

Audit Report

S2 Surveillance Audit for

City of Kawartha Lakes

1634181-02

Audited Address: 12 Peel St., Box 9000, Lindsay, Ontario, CAN,
K9V 5R8

Start Date: Apr 20, 2020 End Date: Apr 21, 2020

Type of audit - Surveillance System Audit

Issue Date: April 21, 2020

Revision Level: *Final*

Audit Report

BACKGROUND INFORMATION

SAI Global conducted an audit of City of Kawartha Lakes beginning on Apr 20, 2020 and ending on Apr 21, 2020 to DRINKING WATER QUALITY MANAGEMENT STANDARD VERSION 2 - 2017.

The purpose of this audit report is to summarise the degree of compliance with relevant criteria, as defined on the cover page of this report, based on the evidence obtained during the audit of your organization. This audit report considers your organization's policies, objectives, and continual improvement processes. Comments may include how suitable the objectives selected by your organization appear to be regarding maintaining customer satisfaction levels and providing other benefits with respect to policy and other external and internal needs. We may also comment regarding the measurable progress you have made in reaching these targets for improvement.

SAI Global audits are carried out within the requirements of SAI Global procedures that also reflect the requirements and guidance provided in the international standards relating to audit practice such as ISO/IEC 17021-1, ISO 19011 and other normative criteria. SAI Global Auditors are assigned to audits according to industry, standard or technical competencies appropriate to the organization being audited. Details of such experience and competency are maintained in our records.

In addition to the information contained in this audit report, SAI Global maintains files for each client. These files contain details of organization size and personnel as well as evidence collected during preliminary and subsequent audit activities (Documentation Review and Scope) relevant to the application for initial and continuing certification of your organization.

Please take care to advise us of any change that may affect the application/certification or may assist us to keep your contact information up to date, as required by SAI Global Terms and Conditions.

This report has been prepared by SAI Global Limited (SAI Global) in respect of a Client's application for assessment by SAI Global. The purpose of the report is to comment upon evidence of the Client's compliance with the standards or other criteria specified. The content of this report applies only to matters, which were evident to SAI Global at the time of the audit, based on sampling of evidence provided and within the audit scope. SAI Global does not warrant or otherwise comment upon the suitability of the contents of the report or the certificate for any purpose or use. SAI Global accepts no liability whatsoever for consequences to, or actions taken by, third parties because of or in reliance upon information contained in this report or certificate.

Please note that this report is subject to independent review and approval. Should changes to the outcomes of this report be necessary because of the review, a revised report will be issued and will supersede this report.

Standard:	DRINKING WATER QUALITY MANAGEMENT STANDARD VERSION 2 - 2017
Scope of Certification:	Drinking Water
Drinking Water System Owner:	City of Kawartha Lakes
Operating Authority:	City of Kawartha Lakes
Owner:	City of Kawartha Lakes
Population Services:	11665
Activities:	Treatment Birchpoint Estates Drinking Water System (license # 141-109) Bobcaygeon Drinking Water System (license # 141-105) Canadiana Shores Drinking Water System (license # 141-112) Fenelon Falls Drinking Water System (license # 141-104) Janetville Drinking Water System (license # 141-111) Kings Bay Drinking Water System (license # 141-119) Kinmount Drinking Water System (license # 141-121) Manorview Drinking Water System (license # 141-118) Mariposa Estates Drinking Water System (license # 141-117) Norland Drinking Water System (license # 141-103) Omeme Drinking Water System (license # 141-108) Pinewood Drinking Water System (license # 141-110) Pleasant Point Drinking Water System (license # 141-113) Sonya Village Subdivision Drinking Water System (license # 141-107) Southview Drinking Water System (license # 141-101) Victoria Place Drinking Water System (license # 141-114) Western Trent/Palmina Drinking Water System (license # 141-102) Woodfield Drinking Water System (license # 141-116) Woods of Manilla Drinking Water System (license # 141-106) Woodville Drinking Water System (license # 141-115)
Drinking Water Systems	
Total audit duration:	Person(s): 1 Day(s): 1.88
Audit Team Member(s):	Team Leader Glen Findlay
Other Participants:	None

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Definitions and action required with respect to audit findings

Major Non-conformance:

Based on objective evidence, the absence of, or a significant failure to implement and/or maintain conformance to requirements of the applicable standard. Such issues may raise significant doubt as to the capability of the management system to achieve its intended outputs (i.e. the absence of or failure to implement a complete Management System clause of the standard); or

A situation which would based on available objective evidence, raise significant doubt as to the capability of the Management System to achieve the stated policy and objectives of the customer.

NOTE: The "applicable Standard" is the Standard which SAI Global are issuing certification against, and may be a Product Standard, a management system Standard, a food safety Standard or another set of documented criteria.

Action required: This category of findings requires SAI Global to issue a formal NCR; to receive and approve client's proposed correction and corrective action plans; and formally verify the effective implementation of planned activities. Correction and corrective action plan should be submitted to SAI Global prior to commencement of follow-up activities as required. Follow-up action by SAI Global must 'close out' the NCR or reduce it to a lesser category within 90 days for initial certification and within 60 days for surveillance or recertification audits from the last day of the audit.

If significant risk issues (e.g. safety, environmental, food safety, product legality/quality, etc.) are detected during an audit these shall be reported immediately to the Client and more immediate or instant correction shall be requested. If this is not agreed and cannot be resolved to the satisfaction of SAI Global, immediate suspension shall be recommended.

In the case of initial certification, failure to close out NCR within the time limits means that the Certification Audit may be repeated.

If significant risk issues (e.g. safety, environmental, food safety, product legality/quality, etc.) are detected during an audit these shall be reported immediately to the Client and more immediate or instant correction shall be requested. If this is not agreed and cannot be resolved to the satisfaction of SAI Global, immediate suspension shall be recommended.

In the case of an already certified client, failure to close out NCR within the time limits means that suspension proceedings may be instituted by SAI Global.

Follow-up activities incur additional charges.

Minor Non-conformance:

Represents either a management system weakness or minor issue that could lead to a major nonconformance if not addressed. Each minor NC should be considered for potential improvement and to further investigate any system weaknesses for possible inclusion in the corrective action program

Action required: This category of findings requires SAI Global to issue a formal NCR; to receive and approve client's proposed correction and corrective action plans; and formally verify the effective implementation of planned activities at the next scheduled audit.

Opportunity for Improvement:

A documented statement, which may identify areas for improvement however shall not make specific recommendation(s).

Action required: Client may develop and implement solutions to add value to operations and management systems. SAI Global is not required to follow-up on this category of audit finding.

Audit Type and Purpose

Surveillance Audit:

A systems desktop audit in accordance with the systems audit procedure as it applies to Full Scope accreditation. The audit also included consideration of the results of the most recent audit undertaken in accordance with this Accreditation Protocol and any of the following that have occurred after that audit including but limited to;

- (a) the results of any audits undertaken in accordance with element 19 of the DWQMS V2;
- (b) historical responses taken to address corrective action requests made by an Accreditation Body;
- (c) the results of any management reviews undertaken in accordance with element 20 of the DWQMS V2; and,
- (d) any changes to the documentation and implementation of the QMS.

Audit Objectives

The objective of the audit was to determine whether the drinking water Quality Management System (QMS) of the subject system conforms to the requirements of the Ontario Ministry of the Environment & Climate Change (MOECC) Drinking Water Quality Management Standard (DWQMS V2).

The audit was also intended to gather the information necessary for SAI Global to assess whether accreditation can continue or be offered or to the operating authority.

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Audit Scope

The facilities and processes associated with the operating authority's QMS were objectively evaluated to obtain audit evidence and to determine a) whether the quality management activities and related results conform with DWQMS V2 requirements, and b) if they have been effectively implemented and/or maintained.

Audit Criteria:

- The Drinking Water Quality Management Standard Version 2
- Current QMS manuals, procedures and records implemented by the Operating Authority
- SAI Global Accreditation Program Handbook

Confidentiality and Documentation Requirements

The SAI Global stores their records and reports to ensure their preservation and confidentiality. Unless required by law, the SAI Global will not disclose audit records to a third party without prior written consent of the applicant. The only exception will be that the SAI Global will provide audit and corrective action reports to the Ontario Ministry of the Environment. For more information, please refer to the SAI Global Accreditation Program Handbook.

As part of the SAI Global Terms, it is necessary for you to notify SAI Global of any changes to your Quality Management System that you believe are significant enough to risk non-conformity with DWQMS V2: For more information, please refer to the SAI Global Accreditation Program Handbook.

Review of any changes

Changes to the Operating Authority since last audit include: No changes to Operating Authority since last audit

EXECUTIVE OVERVIEW

The results of this surveillance system audit indicate that the management system does not fully meet the requirements of the standard based on the area(s) of non-conformance identified during the audit and as documented in the attached Non-conformance Report(s). Failure to address the nonconformances within the 60-day timeframe may lead to suspension of certification.

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Recommendation

The results of this audit indicate that the management system does not fully meet the requirements of the standard based on the area(s) of non-conformance identified during the audit and as documented in the attached Non-conformance Report(s).

A recommendation for (re-)certification to the standard and to the scope of certification identified in this report is on hold pending the receipt, review and acceptance of the corrective action taken.

Opportunities for Improvement:

The following opportunities for improvement have been identified.

- OFI 1 – Clause 8: Consider calculating risk value for hazardous events not a CCP such as structure failure for Mariposa Estates and structure failure for Omemee
- OFI 2 – Clause 6: Consider updating the operational plans for Kinmount and Norland, as they have not been updated since 2018 (In both cases the source water table was not updated for turbidity or microbiological testing since 2017).

It is suggested that the opportunities for improvement be considered by management to further enhance the Operating Authority's Quality Management System and performance.

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Management System Documentation

The management systems operational plan(s) was reviewed and found to be in conformance with the requirements of the standard.

Management Review

Records of the most recent management review meetings were verified and found to meet the requirements of the standard. All inputs were reflected in the records and appear suitably managed as reflected by resulting actions and decisions.

Internal Audits

Internal audits are being conducted at planned intervals to ensure conformance to planned arrangements, the requirements of the standard and the established management system.

Corrective, Preventive Action & Continual Improvement Processes

The Operating Authority is not implementing an effective corrective and preventive action process for the continual improvement of the management system. Details are provided in NCR No. 2020-01.

Audit Report**Summary of Findings**

1. Quality Management System	NANC
2. Quality Management System Policy	NANC
3. Commitment and Endorsement	Conforms
4. Quality Management System Representative	Conforms
5. Document and Records Control	NANC
6. Drinking-Water System	OFI
7. Risk Assessment	Conforms
8. Risk Assessment Outcomes	OFI
9. Organizational Structure, Roles, Responsibilities and Authorities	NANC
10. Competencies	NANC
11. Personnel Coverage	NANC
12. Communications	NANC
13. Essential Supplies and Services	NANC
14. Review and Provision of Infrastructure	NANC
15. Infrastructure Maintenance, Rehabilitation & Renewal	NANC
16. Sampling, Testing and Monitoring	NANC
17. Measurement & Recording Equipment Calibration and Maintenance	NANC
18. Emergency Management	NANC
19. Internal Audits	Conforms
20. Management Review	Conforms
21. Continual Improvement	Minor NCR #2020-01
Major NCR #	Major non-conformity. The auditor has determined one of the following: (a) a required element of the DWQMS has not been incorporated into a QMS; (b) a systemic problem with a QMS is evidenced by two or more minor non-conformities; or (c) a minor non-conformity identified with a corrective action request has not been remedied.
Minor NCR #	Minor non-conformity. In the opinion of the auditor, part of a required element of the DWQMS has not been incorporated satisfactorily into a QMS.
OFI	Opportunity for improvement. Conforms to requirement, but there is an opportunity for improvement.
Conforms	Conforms to requirement.
NANC	Not applicable/Not Covered during this audit.
****	Additional comment added by auditor in the body of the report.

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PART D. Audit Observations, Findings and Comments

DWQMS Reference:	3 Commitment and Endorsement
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-03 Commitment and Endorsement, rev. 0, 31-Aug-18
Details: <i>(personnel interviewed, procedures, activities and records observed)</i> Appendix OP-03A contains written endorsement of Operational Plan signed by OCWA representatives on January 6, 2020 and City of Kawartha Lakes Manager of Environmental Services and Director of Public Works on January 10, 2020.	

DWQMS Reference:	4 Quality Management System Representative
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-04 Quality & Environmental Management System (QEMS) Representative, rev. 0, 31-Aug-18
Details: <i>(personnel interviewed, procedures, activities and records observed)</i> The role of QEMS Representative for the CKL DWS is shared between the Kawartha Hub Process and Compliance Technicians (PCT). The Safety, Process and Compliance Manager will act as an alternate QEMS Representative when required. Reviewed and accepted.	

DWQMS Reference:	6 Drinking Water System
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-06 Drinking Water System, rev. 0, 31-Aug-18 and associated system descriptions
Details: <i>(personnel interviewed, procedures, activities and records observed)</i> Details: Contents of Drinking Water System Descriptions reviewed and accepted for all systems including: OP-08A Birchpoint Estates Summary of Risk Assessment Outcomes, revision 6, 16-Apr-20 OP-08B Bobcaygeon Summary of Risk Assessment Outcomes, revision 14, 17-Apr-20 OP-08C Canadiana Shores Summary of Risk Assessment Outcomes, revision 11, 16-Apr-20 OP-08D Fenelon Falls Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08E Janetville Summary of Risk Assessment Outcomes, revision 8, 16-Apr-20 OP-08F Kings Bay Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08G Kinmount Summary of Risk Assessment Outcomes, revision 11, 16-Apr-20 OP-08H Manorview Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08I Mariposa Estates Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08J Norland Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08K Omemee Summary of Risk Assessment Outcomes, revision 9, 17-Apr-20 OP-08L Pinewood Summary of Risk Assessment Outcomes, revision 9, 17-Apr-20 OP-08M Pleasant Point Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08N Sonya Summary of Risk Assessment Outcomes, revision 6, 17-Apr-20 OP-08O Southview Estates Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08P Victoria Place Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08Q Western Trent/Palmina Summary of Risk Assessment Outcomes, revision 6, 16-Apr-20 OP-08R Woodfield Summary of Risk Assessment Outcomes, revision 7, 17-Apr-20 OP-08S Woods of Manilla Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08T Woodville Summary of Risk Assessment Outcomes, revision 12, 17-Apr-20 See OFI2 in body of report	

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DWQMS Reference	7 Risk Assessment
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-07 Risk Assessment, rev. 9, 31-Aug-18
Details: <i>(personnel interviewed, procedures, activities and records observed)</i>	
Procedure OP-07 Risk Assessment reviewed and accepted.	

DWQMS Reference:	8 Risk Assessment Outcomes
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-07 Risk Assessment, rev. 9, 31-Aug-18 City of Kawartha Lakes Multi Facility Operational Plan OP-08 Risk Assessment Outcomes, rev. 0, 31-Aug-18
Details: <i>(personnel interviewed, procedures, activities and records observed)</i>	
<p>Risk Assessment Outcomes adequately describes all risk, hazards, hazardous events and critical control limits for the Drinking Water System and covers all required risks as described in the MOECC document "Potential Hazardous Events for Municipal Residential Drinking Water Systems". Risk assessment outcomes are current as of March 2018 when a new 36-month assessment was performed, along with subsequent minor updates. Reviewed and accepted.</p> <p>OP-08A Birchpoint Estates Summary of Risk Assessment Outcomes, revision 6, 16-Apr-20 OP-08B Bobcaygeon Summary of Risk Assessment Outcomes, revision 14, 17-Apr-20 OP-08C Canadiana Shores Summary of Risk Assessment Outcomes, revision 11, 16-Apr-20 OP-08D Fenelon Falls Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08E Janetville Summary of Risk Assessment Outcomes, revision 8, 16-Apr-20 OP-08F Kings Bay Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08G Kinmount Summary of Risk Assessment Outcomes, revision 11, 16-Apr-20 OP-08H Manorview Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08I Mariposa Estates Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08J Norland Summary of Risk Assessment Outcomes, revision 10, 16-Apr-20 OP-08K Omemee Summary of Risk Assessment Outcomes, revision 9, 17-Apr-20 OP-08L Pinewood Summary of Risk Assessment Outcomes, revision 9, 17-Apr-20 OP-08M Pleasant Point Summary of Risk Assessment Outcomes, revision 10, 17-Apr-20 OP-08N Sonya Summary of Risk Assessment Outcomes, revision 6, 17-Apr-20 OP-08O Southview Estates Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08P Victoria Place Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08Q Western Tren/Palmina Summary of Risk Assessment Outcomes, revision 6, 16-Apr-20 OP-08R Woodfield Summary of Risk Assessment Outcomes, revision 7, 17-Apr-20 OP-08S Woods of Manilla Summary of Risk Assessment Outcomes, revision 11, 17-Apr-20 OP-08T Woodville Summary of Risk Assessment Outcomes, revision 12, 17-Apr-20</p> <p>Full Risk Assessments performed for all systems in 2020. Risk Assessment information is also reviewed for currency every calendar year during Management Review. Reviewed and accepted.</p> <p>See OFI1 in body of report.</p>	

DWQMS Reference:	19 Internal Audits
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-19 Internal QEMS Audits, rev. 5, 27-Mar-19
Details: <i>(personnel interviewed, procedures, activities and records observed)</i>	
Procedure OP-19 reviewed and accepted. Internal Audits are performed at least once every calendar year. Most recent internal audit for City of Kawartha Lakes Systems performed Sept 6-Nov 26, 2019 to V2.0 of the DWQMS. No non-conformances and 11 Opportunities for Improvement were identified. OFIs are managed for follow-up during Management Review.	

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DWQMS Reference:	20 Management Review
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-20 Management Review, rev. 5, 31-Aug-18
<p>Details: <i>(personnel interviewed, procedures, activities and records observed)</i></p> <p>Procedure OP-20 captures all PLAN requirements from section 20 of the DWQMS. Management Reviews are conducted a minimum of once every calendar year. Reviewed and accepted. Most recent Management Review Meeting performed December 5, 2019. Action items are summarized in the Management Review Implementation Action Plan, items are assigned responsibilities and projected completion dates. Action Plan is updated as items are completed.</p>	

DWQMS Reference:	21 Continual Improvement
Client Reference:	City of Kawartha Lakes Multi Facility Operational Plan OP-21 Continual Improvement, rev. 0, 31-Aug-18
<p>Details: <i>(personnel interviewed, procedures, activities and records observed)</i></p> <p>Procedure OP-21 reviewed and accepted. Corrective Actions, Preventive Actions and Best Management Practices are recorded on the Summary Table of Action Items and investigated for root cause, corrective action plan and verification of effectiveness.</p> <p>See Minor Nonconformity #2020-01</p>	

Details regarding the personnel interviewed and objective evidence reviewed are maintained on file at SAI Global.

This report was prepared by:

Glen Findlay
SAI Global Management Systems Auditor

The audit report is distributed as follows:

- SAI Global
- Operating Authority
- Owner
- MOECC

Notes

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