

WASTE MANAGEMENT IN ONTARIO

City of Kawartha Lakes

OBJECTIVES OF TODAY

- Show how the *Waste-Free Ontario Act, 2016* has changed the landscape for all waste programs
- Will focus first on the Blue Box Program Plan amendment (a-BBPP) process, and what it means to your community
- Brief on current status of other waste programs
- Provide an overview of tools Council can use to stay informed

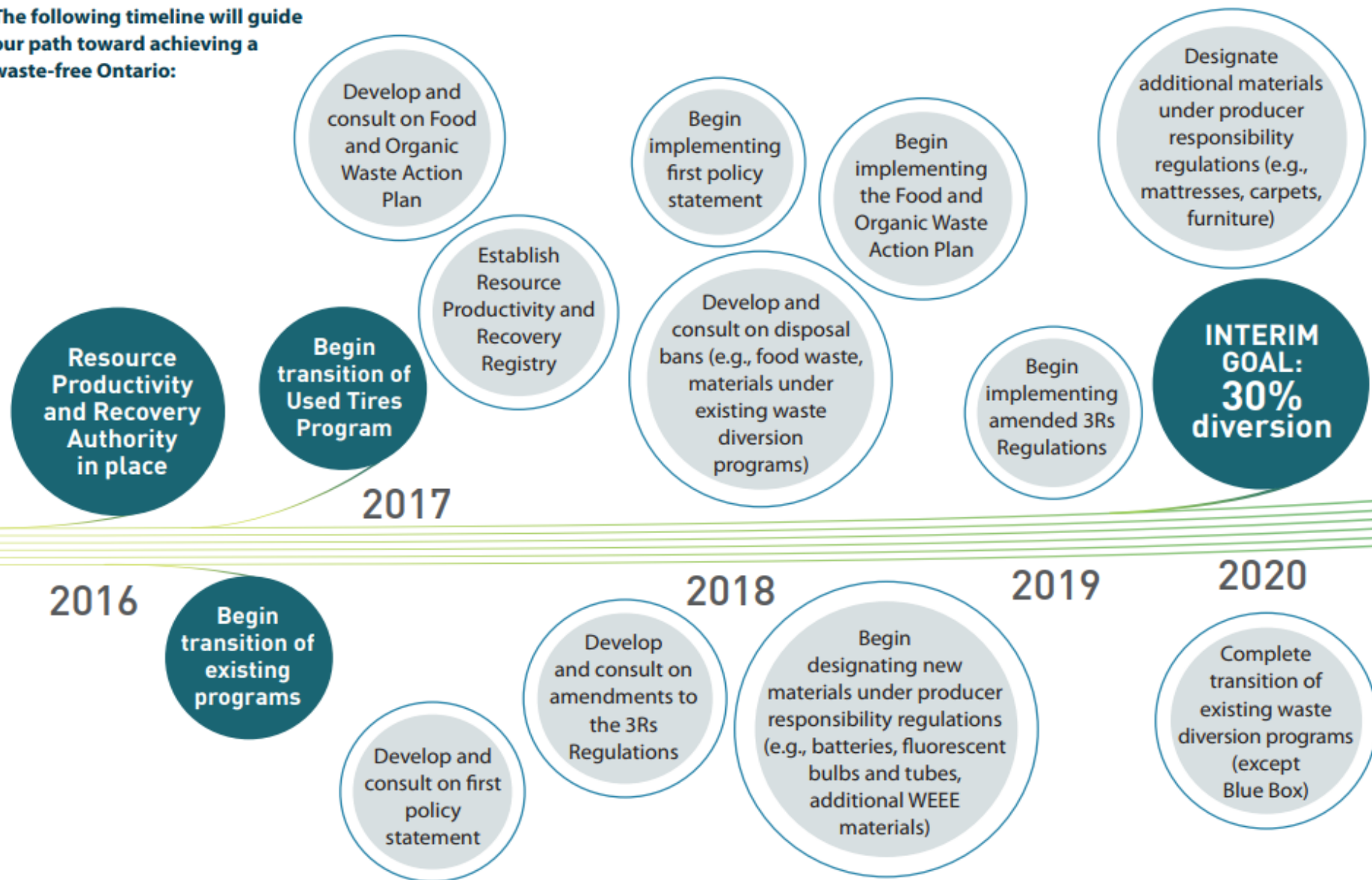
WASTE-FREE ONTARIO ACT

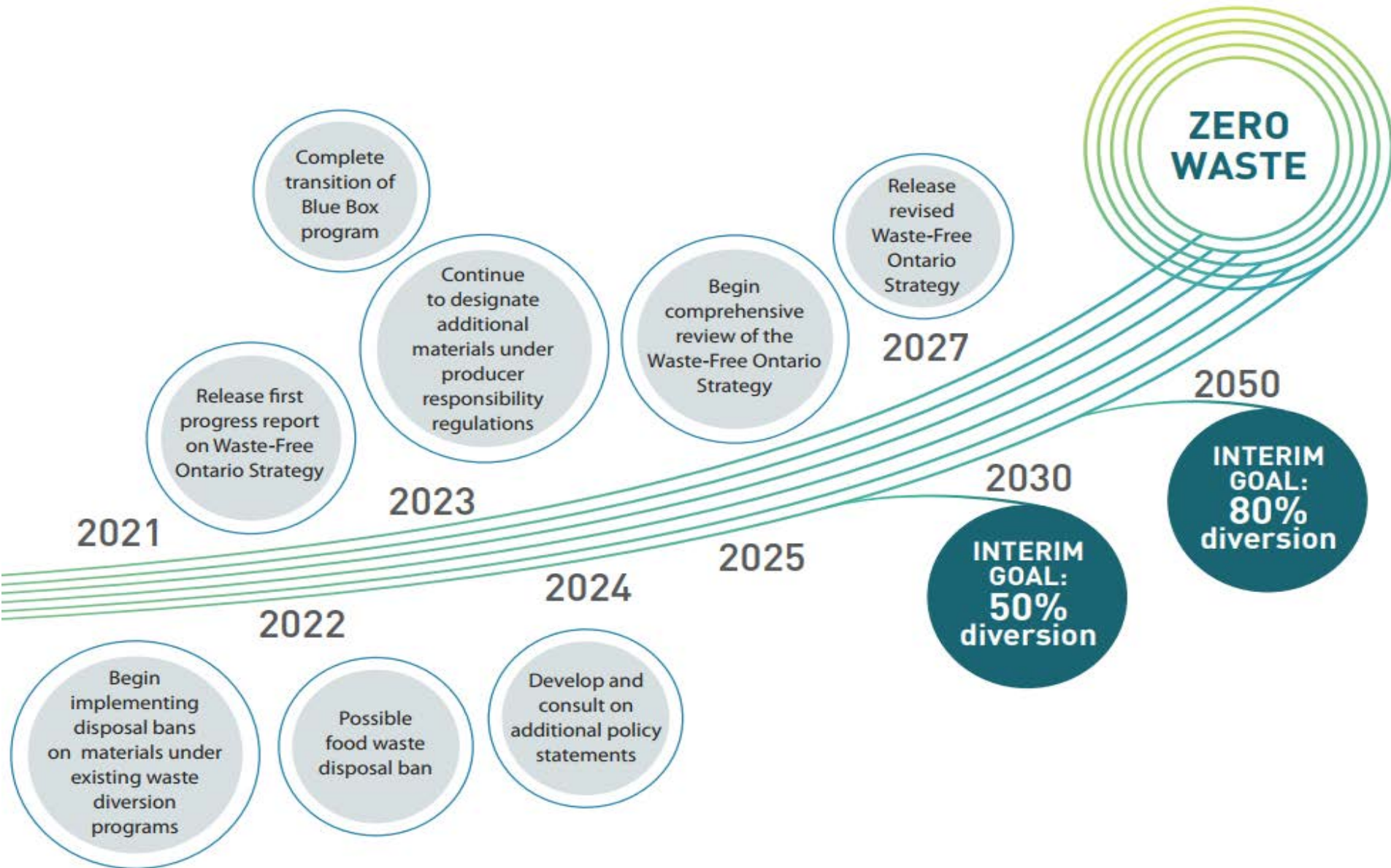
- Move to full producer responsibility with individual producers responsible for end-of-life management for designated products and packaging
- Fundamental change – Producers fully managing designated materials, not municipalities

IMPLICATIONS

- Municipal governments have long advocated for full producer responsibility
- Removes financial and operational obligation from municipalities and puts it on Producers
- Directly connects Producers who design products and packaging to the costs and complexity of managing them at end-of-life
- Electronics, Tires and Municipal Hazardous and Special Waste are under full producer responsibility
- Blue Box is shared responsibility between municipal governments and producers (50/50) and transition will be more complex

The following timeline will guide our path toward achieving a waste-free Ontario:





AMENDED BLUE BOX PROGRAM PLAN

- Parties have been working hard to amend the Blue Box Program Plan versus direct jump to the *Resource Recovery and Circular Economy Act, 2016*
 - Rationale was that transition could be accelerated faster than the 2023 date which the Strategy for a Waste-Free Ontario outlined as the date that the Blue Box would be transitioned by
- July 7, 2017: Accord between municipalities and producers
- August 14, 2017: Minister's Direction Letter
- December 19, 2017: Draft a-BBPP released by Stewardship Ontario & the Resource Productivity and Recovery Authority (formerly WDO) released the draft Program Agreement

EVALUATION OF DRAFT A-BBPP

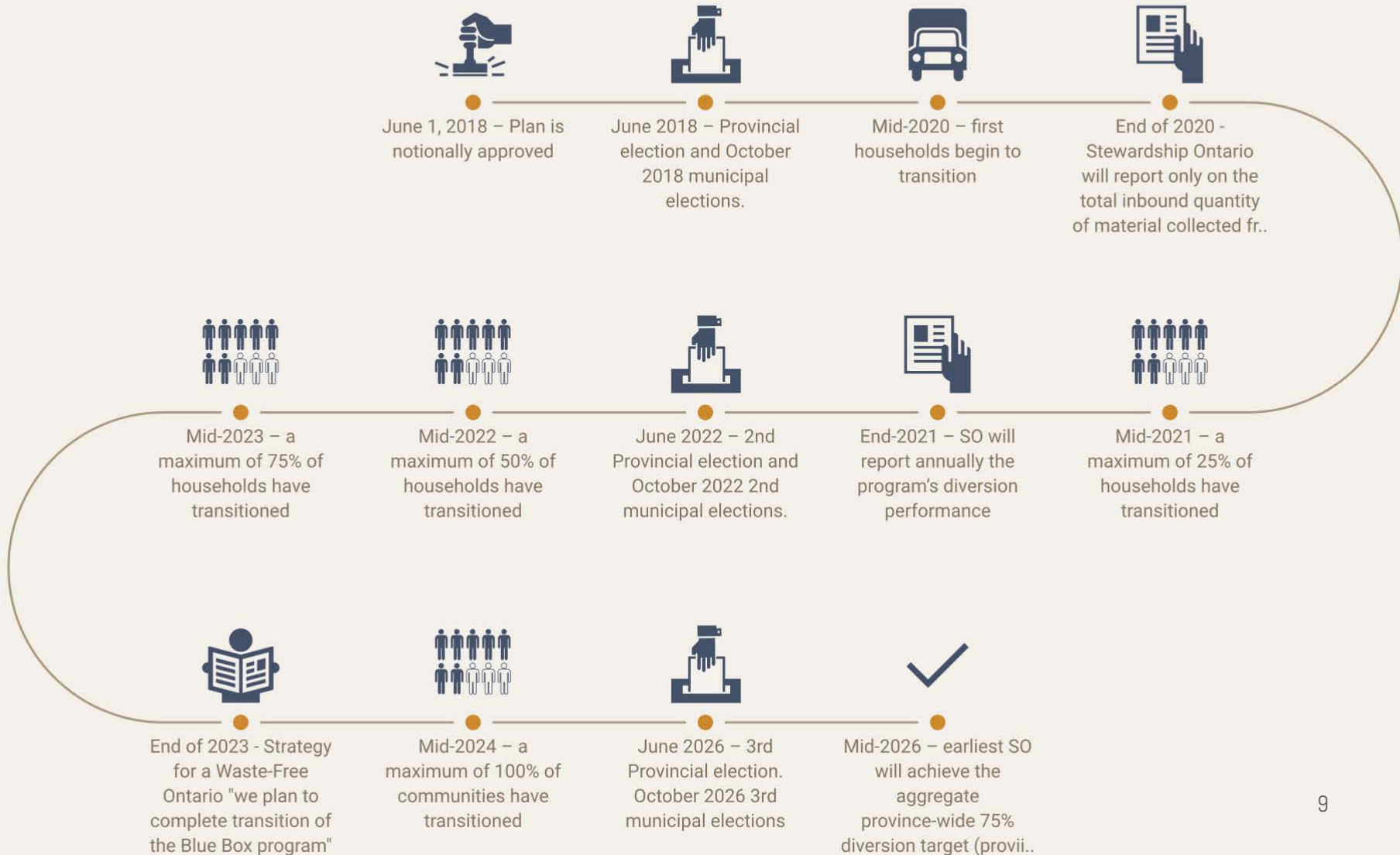
- Municipalities began this process with a great deal of enthusiasm, and have continuously operated reasonably to land a Plan that could work for all stakeholders
- Done properly and in accordance with the Minister's direction letter, transition *could* mean the following for municipalities:
 - Significant reduction in annual operating expenditures and reduced market risk exposure;
 - A smooth transition that will not negatively impact Ontarians' experience with and access to existing recycling services;
 - Improved environmental outcomes;
 - Creation of a consistent recycling experience for all Ontario residents;
 - Ensure a fair and open marketplace; and,
 - Set the framework to strive towards a circular economy.

EVALUATION OF DRAFT A-BBPP

- However, the draft a-BBPP released in December did not meet what our expectations were on a number of fronts:
 1. The move to individual producer responsibility was not guaranteed, and included a number of barriers that may hinder transition to the RRCEA
 2. Governance and decision-making were not in keeping with *Waste-Free Ontario Act* which sought better oversight and controls
 3. Little progress was made on improving environmental outcomes
 4. There was limited transparency on how targets are set, measured and penalties associated with performance deficiencies
 5. Many legacy concerns were not addressed (stranded assets, determining eligible costs for non-transitioned municipalities, & funding for management of newspapers)

DRAFT AMENDED BLUE BOX TIMELINE

December 30, 2017



WHERE DOES THIS LEAVE US?

- On January 15, 2018, the coalition submitted joint comments to the Resource Productivity and Recovery Authority (RPRA)
 - The letter asked RPRA not approve the proposed a-BBPP in its current form, and that a collaborative process be lead to make the needed amendments to the proposed plan
- On February 15, 2018, Stewardship Ontario and RPRA agreed that more time is needed to address the comments received in light of comments that were submitted. This means that no a-BBPP was submitted to the Minister
- The nature and timing of an extension to continue work on the a-BBPP process is being discussed between the parties
- Also working in parallel process to determine what a regulation for Blue Box under RRCEA could look like

WHAT'S HAPPENING WITH ORGANICS?

- AMO submitted comments on the Framework for the EBR posting on January 15, 2018
- City of Toronto, Regional Public Works Commissioners of Ontario (RPWCO), and the Municipal Waste Association (MWA) were co-signatories

ACTION PLAN: THE HIGHLIGHTS

- Support a province-wide multi-stakeholder promotion & education campaign to support food waste prevention and reduction that includes the entire supply chain
- Support amending the 3R's regulations to include the IC&I sector, provided the Province can ensure compliance & enforcement
- Disposal restrictions or bans need to take into account population differences and hard work already taken by municipalities; HOWEVER, more work required on additional costs that will be borne if the ban is implemented
- Support streamlining process and taking further actions in the Plan (e.g. exemptions, use of qualified professionals, broaden the Registry)
- Province needs to connect policy frameworks for energy, climate change and resource recovery
- Province should extend Producer responsibility to these alternative delivery models

POLICY STATEMENT: THE HIGHLIGHTS

- Include an additional level of “Feed Animals” between Feed People and Resource Recovery under the Ontario Food Recovery Hierarchy
- The diversion targets need careful consideration:
 - Need flexibility in calculating targets
 - Need to effectively measure prevention and reduction as well as diversion from disposal
 - Seven-year timeline is too short for some
- The Province has an important role to play in the promotion & education campaign
- given connection to food delivery through broader public service and institutions like hospitals and jails
- Thresholds for implementation of programs remain challenging and require a funding source – and one that isn’t allocated from Blue Box transition
- Branded organics should be obligated and municipalities should be compensated for recovery

WHAT'S HAPPENING WITH TIRES?

- AMO submitting comments on the EBR posting of the proposed Tires Regulation
- City of Toronto, Regional Public Works Commissioners of Ontario (RPWCO), and the Municipal Waste Association (MWA) were co-signatories

TIRES REGULATION: HIGHLIGHTS

- Province should not put limits on definition of “tire”, instead focusing on designating the product or packaging whatever its composition and place responsibility to ensure it is properly managed at the end-of-life
- Consider Responsible Persons who retail products without a residence or presence in Ontario to be the transportation company who delivers the product
- Accessibility in smaller rural, northern and remote communities around tire collection sites needs more exploring
- More clarity required on Section 9 (1) (iii) of the regulation (e.g. management of tires)
- Promotion & education solely via electronic means is problematic
- Minister should produce a guideline that addresses reporting requirements, and allow for flexibility based on risk and unique circumstances

RESOURCES FOR COUNCIL & STAFF



HOME ADVOCACY EVENTS TRAINING OPEN DATA YOUR ASSOCIATION DASHBOARD

TOWARDS A CIRCULAR ECONOMY - *WASTE FREE ONTARIO ACT*

READ

- Comments on Module 1 Consultation - Amended Blue Box Program Plan
- Comments on Module 2 Consultation - Amended Blue Box Program Plan
- Stranded Assets
- Eligible Sources
- Expansion of Services
- Service Compensation and Dispute Resolution
- Expand and Harmonize the List of Materials Collected
- Calculating PPP Recovery Rates
- Reduction, Reuse and Reintegration of PPP into the Economy
- Promotion and Education
- Conditions to Transition to the RRCEA

In November 2016, the *Waste Diversion Act* was repealed and replaced by the *Waste-Free Ontario Act*, which includes both the *Waste Diversion Transition Act* and the *Resource Recovery and Circular Economy Act*.

This new legislation will have a major impact on municipal waste management and, most importantly, on waste diversion programs you may operate now or have planned for the future.

In particular, the cost to run programs for collecting and recycling paper products and packaging is now split 50/50 between municipalities and the companies that produce these items. The new legislation will transfer to full producer responsibility.

Municipal blue box recycling programs will undergo some of the biggest changes, as municipalities will have new options – to act as service providers to producers who are required to pay for these programs, to work with private service providers, or opt out from providing service altogether.

It is in the best interest of municipal governments that this work gets done as quickly as possible, as the current proposal to transition the Blue Box is expected to take at least another six years and will cost municipalities an estimated \$780 million. Municipalities can save \$130 million per year by accelerating this transition.

STEWARDSHIP ONTARIO CONSULTATIONS ON BLUE BOX UNDER WAY

AMO/MUNICIPAL 3RS COLLABORATIVE PREPARES THE SECTOR FOR BLUE BOX TRANSITION

2017 AMO CONFERENCE - BLUE BOX TRANSITION IN ONTARIO

WASTE PORTAL

If you are a municipal elected official or staff member and require a login to the waste portal, email amo@amo.on.ca

What Ontario Municipal Elected Officials Need to Know about the Blue Box Transition in Ontario



AMO Videos

Subscribe

35

Municipal Key Messages on Transition
Comments on Module 1 Consultation with Stewardship Ontario
Infographic of Blue Box Stakeholder Consultations (to March 2018)
Slides from AMO/M3RC Municipal Update (Webcast)
Municipal Briefing Note for Stewardship Ontario Consultation (Module 1)
7 - Infographic of Blue Box Transition Timeline
7 - Slides from AMO/M3RC Seminar (Webcast)
Notice to Northern and Rural Municipalities re: Waste Diversion Programs
Consultation from Blue Box Session at the AMO Conference (RPA)
Consultation from Blue Box Session at the AMO Conference (Am McKay)
2 Conference - What Municipal Elected Officials Need to Know about Blue Box (Video)
3 Conference - What Municipal Staff Need to Know about Blue Box (Video)
Messages - Municipal Response to Transition of the Blue Box Program
Aground - Towards a Circular Economy
Municipal Sector Advisory re: Key Role in Transition
4 Municipal Sector Advisory re: Transition of Blue Box Program
FOIA Update for CIP Spring Consultations
Regan's Action Plan Review
Joint Submission to MOECC on RPA Operating Agreement
The Blue Box Enters a New Era
Bill 151 Forum Slides
Joint Submission to MOECC on Waste Free Ontario Act Transition Planning
Presentation on Waste Free Ontario Act at RPA Conference
Joint Submission to MOECC on Proposed Strategy for a Waste-Free Ontario
Joint Letter to MOECC on Competition & Transition
Waste Reduction and Resource Recovery Framework Legislation

ACTOR

City Confident in Stewardship Ontario's "Aggressive" Transition Timeline (Ottawa Metro Article)
7 - Changes coming to Blue Box program in Durham (Whisper This Week Article)
7 - Amended Blue Box program will save taxpayer dollars (Waterloo Record Article)
7 - Staff Report to Planning & Works Committee (Region of Waterloo)
7 - Staff Presentation to Planning & Works Committee (Region of Waterloo)
- Staff Report to Committee of the Whole (Durham Region)
- Staff Presentation to Committee of the Whole (Durham Region)
Staff Report to Public Works and Infrastructure Committee (City of Toronto)
Letter to Minister Glen Murray re: Request for Support Towards Beginning the Transition to a Circular Economy for Paper Products and Packaging in Ontario (AMO, RPWCO, MWA, City of Toronto)

Economy for Paper Products and Packaging in Ontario (AMO, RPWCO, MWA, City of Toronto)
June 29 2017 - Staff Report to Waste Management Strategic Advisory Committee (Item 4.2) (Peel Region)
June 2017 - York Council Q & A for WFOA, Transition Process and New Municipal Working Group (York Region)
June 15 2017 - Staff Report to Committee of the Whole - Environmental Services (York Region)
June 7 2017 - Staff Report to Council Committee of the Whole (Region of Durham)
May 24 2017 - Staff Report to Public Works and Infrastructure Committee (City of Toronto)
May 9 2017 - Staff Report to Environment, Infrastructure and Transportation Policies Committee (City of Kingston)
May 9 2017 - Staff Report to Environment, Infrastructure and Transportation Policies Committee (City of Kingston)
April 12 2017 - Staff Report to Planning and Public Works Committee (Halton Region)
April 12 2017 - Staff Report to Planning and Public Works Committee (Halton Region)
February 9 2017 - Regional Council Meeting (Item 5.4) (Region of Peel)

STAY INFORMED!

