCP appears to be anomalously low if related to the peak instantaneous flows which have historically occurred based on the past operating data. However, when the average daily data is reviewed, the thresholds are met throughout 2023;
 - The City should enter into discussions with the MECP if this peak maximum flow rate is set too low for the Site conditions, or whether the intent is to review the daily average data, for which the Site remains in compliance with;

7.4 Public Consultation

No new recommendations.

Committee:	Lindsay Ops Public Advisory Committee
Members:	Lloyd Robertson, Chair Chris Appleton, Vice-Chair <i>Vacant</i> , Councillor Barry Hodgson David Webb Lynn Craig Tanya Sheehey Taylor Blake
Members:	8 members (7 public, 1 Council rep)
Reoccurring meeting:	Weldon Room, City Hall Every 3rd Wednesday

Proposed Meeting Dates for 2025:

Q1	January 15	2:30-4:00 PM
	February 19	2:30-4:00 PM
	March 19	2:30-4:00 PM
Q2	April 16	2:30-4:00 PM
	May 21	2:30-4:00 PM
	June 18	2:30-4:00 PM
Q3	July 16	2:30-4:00 PM
	August 20	2:30-4:00 PM
	September 17	2:30-4:00 PM
Q4	October 15	2:30-4:00 PM
	November 19	2:30-4:00 PM
	December 17	2:30-4:00 PM