

Heritage Inventory Framework

Committee of the Whole

February 8, 2022

Heritage Inventory

- Kawartha Lakes has many cultural heritage resources which are important to local communities
- These resources have mostly not been formally identified
- Staff are proposing undertaking a full inventory of resources within the municipality



Heritage Inventory

- The main goal of a heritage inventory is to gather data on all of the historic resources in Kawartha Lakes
- This data is used as part of the decision making process regarding how the City preserves and protects its heritage resources in the short, medium and long term
- Understanding what resources exist is a key aspect of a proactive heritage planning program
- This leads to smart and informed decision making with regard to heritage resources throughout the City

Proactive Heritage Planning

- As a municipality, Kawartha Lakes should be **proactive** as opposed to **reactive** in its management of heritage resources
- Proactive heritage management increases efficiency, is more transparent, provides better customer service, and helps Council and staff make better decisions
- Proactive management is better for property owners and those wishing to make investments in our communities because it makes heritage conservation transparent and up front
- A proactive approach should be **data driven, consistent, comprehensive,** and **transparent** and facilitate good planning and good decision-making

Proactive Heritage Planning

More broadly, proactive heritage planning helps answer the important question:

How do we maintain what makes our communities unique and vibrant while encouraging new development and sustainable growth?

Heritage and smart growth are not incompatible but require data, policy, and clear processes to work together to encourage and support development and investment in our communities while protecting what is important.

Inventory Project Goals

There are five key goals for this project:

- **Identify** the cultural heritage resources in Kawartha Lakes
- **Evaluate** resources to determine their significance
- **Protect** resources through different heritage and planning mechanisms
- **Engage** with the community on identification and protection of resources
- **Provide** comprehensive and transparent data on the City's cultural heritage resources

Inventory Impacts

- Wide ranging impacts and uses of the inventory data for various municipal projects
- Can help inform decision-making for different City initiatives and priorities



Framework Outcomes

A framework provides a high level road map for undertaking an inventory project. Its outcomes are to:

- Provide a rationale for inventorying heritage properties
- Identify the types of heritage resources that will be identified through the inventory
- Identify current and existing resources
- Provide a high level overview of the process for surveying, evaluating and recommending properties for protection
- Identify priority areas for inventory

Inventory Process

Three steps in the inventory:

- **Survey:** in the field survey of historic properties
- **Evaluate:** evaluation of properties based on O. Reg. 9/06 and preparation of historic context statements
- **Recommend:** recommending properties for listing or designation or for protection through other policy mechanisms

Each of these stages involved community and stakeholder consultation

Property Evaluation

- As part of the inventory, properties will undergo a high level evaluation to determine if they have cultural heritage value and may warrant protection through direct or indirect protection mechanisms
- An evaluation matrix has been prepared based on Ontario Regulation 9/06 and will be completed for each inventories property
- Properties will also be linked to geographic and thematic historic context statements to place them within a wider context of where they are located and how they fit within the historic narratives that have defined the growth of Kawartha Lakes.

Historic Context Statements

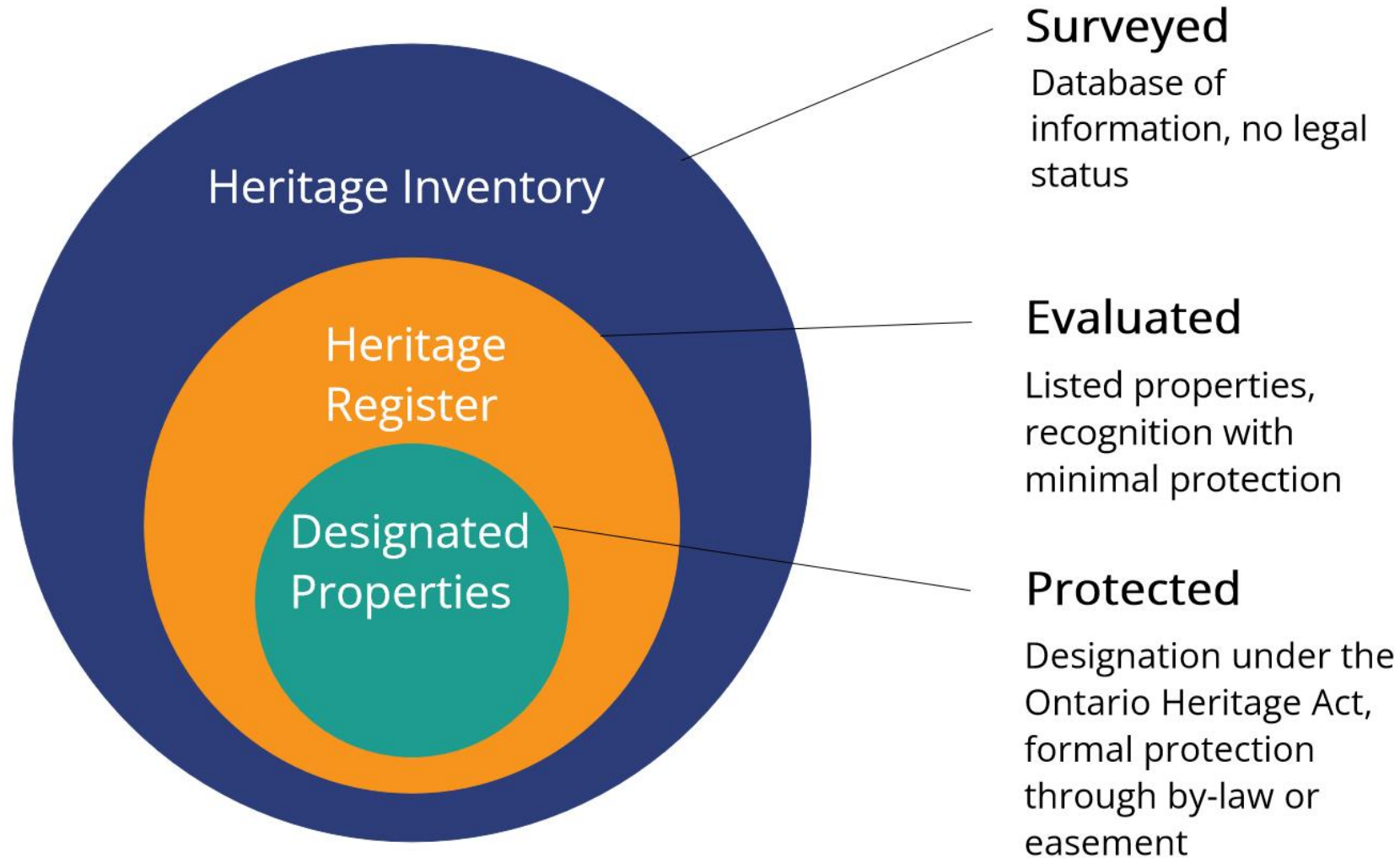
- Historic context statements will be created for various geographic locations as well as key themes which helped shape the development of Kawartha Lakes
- These statements are intended to provide an analytical framework for property evaluation
- Relating properties to their historic context (both geographic and thematic) assists in understanding their importance beyond their specific standalone architectural features
- They help provide an understanding of historic places that is nuanced and context-specific

Protection of Heritage Properties

- This project will help inform how best to protect the City's significant heritage resources by providing data on what heritage resources exist and their significance.
- Properties may be afforded direct or indirect protection where warranted



Heritage Status Diagram



Protection of Heritage Resources

Direct protection for properties is afforded through the Ontario Heritage Act:

- Individual designation under Part IV of the Act
- Designation under Part V of the Act as part of a heritage conservation district
- Listing on the Heritage Register
- Entering into a heritage easement agreement

Protection of Heritage Resources

Indirect protection for properties is afforded through higher level planning policy initiatives:

- Official Plan policies
- Heritage zoning overlays/form-based code/pattern zoning provisions within the Comprehensive Zoning By-laws
- Tertiary/neighbourhood plans
- Place-based/community specific architectural design guidelines
- Demolition control by-laws

Types of Heritage Resources

Four primary types of heritage resources:

- Built heritage resources
- Natural heritage resources
- Cultural heritage landscapes
- Archaeological resources

Archaeological resources will not be addressed through this project as they are managed through a separate protection framework.

Built Heritage Resources

- The most common type of heritage resource
- Includes any building or structure made by humans and associated with the history of a place (houses, commercial buildings, churches, schools, monuments, engineering works, etc)



Natural Heritage Resources

- Features from the natural world which has social and cultural value for their relationship to human society
- May be protected through environmental policies, but their cultural significance gives them heritage value



Cultural Heritage Landscapes

- Groupings of structures, buildings, natural elements and other interrelated heritage resources
- Generally complex and spanning multiple properties which taken together have cultural heritage value
- Often protected as HCDs



Archaeological Resources

- Archaeological resources will not be surveyed as part of this project
- These resources have a separate protection framework from other heritage resources under Part VI of the OHA
- Archaeological data is confidential



Data Collection and Management

- Data collection and storage will be managed through the City's existing GIS platform, ArcGIS
- Collection will use ArcGIS Collector which allows for in field data collection which will sync with the City's existing mapping system
- A fillable data collection form has been created for use in ArcGIS Collector
- A paper version of the form is also available should it be required as a backup
- The eventual goal is to have the survey data available through the City's online map viewer

Community Involvement

- The intention is to involve the community in this process
- Several public meetings will be held in the early stages of the project and the Jump In platform will be used for online engagement
- Community members are invited to help out with the actual survey as well as provide information for the heritage evaluation of properties
- Community engagement on this project is also intended to help raise awareness of the City's heritage planning program in general

Priority Areas

- Different areas of the City have been identified as priority areas which will be surveyed first
- The priority areas are those which are deemed to be under the highest level of development pressure or which are at an increased risk of being lost
- Longer term priority areas have also been identified
- All historic properties in the City will eventually be surveyed
- The top priority areas that will be surveyed first are the five settlement areas (Lindsay, Fenelon Falls, Bobcaygeon, Woodville, and Omemee)

Timeline and Work Plans

- This is a project of a significant scope and size and will likely take between five and ten years to complete
- It is difficult to estimate timelines due to the unique urban/rural nature of the municipality
- How long it takes will depend on staff workload and volunteer capacity
- Work plans will be developed to outline the progression of the project and timelines will also be established as the project progresses
- In the field data collection will take the least amount of time compared to the background research and analysis required to complete the evaluations and heritage context statements

Relevant Legislation and Policy

The undertaking of a comprehensive inventory of this type is supported by provincial and municipal legislation and policy

- Ontario Heritage Act
- Planning Act
- Funeral, Burial and Cremation Services Act
- Environmental Assessment Act
- Provincial Policy Statement (2020)
- Growth Plan for the Greater Golden Horseshoe (2019)
- City of Kawartha Lakes Official Plan (2012)
- Heritage Master Plan (2012)